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### WEST VIRGINIA LEGISLATURE

**REGULAR SESSION, 1970** 

# ENROLLED

### HOUSE BILL No. J.G.3\_

(By Mr. Seilet )

PASSED Jul 6, 1970

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In Effect July 1, 1970 Pessage

FILED IN THE OFFICE JOHN D. ROCKEFELLER, IV SECRETARY OF STATE

THIS DATE 2-12-70

### ENROLLED House Bill No. 563

(By Mr. Seibert)

[Passed February 6, 1970; in effect July 1, 1970.]

AN ACT to amend and reenact article seventeen, chapter eleven of the code of West Virginia, one thousand nine hundred thirty-one, as amended, relating to cigarette taxes. Be it enacted by the Legislature of West Virginia:

That article seventeen, chapter eleven of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted to read as follows:

ARTICLE 17. EXCISE TAX ON SALE OF CIGARETTES.

§11-17-1. Short title.

1 This article shall be known, and may be cited, as the

2 "Cigarette Tax Act."

§11-17-2. Definitions.

When used in this article the following words, terms
 and phrases and any variations thereof required by the

3 context, shall be the meaning ascribed to them in this
4 article, except where the context indicates a different
5 meaning:

6 (1) "Cigarette" means:

7 (a) Any roll for smoking made wholly or in part 8 of tobacco, irrespective of size or shape and whether or 9 not such tobacco is flavored, adulterated or mixed with 10 any ingredient, the wrapping or cover of which is made 11 of paper or any substance or material, except tobacco.

12 (b) Any roll of tobacco wrapped in any substance 13 containing tobacco which, because of its appearance, the 14 type of tobacco used in the filler, or its packing and 15 labeling, is likely to be offered to, or purchased by, con-16 sumers as a cigarette described in paragraph (a).

17 (2) "Commissioner" means the state tax commissioner
18 and where the meaning of the context requires, all
19 deputies or agents and employees duly authorized by
20 him.

(3) "Consumer" means a person who receives or in
any way comes into possession of cigarettes for the purpose of consuming or giving them away or disposing of

them in any way other than by sale, barter or exchange.
(4) "Sale" means selling, exchange, transfer of title,
barter, gift, offer for sale or distribution or disposition of.
(5) "Sale at retail" or "retail sale" means a sale to
a consumer or to any person for any purpose other than
resale.

30 (6) "Sale by wholesaler" shall mean and include any
31 bona fide transfer of title to cigarettes by a wholesaler
32 for a valuable consideration, made in the ordinary course
33 of trade or in the usual conduct of the wholesaler's busi34 ness.

35 (7) "Stamp" or "meter impression" shall mean any 36 cigarette stamp or any meter or ink impression auth-37 orized by the tax commissioner to serve as such stamp, 38 and shall be of the design and color as prescribed by the 39 tax commissioner.

40 (8) "Stamped cigarettes" means that the stamp or
41 meter impression as required by this article has been
42 affixed to the bottom of the package of cigarettes.

43 (9) "Subjobber" or "subjobber dealer" shall include44 any person who purchases stamped cigarettes from any

45 other person who purchases from the manufacturer when
46 such other person is located in any state which levies
47 an excise tax on cigarettes and who purchases such cig48 arettes solely for the purpose of bona fide resale to retail
49 dealers.

50 (10) "Package" means the individual package, box or
51 other container in or from which retail sales of cigarettes
52 are normally made or intended to be made.

53 "Person" shall mean and include any individual, (11) 54 firm, association, company, partnership, corporation, joint stock company, club, agency, syndicate, municipal cor-55 56 poration or other political subdivision of this state, trust, receiver, trustee, fiduciary or conservator, and when used 57 in connection with any penalties imposed by this article, 58 shall mean and include officers, directors, trustees or 59 60 members of any firm, copartnership, association, corpora-61 tion, trust or any other unit acting as a group.

62 (12) "Retail dealer" includes every person in this
63 state, other than a wholesaler or subjobber, engaged
64 in the selling of cigarettes at retail to a consumer or to
65 any person for any purpose other than resale.

66 (13) "Unstamped cigarettes" means that the stamp or
67 impression as required by this article has not been
68 affixed to the bottom of the package of cigarettes.

69 (14) "Vending machine operator" is any person oper-70 ating one or more cigarette vending machines. The sale 71 of cigarettes through a vending machine will be con-72 strued as sales at retail and will subject the vending 73 machine operator to the cigarette tax law and rules and 74 regulations pertaining to retail dealers.

75 Whenever any cigarette vending machine operator 76 purchases cigarettes directly from the manufacturer such 77 person or operator shall be deemed to be a wholesaler 78 and shall be liable for the excise tax and the affixing 79 of the required stamps.

80 (15) "Wholesaler" or "wholesale dealer" shall include
81 any person who purchases unstamped cigarettes directly
82 from the manufacturer.

### §11-17-3. Levy of tax; ratio.

For the purpose of providing revenues for the general
 revenue fund of the state an excise tax is hereby levied
 and imposed on sales of cigarettes at the rate of four

4 cents on each ten cigarettes or fractional part thereof.
5 Only one sale of the same article shall be used in com6 puting the amount of tax due hereunder.

§11-17-4. Additional cigarette tax for support of schools.

1 For the purpose of providing additional revenue for 2 the support of free schools, there is hereby levied and 3 imposed, in addition to the tax imposed hereinbefore in 4 this article, an additional excise tax of two cents on each 5 ten cigarettes, or fractional part thereof, sold within this 6 state. Except as otherwise provided in this section, all 7 provisions of this article relating to the levy, imposition 8 and collection of the regular excise tax on the sale of 9 cigarettes shall be applicable to the levy, imposition and 10 collection of such additional tax. Notwithstanding other 11 provisions of this article to the contrary, all moneys 12 received from the additional tax imposed by this section, 13 less deductions allowed by this article for refunds and 14 for costs of administration and operation, shall be paid 15 by the tax commissioner into the general school fund, 16 to be used solely for the support of free schools.

### §11-17-4a. No cigarette tax by municipalities or other governmental subdivisions.

No municipality or governmental subdivision shall levy
 any excise or other tax requiring cigarettes to be stamped,
 or requiring licenses for sale thereof, other than licenses
 which may be imposed as a result of licenses provided for
 in article twelve of this chapter.

§11-17-5. How tax paid; stamps; how affixed; violations.

1 The tax hereby imposed shall be paid by the purchase 2 of stamps as provided in this article. Payment for stamps 3 purchased from the commissioner shall be made by cash, 4 money order, bank draft, certified check or by non-5 certified check. However, in the event a noncertified 6 check is returned unpaid by its bank, then it shall be 7 considered that payment has not been made for the 8 taxes due.

9 A stamp as required by this article, as described in 10 the cigarette tax rules and regulations, shall be affixed to, 11 or impressed upon each package of cigarettes of an aggre-12 gate value of not less than the amount of tax upon the 13 contents thereof. The stamp or impression, so affixed, ; 14 shall be prima facie evidence of payment of the tax

15 imposed by this article. Stamps or meter impressions shall16 be purchased from the commissioner or his deputy, by,17 and paid for, by wholesalers.

18 Except as may be otherwise provided in the rules and 19 regulations prescribed by the commissioner, under au-20 thority of this article, and unless such stamps have been 21 previously affixed, they shall be so affixed by each whole-22 sale dealer who must be authorized to do business in this 23 state prior to the sale or delivery of any cigarettes to 24 any retail dealer or subjobber in this state.

Whenever any cigarettes are found in the place of business of any retail dealer or subjobber without the stamps so affixed, the prima facie presumption shall arise that such cigarettes are kept therein in violation of the provisions of this article.

30 The tax commissioner, if he shall determine that it is 31 practicable to stamp packages of cigarettes by impres-32 sion by means of a metering device, shall provide that 33 such metering device and its impression may be used 34 in lieu of the stamps otherwise required by law. The 35 tax commissioner may authorize any wholesaler purchas-

36 ing unstamped cigarettes, and holding the business registration certificate or license as required by chapter eleven, 37 38 article twelve of this code, to use any metering device approved by the commissioner, such devices to be sealed 39 40 by the commissioner or a deputy, or agent, authorized by the commissioner, before being used, which device 41 shall be used only in accordance with the regulations 42 prescribed by the commissioner. 43

A wholesaler may elect to pay the tax in advance where a metering device is used, in which event such wholesaler shall deliver the metering device to the commissioner, or his agent authorized for that purpose, who shall seal the meter in accordance with the prepayment so made.

#### §11-17-6. Sales by deputies; fees; reports of deputies.

1 The tax commissioner may appoint, subject to such 2 conditions as he shall deem to be the best interest of 3 the state, any bank or trust company authorized to do 4 business in, and doing business in this state, as his deputy 5 for the purpose of selling such stamps and may require 6 bond, excepting that no such deputy shall be thereby 7 authorized to sell the same at a discount or on credit,

8 without prior written authority by the tax commissioner 9 and excepting, further, that provisions hereof relating 10 to sale of stamps shall not prevent any bank or trust company from acting as the commissioner's deputy for 11 12 purposes of checking, setting, and sealing meters or sell-13 ing stamps under other provisions of this article. The 14 tax commissioner is hereby authorized to allow such 15 deputy, authorized to sell stamps hereunder, a fee of one eighth of one percent of the face value of all stamps sold 16 17 by such deputy. The state tax commissioner shall be responsible for the delivery of stamps to any deputy 18 19 so appointed, and may prescribe such regulations and 20 forms of receipts and reports as he may deem necessary 21 and advisable for the transaction of the business of sell-22 ing such stamps. Each such deputy shall remit by the 23 fifteenth of the month, for the previous month, or oftener, as requested, to the tax commissioner all moneys arising 24 from the sale of such stamps by him, together with a 25 26 report showing the names of the purchasers and the number of each denomination and the aggregate face 27 value sold by each such deputy. The tax commissioner 28 may sell stamps at his office. 29

§11-17-7. Form of stamps; custody; discounts; security for payments.

1 The commissioner shall design and procure stamps to be used as herein provided for, affixed and attached to 2 3 containers, packages or receptacle of whatever kind that 4 may be used for containing cigarettes. In the preparing 5 of said stamp or stamps the same shall have printed 6 or impressed thereon the words "State of West Virginia-7 Cigarette Tax Stamp" and such other words and figures as the commissioner may deem proper. He shall also 8 prescribe the form of impression to be placed upon any 9 10 package or container of cigarettes by any metering de-11 vice. The tax commissioner shall collect the taxes pro-12 vided for by this article.

13 Such stamps shall be kept in the custody of the tax 14 commissioner or such deputies as he may designate to 15 sell the same. Such stamps shall be sold and accounted 16 for at the tax value thereof except that the tax commis-17 sioner may authorize sale thereof, or sell to wholesalers 18 in this state, or to wholesalers outside of this state such 19 stamps at a discount of four percent of the tax value 20 of such stamps, the same to be allowed as a commission

21 for affixing the stamps and prepaying the cigarette tax; 22 and excepting further that the tax commissioner may, 23 by like regulation so certified, authorize the delivery 24 of stamps, to wholesalers in this state, or to wholesalers 25 outside of this state, on credit, allowing the same discount 26 as when sold for cash, if and when the purchaser shall 27 file with the tax commissioner a bond made payable to 28 the State of West Virginia, in such form and amount as 29 the commissioner shall prescribe, and with surety or 30 sureties to the satisfaction of the commissioner, conditioned 31 as he may require, to guarantee payment within thirty 32 days for stamps so delivered within such period of time 33 and by making of such reports and settlement as the commissioner may require. The commissioner may, by 34 35 further regulations, provide for canceling, renewing or increasing such bond or for the substitution of the surety 36 thereon. 37

For the purposes of this article "tax value" shall mean
the tax value of each stamp or meter impression, as imposed by this article.

### §11-17-8. Discontinuance of business.

1 Whenever any person ceases by reason of the discontinuance, sale or transfer of his business at any location, 2 he shall notify the tax commissioner in writing at the 3 4 time the discontinuance, sale or transfer takes effect. 5 The notice shall give the date of discontinuance, and in the event of a sale or transfer of the business, the date 6 of such sale or transfer and the name and address of the 7 seller or transferor and the purchaser or transferee. 8 All taxes, penalties not yet due and payable under this 9 article shall, notwithstanding such provision(s), become 10 11 due and payable concurrently with the discontinuance, sale or transfer and said person shall make the report 12 prescribed by this article and pay all taxes and penalties 13 imposed by this article. 14

15 The successor in business of any such person shall withhold so much of the purchase money as will satisfy 16 the tax, interest, additions to tax and penalties which 17 may be due until the former owner shall produce a 18 19 receipt from the tax commissioner evidencing the payment thereof. If the purchaser of a business or stock 20 of goods shall fail to withhold purchase money as above 21 provided, and such tax, interest, additions to tax and , 22

23 penalties remain unpaid after expiration of the thirty24 day period allowed for payment thereof, the seller or
25 purchaser shall be jointly and personally liable for the
26 payment of all such tax, interest, additions to tax and
27 penalties, and the same shall be recoverable by the tax
28 commissioner by whatever appropriate legal action to
29 prosecute said person as provided in this article.

§11-17-9. Discounts.

A discount of four percent will be allowed on all tax
 due for persons affixing stamps, collecting and paying
 of tax as required and prescribed by this article.

#### §11-17-10. Refunds.

1 The commissioner shall redeem any unused or muti-2 lated, but identifiable, stamps, that any wholesaler or 3 retail dealer may present for redemption, on written 4 verified requests made by the purchaser, his adminis-5 trators, executors, successors, or assigns, and refund 6 therefor, ninety-five percent of the face value of said 7 stamps, less any discounts allowed on the purchase of 8 said stamps. The commissioner shall pay on a like basis 9 for stamps destroyed by fire or flood upon presentation 10 of proof of such loss satisfactory to him. Such payments

shall for the purposes hereof be deemed to be refunds of taxes improperly collected and shall be allowed and paid from funds collected. Stamps or meter impressions on cigarettes returned to the manufacturers will be subject to refund upon the filing of an affidavit in duplicate issued by the manufacturer evidencing the destruction of stamps or meter impressions, the tax commissioner may by regulation prescribe procedures for refund.

§11-17-11. Surety bonds required; release of surety; new bond.

1 The tax commissioner may require wholesalers, subjobbers or retail dealers to file continuous surety bond 2 in an amount to be fixed by the tax commissioner except 3 that the amount shall not be less than one thousand 4 dollars. Upon completion of the filing of a surety bond 5 an annual notice of renewal, only, shall be required 6 thereafter. The surety must be authorized to engage in 7 8 business within this state. The bond shall be conditioned upon faithfully complying with the provisions of this 9 10 article including the filing of the returns and payment 11 of all taxes prescribed by this article.

12 Any surety on a bond furnished hereunder shall be

13 released and discharged from all liability accruing on
14 such bond after the expiration of sixty days from the
15 date the surety shall have lodged, by certified mail, with
16 the tax commissioner a written request to be discharged.
17 This shall not relieve, release or discharge the surety
18 from liability already accrued, or which shall accrue be19 fore the expiration of the sixty day period. Whenever
20 any surety shall seek release as herein provided, it shall
21 be the duty of the person to supply the tax commissioner
22 with another bond.

### §11-17-12. Reports due date; reports required; records; inspection of records; summons.

1 On or before the fifteenth day of each month common carriers, wholesalers, subjobbers, retail dealers, and 2 3 agents, or vending machine operators shall, when required by this article, or the tax commissioner, file a 4 5 report covering the business transacted in the previous 6 month covering such information as the commissioner 7 may deem necessary for the ascertainment or assessment of the tax imposed by this article; and shall be signed 8 under penalty of perjury on such forms as the tax com-9 missioner may prescribe and shall at this time remit 10 11 any taxes owed or due, if any.

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12 The reports imposed by this section shall be deemed as having been timely filed for the purpose of avoiding 13 penalties only if the postmark date thereon is clearly 14 15 within the said due date of the calendar month, or is 16 received within such period. If the due date falls on a Saturday or Sunday, or a day which is a legal holiday 17 in the state of West Virginia, filing will be considered 18 timely if it is done on the next succeeding secular day 19 20 which is not a legal holiday.

The reports prescribed herein are required although a
tax might not be due, or no business transacted, for the
period covered by the report.

Each person required to file a report under this article shall make and keep such records as shall be prescribed by the tax commissioner that are necessary to substantiate the returns required by this article including but not limited to, inventories, receipts, disbursements and sales, for a period of time not less than five years.

30 Unless otherwise permitted, in writing, by authority
31 of the tax commissioner, each delivery ticket or invoice
32 for each purchase or sale of cigarettes must be recorded

upon a serially numbered invoice showing the name and 33 address of the seller and the purchasers, point of delivery, 34 the date, quantity, price of product, and the tax must 35 36 be set out separate or the invoice must indicate whether 37 or not the West Virginia cigarette excise tax is included 38 in the total price and such other reasonable information 39 as the tax commissioner may require. However, these invoicing requirements do not apply to cash sales, and a 40 person making such sales must maintain such records 41 42 as may be reasonably necessary to substantiate his re-43 turn.

44 The tax commissioner or his deputy or agent authorized 45 by him may inspect or examine the records, books, papers, 46 and any equipment or records of any manufacturer, 47 wholesaler, subjobber, retail dealer, common carrier, or 48 any other person pertaining to the quantity of cigarettes acquired or disbursed to verify the truth and accuracy of 49 any statement or report to ascertain whether the tax im-50 51 posed by this article has been properly paid.

52 As a further means of obtaining the records, books and53 papers of a manufacturer, common carrier, wholesaler,

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54 subjobber, or retailer or any other person and ascertaining the amount of taxes and reports due under this article 55 56 the commissioner and his duly appointed agent, shall 57 have the power to examine witnesses under oath; and if 58 the witness shall fail or refuse at the request of the tax commissioner or his duly appointed agent to grant access 59 60 to the books, records, or papers, the tax commissioner or such agent shall certify the facts and names to the 61 circuit court of the county having jurisdiction of the 62 party and such court shall thereupon issue summons to 63 such party to appear before the tax commissioner or his 64 agent, at a place designated within the jurisdiction of 65 66 such court, on a day fixed, to be continued as the occasion may require for good cause shown and give such evi-67 dence and lay open for inspection such books and papers **68** as may be required for the purpose of ascertaining the 69 amount of tax and reports due, if any. 70

§11-17-13. Secrecy of returns and reciprocal exchange of information.

(1) Except when required in an official investigation,
 administrative tax hearing or proceedings in court in volving taxes payable under this article, and except as

4 provided in subsections (2) and (3) of this section, it shall be unlawful for any officer or employee of the state 5 to divulge or make known in any manner the amount of 6 tax on cigarettes or any particulars set forth or dis-7 closed in any report, return, or statement required to 8 be filed with the tax commissioner by this article or any 9 regulation of the tax commissioner issued hereunder and 10 any person who shall divulge such other information 11 12 shall be guilty of a misdemeanor, and, upon conviction thereof, shall be fined not more than one thousand dollars 13 14 for each offense, or, shall forfeit his office or appoint-15 ment held or both.

16 (2) The tax commissioner, or his representative, may 17 upon request permit the proper officer of the United States or any state, territory or political subdivision of the 18 19 United States, to inspect reports, returns or statements filed with the tax commissioner or may furnish to such 20 21 officer or representative a copy of any such document 22 provided such other jurisdiction grants substantially 23 similar privileges to the tax commissioner of this state. 24 Subsection (1) of this section shall not be construed to 25 prohibit the publication of statistics so classified as to
26 prevent the identification of particular reports and the
27 items therein.

(3) Any taxpayer under this article may, in writing,
waive the secrecy rules provided in subsection (1) of
this section for such purpose and such period as he shall
therein state, and the tax commissioner, if he so determines may thereupon release to designated recipient said
taxpayer's tax, quantity of cigarettes or other particulars
filed under this article.

### §11-17-14. Assessment of tax; assessments as evidence; petition for reassessment; jeopardy assessment; distraint.

Whenever any person pursuant to the requirements of 1 2 this article shall neglect or refuse to make or file any 3 report or pay the taxes or penalties in the time required 4 by this article or related regulations or shall file an incorrect or fraudulent report, the tax commissioner may 5 6 estimate, from any information obtainable, the number 7 of cigarettes manufactured, purchased, received, sold or used with respect to which the person has incurred 8 liability under this article, the tax commissioner may 9 10 give a notice of assessment in person or by certified mail,

11 and, in any action or proceeding for the collection of 12 the tax or any penalties imposed by this article, an as-13 sessment by the tax commissioner shall constitute prima 14 facie evidence of the claim of the state and the burden 15 of proof shall be upon the person assessed to show that 16 the assessment was incorrect and contrary to law.

17 If a tapayer against whom an assessment has been 18 made desires to object to the assessment and obtain a 19 hearing as provided by section sixteen of this article he 20 shall file within thirty days from the date of service of 21 the assessment with the commissioner, either personally 22 or by certified mail a petition for reassessment.

A petition for reassessment filed by certified mail will be deemed to have complied with the foregoing requirements if the postmark date thereon is clearly within said thirty days, or is received within such period. If the thirtieth day falls on a Saturday or Sunday, or a day which is a legal holiday in the state of West Virginia, filing will be considered timely if it is done on the next succeeding secular day which is not a legal holiday.

31 The petition for reassessment shall be in writing with

an original and one copy. It shall be complete in itself
so as to fully state the issues. The tax commissioner may
by regulations adopt procedures and forms relating to
petitions. No telegrams, telephone calls or similar communication will be recognized as a petition.

Failure to file a petition for reassessment within thirty
days after receipt of the assessment shall result in the
assessment becoming due and payable and not subject
to judicial review.

In the case of jeopardy assessments, wherein the tax commissioner believes that the collection of the tax will be jeopardized by delay the amount assessed shall be immediately due and payable and a bond with corporate surety thereon in an amount to be fixed by the tax commissioner, conditioned upon the payment of all taxes, penalties and cost legally due, shall accompany the petition for reassessment.

49 The commissioner may abate in whole or in part any50 assessment issued under this article.

51 If the statement of tax or notice of assessment men-52 tioned hereinbefore in this section is not paid and no

53 petition for reassessment is filed as hereinbefore pre-54 scribed in this section then it shall be lawful for:

55 (1) The tax commissioner, or his duly appointed 56 agent to collect such tax and penalty by distraint and 57 sale of goods, chattels or effect, including stocks, securities 58 and evidence of debt, of the taxpayer liable for the pay-59 ment of such tax and penalty.

(2) If goods, chattels or effects sufficient to pay such 60 tax and penalty due from such person are not found by 61 the tax commissioner, or his duly appointed agent, the 62 63 tax commissioner is authorized to collect such tax and penalty stated hereinbefore by seizure and sale of real 64 65 estate. Further, the tax commissioner shall cause appropriate action for the recovery of such tax and/or penalty, 66 or to enforce the lien of the state of West Virginia for 67 68 tax upon any real estate, to be brought in the name of the state, and it shall be the duty of the attorney general 69 70 of this state or the prosecuting attorney of any county to take whatever appropriate legal action to prosecute 71 said person, at the request of the tax commissioner, and 72 judgment shall be rendered for the amount found to be 73

74 due, together with cost, and the amount collected shall75 be paid into the state treasury, as provided by this76 article.

### §11-17-15. Injunction.

1 If any taxpayer or person fails to comply with any 2 of the provisions of this article for a period more than 3 thirty days the tax commissioner may institute a pro-4 ceeding to secure an injunction to restrain the taxpayer 5 or person from doing business in this state until said 6 person fully complies with the provisions of this article. §11-17-16. Hearing; appeals.

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1 Any person against whom an order or decision of the 2 tax commissioner, or his representative has been ad-3 versely affected relating to the filing of returns, assess-4 ment of taxes, granting of refunds, any other matter 5 wherein the findings are in the discretion of the tax 6 commissioner, may appeal from such determination by 7 requesting a hearing before the tax commissioner, or 8 his examiner, if such request is made within thirty days 9 from receipt of such order or decision.

10 The tax commissioner may designate an examiner 11 to conduct a hearing, and when the term "commissioner" 12 is used in this section relating to the conduct of the 13 hearing it shall likewise mean "examiner."

14 The tax commissioner may by regulation prescribe15 the procedure for hearings.

16 The commissioner shall notify the petitioner, his coun-17 sel or representative, by certified mail, of the time and 18 place of the hearing but not less than twenty days prior 19 to the hearing. The hearing shall be held in Charleston, 20 West Virginia unless the commissioner determines other-21 wise, and such hearing shall be informal unless other-22 wise stipulated in writing by either party.

23 The tax commissioner shall issue a ruling by certi-24 fied mail within a reasonable time from the date of the25 hearing.

An appeal may be taken by the taxpayer if the appeal ris filed with the circuit court of the county in which the activity taxed was engaged, or in the circuit court of Kanawha county, within thirty days after he shall have received notice from the tax commissioner of his

31 determination as provided in this section.

The appeal shall be taken by written notice to the tax commissioner and served as an original notice. When said notice is so served it shall, with the return thereon, be filed in the office of the clerk of the circuit court and docketed as other cases with the taxpayer as plaintiff and the tax commissioner as defendant.

38 The court shall hear the appeal and determine anew all questions submitted to it on appeal from the deter-39 40 mination of the tax commissioner. In such an appeal a certified copy of the tax commissioner's assessment 41 shall be admissible and shall constitute prima facie 42 evidence of the tax due under the provisions of this 43 article. The court shall render its decree thereon and 44 a certified copy of said decree shall be filed by the clerk 45 of said court with the tax commissioner who shall then 46 if necessary, correct the assessment in accordance with 47 said decree. An appeal may be taken by the taxpayer **48** 49 or the tax commissioner to the supreme court of appeals 50 of this state.

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### §11-17-17. Forms, rules and regulations; enforcement powers.

1 The tax commissioner is hereby invested with full 2 power and authority and it is hereby made his duty 3 to prescribe the necessary forms and to promulgate 4 necessary and needful rules and regulations to ascer-5 tain, assess and collect the taxes imposed by this article 6 and to enforce the provisions thereof.

7 Any employee or agent of the tax commissioner, so 8 designated by the tax commissioner, shall have all the 9 lawful powers delegated to members of the department 10 of public safety to enforce the provisions of this article, 11 in any county, or municipality in this state.

12 The state department of public safety is hereby author-13 ized and may be requested to assist in the enforcement 14 of the provisions of this article as directed by the tax 15 commissioner, or his agents.

16 Such employee shall execute a bond with security 17 in the sum of thirty-five hundred dollars, payable to 18 the state of West Virginia conditioned for the faithful 19 performance of his duties, as such, and such bond shall 20 be approved as to form by the attorney general, and 21 the same shall be filed with the secretary of state and22 preserved in his office.

§11-17-18. Amounts allowed for administration.

1 The state tax commissioner, in the administration and 2 enforcement of this article, shall be allowed to expend 3 out of the taxes collected thereunder, or proceeds of 4 sales of stamps, a sum of not to exceed one and one-half 5 percent of the tax collected or stamps sold.

### §11-17-19. Penalties; crimes.

1 (1) If any person:

2 (a) Fails to pay the taxes imposed by this article 3 when due, said taxes shall bear interest at the legal rate 4 of interest per annum for each month or fraction 5 thereof from the due date of the tax or return, each 6 assessment made by the tax commissioner shall bear in-7 terest for failure to timely pay the taxes imposed by 8 this article, or

9 (b) Fails to make or file a return or whenever the 10 full amount of the tax on any portion or deficiency 11 thereof has not been paid in the time required by this 12 article, unless it be shown that such failure was due

13 to reasonable cause and not due to wilful neglect, there 14 may be added to the tax a penalty of five percent per 15 month if a failure is not for more than one month, with 16 an additional five percent for each additional month 17 or fraction thereof during which failure shall continue, 18 not to exceed twenty-five percent in the aggregate. If 19 no tax is due, the penalty will be twenty-five dollars 20 per month or fraction thereof for failure to file a tax 21 return: *Provided*, That in all cases of delinquency in 22 the payment of taxes due, interest shall be assessed.

23 (2) If any person:

(a) Files a false or fraudulent return with intent
to evade the tax imposed by this article, or in the case
of a wilful failure to file a return with intent to evade
the tax, or file a false claim for credit or refund there
shall be added to the tax due an amount equal to one
hundred percent of the tax due. The burden of proving fraud, wilfulness, or intent to evade tax shall be upon
the tax commissioner.

32 (3) If any person:

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33 (a) Makes any false entry upon an invoice, package
34 or container of cigarettes required to be made under the
35 provisions of this article, or with intent to evade the tax
36 imposed by this article, presents any such false entry for
37 the inspection of the commissioner, or

(b) Prevents or hinders the commissioner or his deputy from making a full inspection of any place where
cigarettes subject to the tax imposed by this state are
sold or stored, or prevents or hinders the full inspection
of invoices, books, records, or papers required to be
kept under the provisions of this article, or

44 (c) Sells cigarettes in this state without there hav45 ing been first affixed to each individual package thereof
46 the stamp or stamps required to be affixed thereto by
47 this article, or

(d) Being a retail dealer in this state, has in his
possession packages of cigarettes not bearing the stamps
herein required to be affixed thereto or, whoever fails
to produce on demand by the commissioner invoices
of all cigarettes purchased or received by him within
two years prior to such demand, unless upon satisfactory

54 proof it is shown that such nonproduction is due to55 providential or other causes beyond his control, or

56 (e) Whenever any cigarettes are found in the place 57 of business of any retail dealer or subjobber without the 58 stamps so affixed, the prima facie presumption shall 59 arise that such cigarettes are kept therein in violation 60 of the provisions of this article, or

If any wholesale dealer shall sell cigarettes to 61 (f) 62 any person in this state other than to another wholesaler, subjobber, or retail dealer and no person in this 63 state other than a wholesaler, or subjobber, shall sell 64 65 cigarettes to a retail dealer. It shall be unlawful and a violation of this article for any retail cigarette dealer 66 to purchase or acquire cigarettes from any person other 67 than a wholesaler or subjobber. The original whole-68 69 saler who purchases unstamped cigarettes from the manu-70 facturer is liable for the excise tax and the affixing of 71 the required stamps, or

(g) If a person, firm or corporation, who is not a
wholesaler, subjobber or retail dealer in tobacco products,
as provided by this article, shall have in his possession

75 within the state more than ten packages of cigarettes 76 not bearing cigarette tax paid indicia of this state, such 77 possession shall be presumed to be for the purpose of 78 evading the payment of the taxes due thereon, or

79 Whoever violates any of the provisions of sec-(h) 80 tion nineteen, subsection (2) (a) through section nineteen, subsection (3) (g) or any lawful rule or regula-81 82 tion promulgated by the commissioner under authority 83 of this article shall be guilty of a misdemeanor, and, upon 84 conviction thereof, shall be fined not less than five hun-85 dred dollars nor more than five thousand dollars, or imprisoned in the county jail for not more than one 86 year, or both, in the discretion of the court. 87

(4) Whoever falsely or fraudulently makes, forges, alters or counterfeits any stamp prescribed, or defined, by the provisions of this article, or its related rules and regulations, and any person who knowingly and wilfully makes, causes to be made, purchases, receives or has in his possession, any device for forging or counterfeiting any stamp or has in his possession, any stamps not properly issued by the commissioner or his agent

96 or deputy, or uses more than once any stamp provided 97 for and required by this article for the purpose of evad-98 ing the tax hereby imposed, shall be guilty of a felony, 99 and, upon conviction thereof, shall be sentenced to pay 100 a fine of not less than five thousand dollars nor more 101 than ten thousand dollars and imprisoned in the peni-102 tentiary for a term of not less than one year nor more 103 than five years.

104 (5) Whenever the commissioner or any of his dep-105 uties or employees authorized by him for the purpose shall discover any cigarettes subject to tax as provided 106 107 by this section of this article and upon which the tax 108 has not been paid as herein required, the commissioner, 109 or such deputy or employee is hereby authorized and empowered forthwith to seize and take possession of 110 111 such cigarettes, without a warrant, which shall there-112 upon be deemed to be contraband, forfeited to the state and the commissioner shall within a reasonable time 113 114 thereafter sell such forfeited cigarettes: Provided, however. That such seizure and sale shall not be deemed to 115 116 relieve any person from fine or imprisonment as pro-

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vided herein for violation of any provisions of this arti-117 118 cle. Such sale may be made in any county the tax com-119 missioner deems most convenient and economical. No-120 tice of such sale shall be published as Class I legal advertisement in compliance with the provisions of article 121 three, chapter fifty-nine of this code, and the publica-122 tion area for such publication shall be the county where-123 124 in such seizure was made and the county wherein the 125 sale is to take place. Notice shall be published at least five days prior to the sale. All taxes and penalties 126 collected under the provisions of this section shall be 127 128 paid into the state treasury and treated as other taxes collected under this article. 129

(6) Justices of the peace shall have concurrent juris131 diction with any other courts having jurisdiction for
132 the trial of all misdemeanors arising under this article.

## §11-17-20. Transportation of unstamped cigaretts; unstamped cigarettes in vending machines; forfeitures and sales of cigarettes and equipment.

Every person who shall transport cigarettes not stamped
 as required by this article upon the public highways,
 waterways, roads or streets of this state shall have in

4 his actual possession invoices or delivery tickets for such cigarettes which shall show the true name and complete 5 6 and exact address of the consignor or seller, the true 7 name and complete and exact address of the consignee, 8 or purchaser, the quantity and brands of the cigarettes transported and the true name and complete and exact 9 10 address of the person who has or shall assume payment of the West Virginia state tax, or the tax, if any, of the 11 12 state or foreign country at the point of ultimate destination: Provided, That any common carrier which has issued 13 14 a bill of lading for a shipment of cigarettes and is without notice to itself or to any of its agents or employees 15 that said cigarettes are not stamped as required by this 16 article shall be deemed to have complied with this article 17 18 and the vehicle or vessel in which said cigarettes are being transported shall not be subject to confiscation hereunder. 19 In the absence of such invoices, delivery tickets or bills 20 of lading, as the case may be, the cigarettes so transported, 21 the vehicle or vessel in which the cigarettes are being 22 transported and any paraphernalia or devices used in 23 24 connection with the unstamped cigarettes, are declared

to be contraband goods and may be seized by the commissioner, his agents or employees or by any peace
officer of the state when directed by the commissioner,
his agents or employees so to do without a warrant.

If unstamped cigarettes are found in any vending machine, both the cigarettes and the vending machine shall be contraband goods and may be seized by the commissioner, at the discretion of the commissioner, his agents or employees, without a warrant.

Cigarettes and vending machines seized under this section shall be forthwith sold in the manner provided hereinafter in this section and such sale shall not relieve the owner of the sold personal property of any action by the commissioner for violations of any other sections of this article.

40 The commissioner shall immediately, after any seizure 41 made pursuant to this section, institute a proceeding for 42 the confiscation thereof in the circuit court of the county 43 in which the seizure is made. The court may proceed 44 in a summary manner and may direct confiscation to the 45 commissioner: *Provided, however*, That anything to the

46 contrary notwithstanding that any person claiming to be the holder of security interest in any vehicle or vessel, 47 48 or vending machine, the disposition of which is provided for above, may present his petition so alleging and be 49 50 heard, and in the event it appears to the court that the property was unlawfully used by a person other than 51 52 such claimant, and if the said claimant acquired his security interest in good faith and without knowledge 53 54 that the vehicle or vessel or vending machine, was going to be so used, the court shall either waive for-55 56 feiture in favor of such claimant and order the vehicle 57 or vessel or vending machine returned or delivered to 58 such claimant or if it is found that the value thereof 59 exceeds the amount of the claim, the court shall order payment of the amount of the claim out of the proceeds 60 61 of the sale.

#### §11-17-21. Severability.

If any provision of this article or the application thereof
 shall for any reason be adjudged by any court of com petent jurisdiction to be invalid, such judgment shall not
 affect, impair or invalidate the remainder of said article,

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5 but shall be confined in its operation to the provision
6 thereof directly involved in the controversy in which
7 such judgment shall have been rendered, and the applicability of such provision to other persons or circum9 stances shall not be affected thereby.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

nuistin

Chairman House Committee

Originated in the House.

Takes effect July 1, 1970. Clerk of the Senate inship Clerk of the House of Delegates President of the Senate Speaker House of Delegates this the 11 the rored The within  $\mathcal{A}$ uary, 1970. day of Governor

PRESENTED TO THE GOVERNOR

Date 2/11/70 Time 10:30 A.M.