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WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1992

ENROLLED

SENATE BILL NO. 88

(By Senators fundetly M. President on (Bully, By Request of the Executive)

PASSED Tehruary 29 1992 hos In Effect ____ Passage

ENROLLED

Senate Bill No. 88

(By Senators Burdette, Mr. President, and Boley,

BY REQUEST OF THE EXECUTIVE)

[Passed February 29, 1992; in effect from passage.]

AN ACT to amend and reenact section four, article two-d, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended; and to amend and reenact section two, article five-f of said chapter, relating to encouraging the creation of primary care services by, exempting certain primary care services and low risk birthing centers from certificate of need review; allowing hospitals designated as rural primary care hospitals to be exempted from certificate of need review for license restoration upon rejection of such designation within two years; and defining financial disclosure requirements for primary care centers.

Be it enacted by the Legislature of West Virginia:

That section four, article two-d, chapter sixteen of the code of West Virginia, one thousand nine hundred thirtyone, as amended, be amended and reenacted; and that section two, article five-f of said chapter be amended and reenacted to read as follows:

ARTICLE 2D. CERTIFICATE OF NEED.

§16-2D-4. Exemptions from certificate of need program.

1 (a) Except as provided in subdivision (h), section

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2 three of this article, nothing in this article or the rules
3 and regulations adopted pursuant to the provisions of
4 this article may be construed to authorize the licen5 sure, supervision, regulation or control in any manner
6 of the following:

7 (1) Private office practice of any one or more health 8 professionals licensed to practice in this state pursuant 9 to the provisions of chapter thirty of this code: 10 *Provided*, That such exemption from review of private 11 office practice shall not be construed to include such 12 practices where major medical equipment otherwise subject to review under the provisions of this article is 13 14 acquired, offered or developed: Provided, however, 15 That such exemption from review of private office 16 practice shall not be construed to include the acquisi-17 tion, offering or development of one or more health services, including ambulatory surgical facilities or 18 19 centers, lithotripsy, magnetic resonance imaging and 20 radiation therapy by one or more health professionals. 21 The state agency shall adopt rules pursuant to section eight of this article which specify the health services 22 23 acquired, offered or developed by health professionals 24 which are subject to certificate of need review;

(2) Dispensaries and first-aid stations located within
business or industrial establishments maintained
solely for the use of employees: *Provided*, That such
facility does not contain inpatient or resident beds for
patients or employees who generally remain in the
facility for more than twenty-four hours;

(3) Establishments, such as motels, hotels and boardinghouses, which provide medical, nursing personnel
and health related services;

(4) The remedial care or treatment of residents or
patients in any home or institution conducted only for
those who rely solely upon treatment by prayer or
spiritual means in accordance with the creed or tenets
of any recognized church or religious denomination;

39 (5) The creation of new primary care services
40 located in communities that are underserved with
41 respect to primary care services: *Provided*, That to

42 qualify for this exemption, an applicant must be a 43 community-based nonprofit organization with a com-44 munity board, that provides or will provide primary care services to people without regard to ability to pay: 45 Provided, however, That the exemption from certifi-46 47 cate of need review of new primary care services 48 provided by this subdivision shall not include the 49 acquisition, offering, or development of major medical 50 equipment otherwise subject to review under the 51 provisions of this article or to include the acquisition, 52 offering, or development of CT scanners, ambulatory 53 surgical facilities, lithotripsy, magnetic resonance imaging, or radiation therapy. The office of commu-54 55 nity and rural health services shall define which 56 services constitute primary care services for purposes 57 of this subdivision, and shall, to prevent duplication of 58 primary care services, determine whether a commu-59 nity is underserved with respect to certain primary 60 care services within the meaning of this subdivision. 61 Any organization planning to qualify for an exemption pursuant to this subdivision shall submit to the state 62 63 agency a letter of intent describing the proposed new 64 services and area of service; and

65 (6) The creation of birthing centers by nonprofit 66 primary care centers that have a community board 67 and provide primary care services to people in their community without regard to ability to pay, or by 68 69 nonprofit hospitals with less than 100 licensed acute 70 care beds: Provided, That to qualify for this exemp-71 tion, an applicant must be located in an area that is 72 underserved with respect to low-risk obstetrical 73 services: Provided, however, That if a primary care 74 center attempting to qualify for this exemption is 75 located in the same county as a hospital that is also 76 eligible for this exemption, or if a hospital attempting 77 to qualify for this exemption is located in the same 78 county as a primary care center that is also eligible for 79 this exemption, then at least one primary care center 80 and at least one hospital from said county shall be 81 required to collaborate for the provision of services at 82 a birthing center in order to qualify for this exemp-83 tion: Provided further, That for purposes of this

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subsection, a "birthing center" is a short-stay ambulatory health care facility designed for low risk births following normal uncomplicated pregnancy. Any primary care center or hospital planning to qualify for an exemption pursuant to this subdivision shall submit

an exemption pursuant to this subdivision shall submit
to the state agency a letter of intent describing the
proposed birthing center and area of service.
(b) (1) A certificate of need is not required for the

92 offering of an inpatient institutional health service or 93 the acquisition of major medical equipment for the 94 provision of an inpatient institutional health service or the obligation of a capital expenditure for the provi-95 96 sions of an inpatient institutional health service, if 97 with respect to such offering, acquisition or obligation, 98 the state agency has, upon application under subdivi-99 sion (2) of this subsection, granted an exemption to:

100 (A) A health maintenance organization or a combi-101 nation of health maintenance organizations if: (i) The 102 organization or combination of organizations has, in 103 the service area of the organization or the service 104 areas of the organizations in the combination, an 105 enrollment of at least fifty thousand individuals; (ii) 106 the facility in which the service will be provided is or 107 will be geographically located so that the service will 108 be reasonably accessible to such enrolled individuals; 109 and (iii) at least seventy-five percent of the patients 110 who can reasonably be expected to receive the institu-111 tional health service will be individuals enrolled with 112 such organization or organizations in the combination;

113 (B) A health care facility if: (i) The facility primarily 114 provides or will provide inpatient health services; (ii) 115 the facility is or will be controlled, directly or indi-116 rectly, by a health maintenance organization or a 117 combination of health maintenance organizations 118 which has, in the service area of the organization or 119 service areas of the organizations in the combination, 120 an enrollment of at least fifty thousand individuals; 121 (iii) the facility is or will be geographically located so 122 that the service will be reasonably accessible to such 123enrolled individuals; and (iv) at least seventy-five 124 percent of the patients who can reasonably be

125 expected to receive the institutional health service will126 be individuals enrolled with such organization or127 organizations in the combination; or

128 (C) A health care facility, or portion thereof, if: (i) 129 The facility is or will be leased by a health mainte-130 nance organization or combination of health mainte-131 nance organizations which has, in the service area of 132 the organization or the service areas of the organiza-133 tions in the combination, an enrollment of at least fifty 134 thousand individuals and on the date the application is 135 submitted under subdivision (2) of this subsection, at 136 least fifteen years remain in the term of the lease; (ii) 137 the facility is or will be geographically located so that 138 the service will be reasonably accessible to such 139 enrolled individuals; and (iii) at least seventy-five percent of the patients who can reasonably be 140 expected to receive the new institutional health 141 142 service will be individuals enrolled with such 143 organization.

144 (2) (A) A health maintenance organization, combina145 tion of health maintenance organizations, or other
146 health care facility is not exempt under subdivision (1)
147 of this subsection from obtaining a certificate of need
148 unless:

(i) It has submitted, at such time and in such formand manner as the state agency shall prescribe, anapplication for such exemption to the state agency;

(ii) The application contains such information
respecting the organization, combination or facility
and the proposed offering, acquisition or obligation as
the state agency may require to determine if the
organization or combination meets the requirements
of subdivision (1) of this subsection or the facility
meets or will meet such requirements; and

159 (iii) The state agency approves such application.

160 (B) The state agency shall approve an application 161 submitted under paragraph (A) of this subdivision, if 162 it determines that the appicable requirements of 163 subdivision (1) of this subsection are met or will be 164 met on the date the proposed activity for which an165 exemption was requested will be undertaken.

166 (3) A health care facility, or any part thereof, or 167 medical equipment with respect to which an exemp-168 tion was granted under subdivision (1) of this subsec-169 tion, may not be sold or leased and a controlling 170 interest in such facility or equipment or in a lease of 171 such facility or equipment may not be acquired and a 172 health care facility described in paragraph (C) of said 173 subdivision, which was granted an exemption under 174 said subdivision, may not be used by any person other 175 than the lessee described in paragraph (C) of said 176 subdivision, unless:

177 (A) The state agency issues a certificate of need178 approving the sale, lease, acquisition or use; or

(B) The state agency determines, upon application,
that the entity to which the facility or equipment is
proposed to be sold or leased, which intends to acquire
the controlling interest in or to use the facility is:

(i) A health maintenance organization or a combination of health maintenance organizations which meets
the enrollment requirements of subparagraph (i),
paragraph (A), subdivision (1) of this subsection, and
with respect to such facility or equipment, the entity
meets the accessibility and patient enrollment requirements of subparagraphs (ii) and (iii) of said paragraph;
or

(ii) A health care facility which meets the inpatient,
enrollment and accessibility requirements of subparagraphs (i), (ii) and (iii), paragraph (B), subdivision (1)
of this subsection and with respect to its patients
meets the enrollment requirements of subparagraph
(iv) of said paragraph (B).

(4) In the case of a health maintenance organization
or an ambulatory care facility or health care facility
which ambulatory or health care facility is controlled,
directly or indirectly, by a health maintenance organization or a combination of health maintenance organizations, the certificate of need requirements apply

203 only to the offering of inpatient institutional health 204 services, the acquisition of major medical equipment, 205 and the obligation of capital expenditures for the 206 offering of inpatient institutional health services and 207 then only to the extent that such offering, acquisition 208 or obligation is not exempt under subdivision (1) of 209 this subsection.

(5) The state agency shall establish the period within
which approval or disapproval by the state agency of
applications for exemptions under subdivision (1) of
this subsection shall be made.

(c) (1) A health care facility is not required to obtain a certificate of need for the acquisition of major medical equipment to be used solely for research, the addition of health services to be offered solely for research, or the obligation of a capital expenditure to be made solely for research if the health care facility provides the notice required in subdivision (2) of this subsection, and the state agency does not find, within sixty days after it receives such notice, that the acquisition, offering or obligation will, or will have the effect to:

(A) Affect the charges of the facility for the provi-sion of medical or other patient care services otherthan the services which are included in the research;

(B) Result in a substantial change to the bed capacityof the facility; or

(C) Result in a substantial change to the healthservices of the facility.

(2) Before a health care facility acquires major
medical equipment to be used solely for research,
offers a health service solely for research, or obligates
a capital expenditure solely for research, such health
care facility shall notify in writing the state agency of
such facility's intent and the use to be made of such
medical equipment, health service or capital
expenditure.

(3) If major medical equipment is acquired, a healthservice is offered, or a capital expenditure is obligated

242 and a certificate of need is not required for such 243 acquisition, offering or obligation as provided in 244 subdivision (1) of this subsection, such equipment or 245 service or equipment or facilities acquired through the 246 obligation of such capital expenditure may not be used 247 in such a manner as to have the effect or to make a 248 change described in paragraphs (A), (B) and (C) of this 249 subdivision unless the state agency issues a certificate 250 of need approving such use.

(4) For purposes of this subsection, the term "solely
for research" includes patient care provided on an
occasional and irregular basis and not as part of a
research program.

255 (d) (1) The state agency may adopt regulations 256 pursuant to section eight of this article to specify the 257circumstances under which a certificate of need may 258 not be required for the obligation of a capital expenditure to acquire, either by purchase or under lease or 259260 comparable arrangement, an existing health care 261 facility: Provided, That a certificate of need shall be 262 required for the obligation of a capital expenditure to 263 acquire, either by purchase or under lease or compa-264 rable arrangement, an existing health care facility if:

265 (A) The notice required by subdivision (2) of this266 subsection is not filed in accordance with that subdi-267 vision with respect to such acquisition; or

268 (B) The state agency finds, within thirty days after 269 the date it receives a notice in accordance with 270 subdivision (2) of this subsection, with respect to such 271 acquisition, that the services or bed capacity of the 272 facility will be changed by reason of said acquisition.

273 (2) Before any person enters into a contractual 274 arrangement to acquire an existing health care facil-275ity, such person shall notify the state agency of his or 276 her intent to acquire the facility and of the services to 277 be offered in the facility and its bed capacity. Such 278 notice shall be made in writing and shall be made at 279least thirty days before contractual arrangements are 280 entered into to acquire the facility with respect to 281 which the notice is given. The notice shall contain all 282 information the state agency requires in accordance283 with subsections (e) and (s), section seven of this284 article.

285 (e) The state agency shall adopt regulations, pursu-286 ant to section eight of this article, wherein criteria are 287 established to exempt from review the addition of 288 certain health services, not associated with a capital 289 expenditure, that are projected to entail annual 290 operating costs of less than the expenditure minimum 291 for annual operating costs. For purposes of this 292 subsection, "expenditure minimum for annual operat-293 ing costs" means three hundred thousand dollars for 294 the first twelve months following the effective date of 295 this section and for each twelve-month period thereaf-296 ter, the state agency may, by regulations adopted 297 pursuant to section eight of this article, adjust the 298 expenditure minimum for annual operating costs to 299 reflect the impact of inflation.

300 (f) The state agency shall adopt rules within ninety 301 days of the effective date of the amendment of this 302 section in the year one thousand nine hundred ninety 303 pursuant to section eight of this article to specify the 304 circumstances under which and the procedures by 305 which a certificate of need may not be required for 306 shared services between two or more acute care 307 facilities providing services made available through 308 existing technology that can reasonably be mobile. The 309 state agency shall specify the types of items in the 310 regulations and under what circumstances mobile MRI 311 and mobile lithotripsy may be so exempted from 312 review. In no case, however, will mobile cardiac 313 catheterization be exempted from certificate of need 314 review. In addition, if the shared services mobile unit 315 proves less cost effective than a fixed unit, the acute 316 care facility will not be exempted from certificate of 317 need review.

318 On a yearly basis, the state agency shall review 319 existing technologies to determine if other shared 320 services should be included under this exemption.

321 (g) This subsection applies only to hospitals desig-

nated as rural primary care hospitals by West Virginia
office of rural health policy in conformance with
requirements of the health care financing administration of the federal department of health and human
services under section 1920 of Public Law 101-239,
section 6000(g) of the federal Omnibus Budget Reconciliation Act of 1989.

A hospital, designated as a rural primary care
hospital, in accordance with final rules issued by the
health care financing administration, shall undergo a
reduction in its number of licensed acute care beds as
determined by the office of rural health policy.

The office of rural health policy shall notify the health care cost review authority of such designation including the number of staffed and operated beds immediately prior to designation and the number of acute care beds certified by the health care financing administration.

340 A rural primary care hospital may reject this 341 designation any time within twenty-four calendar 342 months, beginning from the date of designation by the 343 office of rural health policy. If a hospital chooses to 344 reject this designation, it may do so upon written notification to the office of rural health policy and the 345 346 health care cost review authority. If such designation 347 is rejected by a rural primary care hospital, license 348 restoration, not to exceed the number of acute care beds staffed and operated by the hospital immediately 349 350 prior to receiving designation as a rural primary care 351 hospital, shall be exempt from the certificate of need 352 program review.

353 Within twenty-five months from designating rural 354 primary care hospitals, the office of rural health policy 355 shall notify the health care cost review authority of 356 the status of the designated hospitals including the 357 number of licensed beds.

358 The state agency shall promulgate rules within 359 ninety days of the effective date of this amendment in 360 order to carry out the purpose of this subsection.

ARTICLE 5F. HEALTH CARE FINANCIAL DISCLOSURE.

§16-5F-2. Definitions.

1 As used in this article:

2 (1) "Annual report" means an annual financial
3 report for the covered facility's or related organiza4 tion's fiscal year prepared by an accountant or the
5 covered facility's or related organization's auditor.

6 (2) "Board" means the West Virginia health care 7 cost review authority.

8 (3) "Covered facility" means any hospital, skilled 9 nursing facility, kidney disease treatment center, 10 including a free-standing hemodialysis unit; interme-11 diate care facility; ambulatory health care facility; 12 ambulatory surgical facility; home health agency; 13 rehabilitation facility; health maintenance organiza-14 tion; or community mental health or mental retarda-15 tion facility, whether under public or private owner-16 ship or as a profit or nonprofit organization and 17 whether or not licensed or required to be licensed in 18 whole or in part by the state: Provided. That non-19 profit, community-based primary care centers provid-20 ing primary care services without regard to ability to 21 pay who provide the board with a year-end audited 22 financial statement prepared in accordance with 23 generally accepted auditing standards and with gov-24 ernmental auditing standards issued by the comptrol-25 ler general of the United States shall be deemed to 26 have complied with the disclosure requirements of 27 this section.

(4) "Related organization" means an organization,
whether publicly owned, nonprofit, tax-exempt or for
profit, related to a covered facility through common
membership, governing bodies, trustees, officers, stock
ownership, family members, partners or limited
partners including, but not limited to, subsidiaries,
foundations, related corporations and joint ventures.
For the purposes of this subsection family members
shall mean brothers and sisters whether by the whole
or half blood, spouse, ancestors and lineal descendents.

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38 (5) "Rates" means all rates, fees or charges imposed39 by any covered facility for health care services.

40 (6) "Records" includes accounts, books, charts,
41 contracts, documents, files, maps, papers, profiles,
42 reports, annual and otherwise, schedules and any
43 other fiscal data, however recorded or stored.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the Senate.

In effect from passage.

Clerk of the Senate

Jongl Clerk of the House of Delegates

ndent of the Senate

Speaker House of Delegates

The within M. . . appMed. this the day of March ..., 1992.

PRESENTED TO THE GOVERNOR Date 36/92 Time 9:45 am

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