

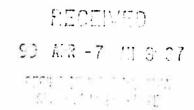
### **WEST VIRGINIA LEGISLATURE**

**REGULAR SESSION, 1999** 

# **ENROLLED**

SENATE BILL NO	492
(By Senators Tomber). Sprowe, By Reguest	Ma. PASIDENT, AND + OF THE EXECUTIVE)

PASSED March 13, 1999
In Effect NINERY Days From Passage



#### ENROLLED

### Senate Bill No. 492

(By Senators Tomblin, Mr. President, and Sprouse, By Request of the Executive)

[Passed March 13, 1999; in effect ninety days from passage.]

AN ACT to amend and reenact sections two, three, four, four-a, five, six, seven, seven-a, eight, nine, ten, eleven, thirteen and fifteen, article two-d, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all relating to definitions; certificate of need; new institutional health services definition; exemptions from certificate of need; conversion of acute beds to skilled nursing beds in rural areas; powers and duties of health care authority relating to certificate of need program, health planning, state health plan, application fees, long term care beds, ICF/MR beds, life care retirement centers, moratoriums for certain health services, certificate of need standards and rural health facilities; providing for the conversion of acute care beds to skilled nursing beds at certain hospitals under specified conditions; minimum criteria for certificate of need reviews. long-range plans; procedures for certificate of need reviews; notification to the public; public hearings; file closing; annual report; access for the public; reconsideration; expedited review; review for nonhealth-related projects; filing with consumer advocate; rule-making powers; final decision; required findings; emergency certificate of need; appeal of final decision; certificate of need is nontransferable; extensions and withdrawals of certificates of need; injunctive relief; civil penalties; and previously approved rules and regulations.

#### Be it enacted by the Legislature of West Virginia:

That sections two, three, four, four-a, five, six, seven, seven-a, eight, nine, ten, eleven, thirteen and fifteen, article two-d, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted, all to read as follows:

#### ARTICLE 2D. CERTIFICATE OF NEED.

#### §16-2D-2. Definitions.

- 1 Definitions of words and terms defined in articles five-f
- 2 and twenty-nine-b of this chapter are incorporated in this
- 3 section unless this section has different definitions.
- As used in this article, unless otherwise indicated by the
- 5 context:
- 6 (a) "Affected person" means:
- 7 (1) The applicant;
- 8 (2) An agency or organization representing consumers;
- 9 (3) Any individual residing within the geographic area
- 10 served or to be served by the applicant;
- 11 (4) Any individual who regularly uses the health care
- 12 facilities within that geographic area;
- 13 (5) The health care facilities which provide services
- 14 similar to the services of the facility under review and
- 15 which will be significantly affected by the proposed
- 16 project;
- 17 (6) The health care facilities which, prior to receipt by
- 18 the state agency of the proposal being reviewed, have

- 19 formally indicated an intention to provide similar services 20 in the future:
- 21 (7) Third-party payors who reimburse health care 22 facilities similar to those proposed for services;
- 23 (8) Any agency that establishes rates for health care facilities similar to those proposed; or
- 25 (9) Organizations representing health care providers.
- 26 (b) "Ambulatory health care facility" means a free-27 standing facility that provides health care to 28 noninstitutionalized and nonhomebound persons on an 29 outpatient basis. For purposes of this definition, a free-30 standing facility is not located on the campus of an 31 existing health care facility. This definition does not 32 include the private office practice of any one or more health professionals licensed to practice in this state 33 34 pursuant to the provisions of chapter thirty of this code: 35 Provided, That this exemption from review shall not be construed to include practices where major medical 36 37 equipment otherwise subject to review under the provi-38 sions of this article is acquired, offered or developed: 39 *Provided, however,* That this exemption from review shall not be construed to include certain health services other-40 41 wise subject to review under the provisions of subdivision 42 (1), subsection (a), section four of this article.
- 43 (c) "Ambulatory surgical facility" means a free-standing 44 facility that provides surgical treatment to patients not 45 requiring hospitalization. For purposes of this definition, 46 a free-standing facility is not physically attached to a 47 health care facility. This definition does not include the private office practice of any one or more health profes-48 49 sionals licensed to practice surgery in this state pursuant 50 to the provisions of chapter thirty of this code: *Provided*, That this exemption from review shall not be construed to 51 52 include practices where major medical equipment other-53 wise subject to review under the provisions of this article is acquired, offered or developed: Provided, however, That 54 this exemption from review shall not be construed to 55 include health services otherwise subject to review under 56

- 57 the provisions of subdivision (1), subsection (a), section 58 four of this article.
- 59 (d) "Applicant" means: (1) The governing body or the person proposing a new institutional health service who is, 60 or will be, the health care facility licensee wherein the new 61 62 institutional health service is proposed to be located; and 63 (2) in the case of a proposed new institutional health 64 service not to be located in a licensed health care facility, 65 the governing body or the person proposing to provide the 66 new institutional health service. Incorporators or promot-67 ers who will not constitute the governing body or persons responsible for the new institutional health service may 68 69 not be an applicant.
- 70 (e) "Bed capacity" means the number of beds licensed to 71 a health care facility, or the number of adult and pediatric 72 beds permanently staffed and maintained for immediate 73 use by inpatients in patient rooms or wards in an unli-74 censed facility.
- 75 (f) "Campus" means the adjacent grounds and buildings, 76 or grounds and buildings not separated by more than a 77 public right-of-way, of a health care facility.
- 78 (g) "Capital expenditure" means:
- 79 (1) An expenditure made by or on behalf of a health care 80 facility, which:
- 81 (A)(i) Under generally accepted accounting principles is 82 not properly chargeable as an expense of operation and 83 maintenance; or (ii) is made to obtain either by lease or comparable arrangement any facility or part thereof or 84 85 any equipment for a facility or part; and (B)(i) Exceeds the 86 expenditure minimum; or (ii) is a substantial change to the 87 bed capacity of the facility with respect to which the 88 expenditure is made; or (iii) is a substantial change to the 89 services of such facility;
- 90 (2) The donation of equipment or facilities to a health 91 care facility, which if acquired directly by that facility 92 would be subject to review;

- 93 (3) The transfer of equipment or facilities for less than 94 fair market value if the transfer of the equipment or 95 facilities at fair market value would be subject to review; 96 or
- 97 (4) A series of expenditures, if the sum total exceeds the 98 expenditure minimum and if determined by the state 99 agency to be a single capital expenditure subject to review. In making this determination, the state agency shall 100 101 consider: Whether the expenditures are for components of 102 a system which is required to accomplish a single purpose; 103 whether the expenditures are to be made over a two-year 104 period and are directed towards the accomplishment of a 105 single goal within the health care facility's long-range 106 plan; or whether the expenditures are to be made within a 107 two-year period within a single department such that they 108 will constitute a significant modernization of the depart-109 ment.
- (h) "Expenditure minimum" means two million dollars and includes the cost of any studies, surveys, designs, plans, working drawings, specifications and other activities, including staff effort and consulting and other services essential to the acquisition, improvement, expansion or replacement of any plant or equipment.
- 116 (i) "Health", used as a term, includes physical and 117 mental health.
- (j) "Health care facility" means a publicly or privately 118 119 owned facility, agency or entity that offers or provides 120 health care services, whether a for-profit or nonprofit 121 entity and whether or not licensed, or required to be 122 licensed, in whole or in part, and includes, but is not 123 limited to, hospitals; skilled nursing facilities; kidney 124 disease treatment centers, including free-standing 125 hemodialysis units; intermediate care facilities; ambulatory health care facilities; ambulatory surgical facilities; 126 home health agencies; hospice agencies; rehabilitation 127 128 facilities; health maintenance organizations; and commu-129 nity mental health and mental retardation facilities. For 130 purposes of this definition, "community mental health and mental retardation facility" means a private facility which 131 132 provides such comprehensive services and continuity of

- 133 care as emergency, outpatient, partial hospitalization,
- 134 inpatient or consultation and education for individuals
- 135 with mental illness, mental retardation or drug or alcohol
- 136 addiction.
- 137 (k) "Health care provider" means a person, partnership,
- 138 corporation, facility, hospital or institution licensed or
- 139 certified or authorized by law to provide professional
- 140 health care service in this state to an individual during
- 141 that individual's medical, remedial or behavioral health
- 142 care, treatment or confinement.
- (l) "Health maintenance organization" means a public or
- 144 private organization which:
- 145 (1) Is required to have a certificate of authority to
- 146 operate in this state pursuant to section three, article
- 147 twenty-five-a, chapter thirty-three of this code; or
- 148 (2) (A) Provides or otherwise makes available to enrolled
- 149 participants health care services, including substantially
- 150 the following basic health care services: Usual physician
- 151 services, hospitalization, laboratory, X-ray, emergency and
- 152 preventive services and out-of-area coverage; and
- 153 (B) Is compensated except for copayments for the
- 154 provision of the basic health care services listed in para-
- 155 graph (A) of this subdivision to enrolled participants on a
- 156 predetermined periodic rate basis without regard to the
- date the health care services are provided and which is
- 158 fixed without regard to the frequency, extent or kind of
- 159 health service actually provided; and
- 160 (C) Provides physicians' services: (i) Directly through
- 161 physicians who are either employees or partners of the
- organization; or (ii) through arrangements with individual
- 163 physicians or one or more groups of physicians organized
- on a group practice or individual practice basis.
- 165 (m) "Health services" means clinically related preven-
- 166 tive, diagnostic, treatment or rehabilitative services,
- 167 including alcohol, drug abuse and mental health services.
- 168 (n) "Home health agency" means an organization
- 169 primarily engaged in providing professional nursing

170 services either directly or through contract arrangements 171 and at least one of the following services: Home health 172 aide services, other therapeutic services, physical therapy. 173 speech therapy, occupational therapy, nutritional services 174 or medical social services to persons in their place of 175 residence on a part-time or intermittent basis.

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- (o) "Hospice agency" means a private or public agency or organization licensed in West Virginia for the administration or provision of hospice care services to terminally ill persons in the persons' temporary or permanent residences by using an interdisciplinary team, including, at a minimum, persons qualified to perform nursing services; social work services; the general practice of medicine or osteopathy; and pastoral or spiritual counseling.
- (p) "Hospital" means a facility licensed as such pursuant to the provisions of article five-b of this chapter, and any acute care facility operated by the state government, that primarily provides inpatient diagnostic, treatment or rehabilitative services to injured, disabled or sick persons under the supervision of physicians and includes psychiatric and tuberculosis hospitals.
- (q) "Intermediate care facility" means an institution that provides health-related services to individuals with mental or physical conditions that require services above the level of room and board, but do not require the degree of services provided in a hospital or skilled-nursing facility.
- (r) "Long-range plan" means a document formally adopted by the legally constituted governing body of an existing health care facility or by a person proposing a 199 new institutional health service, which contains the information required by the state agency in rules adopted pursuant to section eight of this article.
- (s) "Major medical equipment" means a single unit of 202 203 medical equipment or a single system of components with 204 related functions, which is used for the provision of 205 medical and other health services and costs in excess of 206 two million dollars. This term does not include medical 207 equipment acquired by or on behalf of a clinical labora-208 tory to provide clinical laboratory services if the clinical

- laboratory is independent of a physician's office and a hospital and it has been determined under Title XVIII of the Social Security Act to meet the requirements of paragraphs ten and eleven of Section 1861(s) of such act, Title 42 U.S.C. §1395x. In determining whether medical equipment is major medical equipment, the cost of studies, surveys, designs, plans, working drawings, specifications
- and other activities essential to the acquisition of such equipment shall be included. If the equipment is acquired for less than fair market value, the term "cost" includes the fair market value.
- 220 (t) "Medically underserved population" means the population of an area designated by the state agency as 221 222 having a shortage of personal health services. The state 223 agency may consider unusual local conditions that are a 224 barrier to accessibility or availability of health services. 225 The designation shall be in rules adopted by the state 226 agency pursuant to section eight of this article, and the 227 population so designated may include the state's medically 228 underserved population designated by the federal secre-229 tary of health and human services under Section 330(b)(3) 230 of the Public Health Service Act, as amended, Title 42 231 U.S.C. §254.
- 232 (u) "New institutional health service" means any service 233 as described in section three of this article.
- (v) "Offer," when used in connection with health services, means that the health care facility or health maintenance organization holds itself out as capable of providing, or as having the means to provide specified health services.
- 238 (w) "Person" means an individual, trust, estate, partner-239 ship, committee, corporation, association and other 240 organizations such as joint-stock companies and insurance 241 companies, a state or a political subdivision or instrumen-242 tality thereof or any legal entity recognized by the state.
- 243 (x) "Physician" means a doctor of medicine or osteopa-244 thy legally authorized to practice by the state.
- 245 (y) "Proposed new institutional health service" means 246 any service as described in section three of this article.

- (z) "Psychiatric hospital" means an institution that primarily provides to inpatients, by or under the supervision of a physician, specialized services for the diagnosis, treatment and rehabilitation of mentally ill and emotionally disturbed persons.
- (aa) "Rehabilitation facility" means an inpatient facility operated for the primary purpose of assisting in the rehabilitation of disabled persons through an integrated program of medical and other services, which are provided under competent professional supervision.
- (bb) "Review agency" means an agency of the state, designated by the governor as the agency for the review of state agency decisions.
- 260 (cc) "Skilled nursing facility" means an institution, or a 261 distinct part of an institution, that primarily provides 262 inpatient skilled nursing care and related services, or 263 rehabilitation services, to injured, disabled or sick persons.
- (dd) "State agency" means the health care authority created, established and continued pursuant to article twenty-nine-b of this chapter.
- 267 (ee) "State health plan" means the document approved 268 by the governor after preparation by the former statewide 269 health coordinating council, or that document as approved 270 by the governor after amendment by the former health 271 care planning council or the state agency.

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- (ff) "Substantial change to the bed capacity" of a health care facility means any change, associated with a capital expenditure, that increases or decreases the bed capacity, or relocates beds from one physical facility or site to another, but does not include a change by which a health care facility reassigns existing beds as swing beds between acute care and long-term care categories: *Provided*, That a decrease in bed capacity in response to federal rural health initiatives excluded from this definition.
- (gg) "Substantial change to the health services" of a health care facility means: (1) The addition of a health service offered by or on behalf of the health care facility, which was not offered by or on behalf of the facility

- 285 within the twelve-month period before the month in which
- 286 the service is first offered; (2) or the termination of a
- 287 health service offered by or on behalf of the facility:
- 288 Provided, That "substantial change to the health services"
- 289 does not include the providing of ambulance service,
- 290 wellness centers or programs, adult day care or respite
- 291 care by acute care facilities.
- (hh) "To develop," when used in connection with health
- 293 services, means to undertake those activities which upon
- 294 their completion will result in the offer of a new institu-
- 295 tional health service or the incurring of a financial obliga-
- 296 tion, in relation to the offering of such a service.

## §16-2D-3. Certificate of need; new institutional health services defined.

- 1 (a) Except as provided in section four of this article, any
- 2 new institutional health service may not be acquired,
- 3 offered or developed within this state except upon applica-
- 4 tion for and receipt of a certificate of need as provided by
- 5 this article. Whenever a new institutional health service
- 6 for which a certificate of need is required by this article is
- 7 proposed for a health care facility for which, pursuant to
- 8 section four of this article, no certificate of need is or was
- 9 required, a certificate of need shall be issued before the
- 10 new institutional health service is offered or developed.
- 11 No person may knowingly charge or bill for any health
- 12 services associated with any new institutional health
- 13 service that is knowingly acquired, offered or developed in
- 14 violation of this article, and any bill made in violation of
- 15 this section is legally unenforceable.
- 16 (b) For purposes of this article, a proposed "new institu-
- 17 tional health service" includes:
- 18 (1) The construction, development, acquisition or other
- 19 establishment of a new health care facility or health
- 20 maintenance organization;
- 21 (2) The partial or total closure of a health care facility or
- 22 health maintenance organization with which a capital
- 23 expenditure is associated:

- 24 (3) Any obligation for a capital expenditure incurred by or on behalf of a health care facility, except as exempted 25 26 in section four of this article, or health maintenance 27 organization in excess of the expenditure minimum or any 28 obligation for a capital expenditure incurred by any 29 person to acquire a health care facility. An obligation for 30 a capital expenditure is considered to be incurred by or on 31 behalf of a health care facility;
- 32 (A) When a contract, enforceable under state law, is 33 entered into by or on behalf of the health care facility for 34 the construction, acquisition, lease or financing of a 35 capital asset;
- 36 (B) When the governing board of the health care facility 37 takes formal action to commit its own funds for a con-38 struction project undertaken by the health care facility as 39 its own contractor; or
- (C) In the case of donated property, on the date on whichthe gift is completed under state law;
- 42 (4) A substantial change to the bed capacity of a health 43 care facility with which a capital expenditure is associ-44 ated;
- 45 (5) The addition of health services as specified by the state agency which are offered by or on behalf of a health 46 47 care facility or health maintenance organization and which were not offered on a regular basis by or on behalf 48 49 of the health care facility or health maintenance organi-50 zation within the twelve-month period prior to the time 51 the services would be offered. The state agency shall 52 promulgate emergency rules pursuant to the provisions of 53 section fifteen, article three, chapter twenty-nine-a of this code by the first day of July, one thousand nine hundred ninety-nine, to specify the health services which are 55 subject to certificate of need review. The state agency 56 57 shall specify by rule those health services subject to certificate of need as recommended by the certificate of 58 59 need study conducted pursuant to section nineteen-a, article twenty-nine-b of this chapter. 60

- 61 (6) The addition of ventilator services for any nursing 62 facility bed by any health care facility or health mainte-63 nance organization;
- 64 (7) The deletion of one or more health services, previ-65 ously offered on a regular basis by or on behalf of a health 66 care facility or health maintenance organization which is 67 associated with a capital expenditure;
- 68 (8) A substantial change to the bed capacity or health 69 services offered by or on behalf of a health care facility, 70 whether or not the change is associated with a proposed capital expenditure, if the change is associated with a 71 72 previous capital expenditure for which a certificate of need was issued and if the change will occur within two 73 74 years after the date the activity which was associated with the previously approved capital expenditure was under-75 76 taken;
- 77 (9) The acquisition of major medical equipment;
- 78 (10) A substantial change in an approved new institu-79 tional health service for which a certificate of need is in 80 effect. For purposes of this subsection, "substantial 81 change" shall be defined by the state agency in rules 82 adopted pursuant to section eight of this article; or
- (11) An expansion of the service area for hospice or home
   health service, regardless of the time period in which the
   expansion is contemplated or made.

#### §16-2D-4. Exemptions from certificate of need program.

- (a) Except as provided in subsection (b), subdivision (9),
  section three of this article, nothing in this article or the
  rules and rules adopted pursuant to the provisions of this
  article may be construed to authorize the licensure,
  supervision, regulation or control in any manner of the
  following:
- 7 (1) Private office practice of any one or more health 8 professionals licensed to practice in this state pursuant to 9 the provisions of chapter thirty of this code: *Provided*, 10 That such exemption from review of private office practice shall not be construed to include such practices where

- 12 major medical equipment otherwise subject to review 13 under the provisions of this article is acquired, offered or 14 developed: Provided, however, That such exemption from review of private office practice shall not be construed to 15 include the acquisition, offering or development of one or 16 17 more health services, including ambulatory surgical facilities or centers, lithotripsy, magnetic resonance 18 19 imaging and radiation therapy by one or more health 20 professionals. The state agency shall adopt rules pursuant 21 to section eight of this article which specify the health 22 services acquired, offered or developed by health profes-
- 24 (2) Dispensaries and first-aid stations located within 25 business or industrial establishments maintained solely for 26 the use of employees: *Provided*, That such facility does not 27 contain inpatient or resident beds for patients or employ-28 ees who generally remain in the facility for more than 29 twenty-four hours:

sionals which are subject to certificate of need review;

- (3) Establishments, such as motels, hotels and boardinghouses, which provide medical, nursing personnel and
  health related services;
- 33 (4) The remedial care or treatment of residents or 34 patients in any home or institution conducted only for 35 those who rely solely upon treatment by prayer or spiritual 36 means in accordance with the creed or tenets of any 37 recognized church or religious denomination;
- 38 (5) The creation of new primary care services located in 39 communities that are underserved with respect to primary 40 care services: Provided, That to qualify for this exemp-41 tion, an applicant must be a community-based nonprofit 42 organization with a community board that provides or will 43 provide primary care services to people without regard to 44 ability to pay: Provided, however, That the exemption from certificate of need review of new primary care 45 services provided by this subdivision shall not include the 46 47 acquisition, offering or development of major medical 48 equipment otherwise subject to review under the provisions of this article or to include the acquisition, offering 49 50 or development of ambulatory surgical facilities, 51 lithotripsy, magnetic resonance imaging or radiation

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therapy. The office of community and rural health services 53 shall define which services constitute primary care ser-54 vices for purposes of this subdivision, and shall, to prevent 55 duplication of primary care services, determine whether a 56 community is underserved with respect to certain primary 57 care services within the meaning of this subdivision. Any 58 organization planning to qualify for an exemption pursu-59 ant to this subdivision shall submit to the state agency a 60 letter of intent describing the proposed new services and 61 area of service; and

62 (6) The creation of birthing centers by nonprofit primary 63 care centers that have a community board and provide 64 primary care services to people in their community without regard to ability to pay, or by nonprofit hospitals 65 66 with less than one hundred licensed acute care beds: 67 Provided, That to qualify for this exemption, an applicant 68 shall be located in an area that is underserved with respect 69 to low-risk obstetrical services: Provided, however, That 70 if a primary care center attempting to qualify for this 71 exemption is located in the same county as a hospital that 72 is also eligible for this exemption, or if a hospital attempt-73 ing to qualify for this exemption is located in the same 74 county as a primary care center that is also eligible for this 75 exemption, then at least one primary care center and at least one hospital from said county shall collaborate for 76 77 the provision of services at a birthing center in order to qualify for this exemption: Provided further, That for 78 79 purposes of this subsection, a "birthing center" is a short-80 stay ambulatory health care facility designed for low-risk 81 births following normal uncomplicated pregnancy. Any 82 primary care center or hospital planning to qualify for an 83 exemption pursuant to this subdivision shall submit to the 84 state agency a letter of intent describing the proposed 85 birthing center and area of service.

(b) (1) A health care facility is not required to obtain a certificate of need for the acquisition of major medical equipment to be used solely for research, the addition of health services to be offered solely for research, or the obligation of a capital expenditure to be made solely for research if the health care facility provides the notice required in subdivision (2) of this subsection, and the state

- agency does not find, within sixty days after it receives
  such notice, that the acquisition, offering or obligation
  will, or will have the effect to:
- 96 (A) Affect the charges of the facility for the provision of 97 medical or other patient care services other than the 98 services which are included in the research;
- 99 (B) Result in a substantial change to the bed capacity of 100 the facility; or
- (C) Result in a substantial change to the health servicesof the facility.
- (2) Before a health care facility acquires major medical equipment to be used solely for research, offers a health service solely for research or obligates a capital expenditure solely for research, such health care facility shall notify in writing the state agency of such facility's intent and the use to be made of such medical equipment, health service or capital expenditure.
- 110 (3) If major medical equipment is acquired, a health 111 service is offered or a capital expenditure is obligated and 112 a certificate of need is not required for such acquisition, 113 offering or obligation as provided in subdivision (1) of this 114 subsection, such equipment or service or equipment or 115 facilities acquired through the obligation of such capital 116 expenditure may not be used in such a manner as to have 117 the effect or to make a change described in paragraphs (A), 118 (B) and (C) of said subdivision unless the state agency 119 issues a certificate of need approving such use.
  - (4) For purposes of this subsection, the term "solely for research" includes patient care provided on an occasional and irregular basis and not as part of a research program.

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123 (c) (1) The state agency may adopt rules pursuant to 124 section eight of this article to specify the circumstances under which a certificate of need may not be required for 125 126 the obligation of a capital expenditure to acquire, either 127 by purchase or under lease or comparable arrangement, an 128 existing health care facility: *Provided*, That a certificate 129 of need is required for the obligation of a capital expendi-130 ture to acquire, either by purchase or under lease or

- 131 comparable arrangement, an existing health care facility 132 if:
- 133 (A) The notice required by subdivision (2) of this subsec-134 tion is not filed in accordance with that subdivision with 135 respect to such acquisition; or
- 136 (B) The state agency finds, within thirty days after the 137 date it receives a notice in accordance with subdivision (2) 138 of this subsection, with respect to such acquisition, that 139 the services or bed capacity of the facility will be changed 140 by reason of said acquisition.
- (2) Before any person enters into a contractual arrange-141 142 ment to acquire an existing health care facility, such 143 person shall notify the state agency of his or her intent to 144 acquire the facility and of the services to be offered in the 145 facility and its bed capacity. Such notice shall be made in 146 writing and shall be made at least thirty days before 147 contractual arrangements are entered into to acquire the 148 facility with respect to which the notice is given. The 149 notice shall contain all information the state agency 150 requires.
- 151 (d) The state agency shall adopt rules pursuant to section 152 eight of this article to specify the circumstances under 153 which and the procedures by which a certificate of need 154 may not be required for shared services between two or 155 more acute care facilities providing services made avail-156 able through existing technology that can reasonably be 157 mobile. The state agency shall specify the types of items 158 in the rules and under what circumstances mobile MRI and 159 mobile lithotripsy may be so exempted from review. In no 160 case, however, will mobile cardiac catheterization be 161 exempted from certificate of need review. In addition, if 162 the shared services mobile unit proves less cost effective 163 than a fixed unit, the acute care facility will not be exempted from certificate of need review. 164
- On a yearly basis, the state agency shall review existing technologies to determine if other shared services should be included under this exemption.

## §16-2D-4a. Conversion of hospital acute beds to skilled nursing beds.

- 1 (a) Legislative findings and purpose. – The Legislature 2 hereby finds and declares that a need exists for skilled 3 nursing health care beds in this state due to a shortage of existing facilities with adequate bed capacity and lack of 4 willingness to provide such services: that patients in need 5 6 of skilled nursing services have sometimes been retained 7 in an inappropriate level of care facility; that such prac-8 tices have resulted in malutilization of health care facili-9 ties and resources; that there currently exists a surplus of 10 acute care beds in hospitals, particularly those in rural areas within this state; that the surplus of acute care beds 11 12 is, for the foreseeable future, permanent in nature; that the 13 same excess capacity of acute care beds promotes economic inefficiencies in operation while failing to meet 14 community needs; that nursing homes are unable under 15 16 subsection (h), section five of this article, to add intermedi-17 ate or dually certified beds to skilled nursing beds at the 18 present time in numbers in excess of ten percent or not 19 more than ten beds, whichever is less; and that remedial 20 action by the Legislature is necessary to effectuate relief 21 of these problems to promote the health and welfare of the citizens of the state by allowing, in certain instances, for 22 the conversion of acute care beds to skilled nursing beds 23 24 by hospitals, but with no increase in overall hospital bed 25 capacity.
- 26 (b) Notwithstanding the provisions of subsection (h), 27 section five of this article, and, further, notwithstanding the provisions of subsection (b), subdivision (4), section 28 29 three of this article, the state agency shall adopt rules pursuant to section eight of this article, to exempt from 30 31 review the conversion of acute care beds to skilled nursing 32 care beds by a licensed hospital by the state department of health and human resources if the hospital meets the 33 34 following conditions:
- 35 (1) It is located in a nonmetropolitan statistical area as 36 defined by the bureau of census of the federal government;

- 37 (2) It has experienced an average occupancy rate of less 38 than fifty percent for the twelve months preceding the date 39 of request for this exemption; and
- 40 (3) The nursing home service area within which the hospital is located is under the bed ceiling as calculated by 41 the thirty beds per thousand population formula as set 42 43 forth in the long-term care chapter of the state health 44 plan, except for the purposes of this article existing nursing home beds shall be used in the calculation. 45
- 46 (c) The state agency shall include in its rules require-47 ments that:
- 48 (1) In converting beds, the hospital must change one 49 acute care bed into one skilled nursing care bed;
- 50 (2) All acute care beds converted shall be permanently 51 deleted from the hospital's acute-care bed complement and the hospital may not thereafter add, by conversion or 52 otherwise, acute-care beds to its bed complement without satisfying the requirements of subsection (b), subdivision 54 (4), section three of this article, for which purposes such an 55 addition, whether by conversion or otherwise, shall be 56 considered a substantial change to the bed capacity of the 57 58 hospital notwithstanding the definition of that term found 59 in subsection (ff), section two of this article;
- (3) The hospital shall meet all applicable federal and state licensing requirements for the provisions of skilled 62 nursing services including a requirement that all skilled 63 care beds created under this exemption shall be located in 64 distinct-part, long-term care units;
- 65 (4) No hospital is permitted to convert more than 66 twenty-five percent of its licensed bed capacity in any 67 twenty-four month period pursuant to this exemption; however, in the event that subsection (g), section five of 69 this article, is repealed and to the extent that other 70 methods of converting acute care beds are available under this article, the hospital may request certificate of need 71 72 approval of such conversions:
- 73 (5) The hospital shall undergo substantial compliance 74 review of a conversion under this exemption under such

75 terms and at such a time as set by the state agency in its rules.

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- 77 (d) Nothing in this section negatively affects the rights
- 78 of inspection and certification which are elsewhere
- 79 required by federal law or regulations or by this code or
- 80 duly adopted ruleof an authorized state entity.

#### §16-2D-5. Powers and duties of state agency.

- 1 (a) The state agency shall administer the certificate of 2 need program as provided by this article.
- 3 (b) The state agency is responsible for coordinating and
- 4 developing the health planning research efforts of the state 5 and for amending and modifying the state health plan
- 6 which includes the certificate of need standards. The state
- which includes the certificate of need standards. The state
- 7 agency shall review the state health plan, including the
- 8 certificate of need standards and make any necessary
- 9 amendments and modifications within three years from
- 10 the effective date of this section. The state agency shall
- 11 also review the cost effectiveness of the certificate of need
- 12 program. The state agency may form task forces to assist
- 13 it in addressing these issues. The task forces shall be
- 14 composed of representatives of consumers, business,
- 15 providers, payers and state agencies.
- 16 (c) The state agency may seek advice and assistance of 17 other persons, organizations and other state agencies in
- 18 the performance of the state agency's responsibilities
- 19 under this article.
- 20 (d) For health services for which competition appropri-21 ately allocates supply consistent with the state health plan,
- the state agency shall, in the performance of its functions
- 23 under this article, give priority, where appropriate to
- 24 advance the purposes of quality assurance, cost effective-
- 25 ness and access, to actions which would strengthen the
- 26 effect of competition on the supply of the services.
- 27 (e) For health services for which competition does not or
- will not appropriately allocate supply consistent with the state health plan, the state agency shall, in the exercise of
- 30 its functions under this article, take actions, where appro-
- 30 its functions under this article, take actions, where appro-31 priate to advance the purposes of quality assurance, cost

32 effectiveness and access and the other purposes of this33 article, to allocate the supply of the services.

- 34 (f) Notwithstanding the provisions of section seven of 35 this article, the state agency may charge a fee for the filing 36 of any application, the filing of any notice in lieu of an 37 application, the filing of any exemption determination 38 request or the filing of any request for a declaratory 39 ruling. The fees charged may vary according to the type of 40 matter involved, the type of health service or facility 41 involved or the amount of capital expenditure involved. 42 The state agency shall implement this subsection by filing 43 procedural rules pursuant to chapter twenty-nine-a of this 44 code. The fees charged shall be deposited into a special 45 fund known as the certificate of need program fund to be 46 expended for the purposes of this article.
- 47 (g) No hospital, nursing home or other health care 48 facility shall add any intermediate care or skilled nursing 49 beds to its current licensed bed complement. This prohibi-50 tion also applies to the conversion of acute care or other 51 types of beds to intermediate care or skilled nursing beds: 52 Provided, That hospitals eligible under the provisions of 53 section four-a and subsection (i), section five of this article 54 may convert acute care beds to skilled nursing beds in 55 accordance with the provisions of these sections, upon 56 approval by the state agency. Furthermore, no certificate 57 of need shall be granted for the construction or addition of 58 any intermediate care or skilled nursing beds except in the 59 case of facilities designed to replace existing beds in unsafe existing facilities. A health care facility in receipt 60 61 of a certificate of need for the construction or addition of 62 intermediate care or skilled nursing beds which was 63 approved prior to the effective date of this section shall 64 incur an obligation for a capital expenditure within twelve 65 months of the date of issuance of the certificate of need. 66 No extensions shall be granted beyond the twelve-month 67 period. The state agency shall establish a task force or 68 utilize an existing task force to study the need for additional nursing facility beds in this state. The study shall 69 70 include a review of the current moratorium on the devel-71 opment of nursing facility beds; the exemption for the 72 conversion of acute care beds to skilled nursing facility

- beds; the development of a methodology to assess the need
   for additional nursing facility beds; and, certification of
   new beds both by medicare and medicaid. The task force
   shall be composed of representatives of consumers,
   business, providers, payers and government agencies.
- 78 (h) No additional intermediate care facility for the 79 mentally retarded (ICF/MR) beds shall be granted a 80 certificate of need, except that prohibition does not apply to ICF/MR beds approved under the Kanawha County 81 circuit court order of the third day of August, one thou-82 sand nine hundred eighty-nine, civil action number MISC-83 84 81-585 issued in the case of E. H. v. Matin, 168 W.V. 248, 85 284 S.E.2d 232 (1981).
- 86 (i) Notwithstanding the provisions of subsection (g), 87 section five of this article and, further notwithstanding the 88 provisions of subsection (b), section three of this article, an 89 existing acute care hospital may apply to the health care 90 authority for a certificate of need to convert acute care 91 beds to skilled nursing beds: *Provided*, That the proposed 92 skilled nursing beds are medicare certified only: Provided, 93 however, That any hospital which converts acute care beds 94 to medicare certified only skilled nursing beds shall not 95 bill for any medicaid reimbursement for any converted 96 beds. In converting beds, the hospital shall convert a 97 minimum of one acute care bed into one medicare certified 98 only skilled nursing bed. The health care authority may 99 require a hospital to convert up to and including three 100 acute care beds for each medicare certified only skilled 101 nursing bed: Provided further, That a hospital designated 102 or provisionally designated by the state agency as a rural 103 primary care hospital may convert up to thirty beds to a 104 distinct-part nursing facility, including skilled nursing 105 beds and intermediate care beds, on a one-for-one basis if 106 the rural primary care hospital is located in a county 107 without a certified free-standing nursing facility and the 108 hospital may bill for medicaid reimbursement for the 109 converted beds: And provided further, That if the hospital 110 rejects the designation as a rural primary care hospital 111 then the hospital may not bill for medicaid reimbursement. 112 The health care authority shall adopt rules to implement 113 this subsection which require that:

- (1) All acute care beds converted shall be permanently 114 115 deleted from the hospital's acute care bed complement and the hospital may not thereafter add, by conversion or 116 117 otherwise, acute care beds to its bed complement without 118 satisfying the requirements of subsection (b), section three 119 of this article for which purposes an addition, whether by 120 conversion or otherwise, shall be considered a substantial 121 change to the bed capacity of the hospital notwithstanding 122 the definition of that term found in subsection (ff), section 123 two of this article.
- 124 (2) The hospital shall meet all federal and state licensing 125 certification and operational requirements applicable to 126 nursing homes including a requirement that all skilled 127 care beds created under this subsection shall be located 128 in distinct-part, long-term care units.
- 129 (3) The hospital shall demonstrate a need for the project.
- (4) The hospital shall use existing space for the medicare
   certified only skilled nursing beds. Under no circum stances shall the hospital construct, lease or acquire
   additional space for purposes of this section.
- 134 (5) The hospital shall notify the acute care patient, prior 135 to discharge, of facilities with skilled nursing beds which 136 are located in or near the patient's county of residence. 137 Nothing in this subsection negatively affects the rights of 138 inspection and certification which are otherwise required 139 by federal law or regulations or by this code or duly 140 adopted rules of an authorized state entity.
- 141 (j) (1) Notwithstanding the provisions of subsection (g) of this section, a retirement life care center with no skilled 142 143 nursing beds may apply to the health care authority for a 144 certificate of need for up to sixty skilled nursing beds 145 provided the proposed skilled beds are medicare certified 146 only. On a statewide basis, a maximum of one hundred 147 eighty skilled beds which are medicare certified only may 148 be developed pursuant to this subsection. The state health 149 plan is not applicable to projects submitted under this 150 subsection. The health care authority shall adopt rules to 151 implement this subsection which shall include a require-152 ment that:

- 153 (A) The one hundred eighty beds are to be distributed on 154 a statewide basis:
- 155 (B) There be a minimum of twenty beds and a maximum 156 of sixty beds in each approved unit;
- 157 (C) The unit developed by the retirement life care center 158 meet all federal and state licensing certification and 159 operational requirements applicable to nursing homes;
- 160 (D) The retirement center demonstrate a need for the 161 project;
- 162 (E) The retirement center offer personal care, home 163 health services and other lower levels of care to its resi-164 dents; and
- 165 (F) The retirement center demonstrate both short and long-term financial feasibility.
- 167 (2) Nothing in this subsection negatively affects the 168 rights of inspection and certification which are otherwise 169 required by federal law or regulations or by this code or 170 duly adopted rules of an authorized state entity.
- 171 (k) The state agency may order a moratorium upon the 172 offering or development of a new institutional health service, when criteria and guidelines for evaluating the 173 174 need for the new institutional health service have not yet 175 been adopted or are obsolete. The state agency may also 176 order a moratorium on the offering or development of a 177 health service, notwithstanding the provisions of subdivi-178 sion (5), subsection (b), section three of this article, when 179 it determines that the proliferation of the service may 180 cause an adverse impact on the cost of health care or the health status of the public. A moratorium shall be declared 181 182 by a written order which shall detail the circumstances 183 requiring the moratorium. Upon the adoption of criteria for evaluating the need for the health service affected by 184 185 the moratorium, or one hundred eighty days from the 186 declaration of a moratorium, whichever is less, the mora-187 torium shall be declared to be over and applications for 188 certificates of need are processed pursuant to section six

of this article.

- 190 (l) (1) The state agency shall coordinate the collection of 191 information needed to allow the state agency to develop 192 recommended modifications to certificate of need stan-193 dards as required in this article. When the state agency 194 proposes amendments or modifications to the certificate of 195 need standards, it shall file with the secretary of state, for 196 publication in the state register, a notice of proposed 197 action, including the text of all proposed amendments and 198 modifications, and a date, time and place for receipt of 199 general public comment. To comply with the public 200 comment requirement of this section, the state agency may 201 hold a public hearing or schedule a public comment period 202 for the receipt of written statements or documents.
- 203 (2) All proposed amendments and modifications to the 204 certificate of need standards, with a record of the public 205 hearing or written statements and documents received 206 pursuant to a public comment period, shall be presented to 207 the governor. Within thirty days of receiving the proposed 208 amendments or modifications, the governor shall either 209 approve or disapprove all or part of the amendments and 210 modifications, and, for any portion of amendments or 211 modifications not approved, shall specify the reason or 212 reasons for nonapproval. Any portions of the amendments 213 or modifications not approved by the governor may be 214 revised and resubmitted.
- 215 (m) The state agency may exempt from or expedite rate 216 review, certificate of need, and annual assessment require-217 ments and issue grants and loans to financially vulnerable 218 health care facilities located in underserved areas that the 219 state agency and the office of community and rural health 220 services determine are collaborating with other providers 221 in the service area to provide cost effective health care 222 services.

#### §16-2D-6. Minimum criteria for certificate of need reviews.

- 1 (a) Except as provided in subsection (f), section nine of 2 this article, in making its determination as to whether a 3 certificate of need shall be issued, the state agency shall, 4 at a minimum, consider all of the following criteria that 5 are applicable: *Provided*, That the criteria set forth in
- 6 subsection (f) of this section apply to all hospitals, nursing

- 7 homes and health care facilities when ventilator services 8 are to be provided for any nursing facility bed:
- 9 (1) The relationship of the health services being reviewed 10 to the state health plan;
- 11 (2) The relationship of services reviewed to the long-12 range development plan of the person providing or propos-13 ing the services;
- 14 (3) The need that the population served or to be served 15 by the services has for the services proposed to be offered 16 or expanded, and the extent to which all residents of the 17 area, and in particular low income persons, racial and 18 ethnic minorities, women, handicapped persons, other 19 medically underserved population, and the elderly, are 20 likely to have access to those services;
- 21 (4) The availability of less costly or more effective 22 alternative methods of providing the services to be offered, 23 expanded, reduced, relocated or eliminated;
- (5) The immediate and long-term financial feasibility of
  the proposal as well as the probable impact of the proposal
  on the costs of and charges for providing health services by
  the person proposing the new institutional health service;
- 28 (6) The relationship of the services proposed to the 29 existing health care system of the area in which the 30 services are proposed to be provided;

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- (7) In the case of health services proposed to be provided, the availability of resources, including health care providers, management personnel, and funds for capital and operating needs, for the provision of the services proposed to be provided and the need for alternative uses of these resources as identified by the state health plan and other applicable plans;
- (8) The appropriate and nondiscriminatory utilization of
   existing and available health care providers;
- 40 (9) The relationship, including the organizational 41 relationship, of the health services proposed to be provided 42 to ancillary or support services;

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- (10) Special needs and circumstances of those entities 43 44 which provide a substantial portion of their services or 45 resources, or both, to individuals not residing in the health 46 service areas in which the entities are located or in adja-47 cent health service areas. The entities may include medi-48 cal and other health professional schools, multidisciplinary clinics and specialty centers; 49
- 50 (11) In the case of a reduction or elimination of a service, 51 including the relocation of a facility or a service, the need 52 that the population presently served has for the service, 53 the extent to which that need will be met adequately by 54 the proposed relocation or by alternative arrangements, and the effect of the reduction, elimination or relocation of 55 56 the service on the ability of low income persons, racial and ethnic minorities, women, handicapped persons, other 57 medically underserved population, and the elderly, to 58 59 obtain needed health care;
- (12) In the case of a construction project: (A) The cost 61 and methods of the proposed construction, including the 62 costs and methods of energy provision; and (B) the 63 probable impact of the construction project reviewed on the costs of providing health services by the person 64 proposing the construction project and on the costs and charges to the public of providing health services by other persons;
- 68 (13) In the case of health services proposed to be pro-69 vided, the effect of the means proposed for the delivery of 70 proposed health services on the clinical needs of health 71 professional training programs in the area in which the 72 services are to be provided;
- 73 (14) In the case of health services proposed to be pro-74 vided, if the services are to be available in a limited 75 number of facilities, the extent to which the schools in the 76 area for health professions will have access to the services 77 for training purposes;
- 78 (15) In the case of health services proposed to be pro-79 vided, the extent to which the proposed services will be 80 accessible to all the residents of the area to be served by 81 the services;

- 82 (16) In accordance with section five of this article, the 83 factors influencing the effect of competition on the supply 84 of the health services being reviewed;
- 85 (17) Improvements or innovations in the financing and 86 delivery of health services which foster competition, in 87 accordance with section five of this article, and serve to 88 promote quality assurance and cost effectiveness;
- 89 (18) In the case of health services or facilities proposed 90 to be provided, the efficiency and appropriateness of the 91 use of existing services and facilities similar to those 92 proposed;
- 93 (19) In the case of existing services or facilities, the 94 quality of care provided by the services or facilities in the 95 past;
- 96 (20) In the case where an application is made by an 97 osteopathic or allopathic facility for a certificate of need to construct, expand, or modernize a health care facility, 98 acquire major medical equipment, or add services, the 99 100 need for that construction, expansion, modernization, 101 acquisition of equipment, or addition of services shall be 102 considered on the basis of the need for and the availability 103 in the community of services and facilities for osteopathic 104 and allopathic physicians and their patients. The state agency shall consider the application in terms of its impact 105 on existing and proposed institutional training programs 106 107 for doctors of osteopathy and medicine at the student, 108 internship, and residency training levels;
- 109 (21) The special circumstances of health care facilities 110 with respect to the need for conserving energy;
- 111 (22) The contribution of the proposed service in meeting the health related needs of members of medically 112 underserved populations which have traditionally experi-113 enced difficulties in obtaining equal access to health 114 services, particularly those needs identified in the state 115 health plan as deserving of priority. For the purpose of 116 determining the extent to which the proposed service will 117 be accessible, the state agency shall consider: 118

- 119 (A) The extent to which medically underserved popula-
- 120 tions currently use the applicant's services in comparison
- 121 to the percentage of the population in the applicant's
- 122 service area which is medically underserved, and the
- 123 extent to which medically underserved populations are
- 124 expected to use the proposed services if approved;
- 125 (B) The performance of the applicant in meeting its
- 126 obligation, if any, under any applicable federal regulations
- 127 requiring provision of uncompensated care, community
- 128 service, or access by minorities and handicapped persons
- 129 to programs receiving federal financial assistance, includ-
- 130 ing the existence of any civil rights access complaints
- 131 against the applicant;
- 132 (C) The extent to which medicare, medicaid and medi-
- 133 cally indigent patients are served by the applicant; and
- 134 (D) The extent to which the applicant offers a range of
- 135 means by which a person will have access to its services,
- 136 including, but not limited to, outpatient services, admis-
- sion by a house staff and admission by personal physician;
- 138 (23) The existence of a mechanism for soliciting con-
- 139 sumer input into the health care facility's decision making
- 140 process.
- 141 (b) The state agency may include additional criteria
- 142 which it prescribes by rules adopted pursuant to section
- 143 eight of this article.
- 144 (c) Criteria for reviews may vary according to the
- 145 purpose for which a particular review is being conducted
- 146 or the types of health services being reviewed.
- (d) An application for a certificate of need may not be
- 148 made subject to any criterion not contained in this article
- 149 or not contained in rules adopted pursuant to section eight
- 150 of this article.
- 151 (e) In the case of any proposed new institutional health
- 152 service, the state agency may not grant a certificate of
- 153 need under its certificate of need program unless, after
- 154 consideration of the appropriateness of the use of existing
- 155 facilities providing services similar to those being pro-

posed, the state agency makes, in addition to findings required in section nine of this article, each of the follow-ing findings in writing: (1) That superior alternatives to the services in terms of cost, efficiency and appropriate-ness do not exist and the development of alternatives is not practicable; (2) that existing facilities providing services similar to those proposed are being used in an appropriate and efficient manner; (3) that in the case of new construc-tion, alternatives to new construction, such as moderniza-tion or sharing arrangements, have been considered and have been implemented to the maximum extent practica-ble; (4) that patients will experience serious problems in obtaining care of the type proposed in the absence of the proposed new service; and (5) that in the case of a proposal for the addition of beds for the provision of skilled nursing or intermediate care services, the addition will be consis-tent with the plans of other agencies of the state responsi-ble for the provision and financing of long-term care facilities or services including home health services.

(f) In the case where an application is made by a hospital, nursing home or other health care facility to provide ventilator services which have not previously been provided for a nursing facility bed, the state agency shall consider the application in terms of the need for the service and whether the cost exceeds the level of current medicaid services. No facility may, by providing ventilator services, provide a higher level of service for a nursing facility bed without demonstrating that the change in level of service by provision of the additional ventilator services will result in no additional fiscal burden to the state.

(g) In the case where application is made by any person or entity to provide personal care services which are to be billed for medicaid reimbursement, the state agency shall consider the application in terms of the need for the service and whether the cost exceeds the level of the cost of current medicaid services. No person or entity may provide personal care services to be billed for medicaid reimbursement without demonstrating that the provision of the personal care service will result in no additional fiscal burden to the state: *Provided*, That a certificate of need is not required for a person providing specialized

- 197 foster care personal care services to one individual and
- 198 those services are delivered in the provider's home. The
- 199 state agency shall also consider the total fiscal liability to
- 200 the state for all applications which have been submitted.

#### §16-2D-7. Procedures for certificate of need reviews.

- 1 (a) Prior to submission of an application for a certificate
- 2 of need, the state agency shall require the submission of
- long-range plans by health care facilities with respect to
- the development of proposals subject to review under this
- article. The plans shall be in such form and contain such 5
- information as the state agency requires.
- (b) An application for a certificate of need shall be
- submitted to the state agency prior to the offering or 8
- development of all new institutional services within this 9
- 10 state. Persons proposing new institutional health services
- shall submit letters of intent not less than fifteen days 11
- prior to submitting an application. The letters of intent 12
- shall be of such detail as specified by the state agency. 13
- 14 (c) The state agency may adopt rules pursuant to section
- 15 eight of this article for:
- 16 (1) Provision for applications to be submitted in accor-
- 17 dance with a timetable established by the state agency;
- (2) Provision for such reviews to be undertaken in a 18
- 19 timely fashion; and
- 20 (3) Except for proposed new institutional health services
- 21 which meet the requirements for consideration under
- 22 subsection (f), section nine of this article with regard to the
- 23 elimination or prevention of certain imminent safety
- 24 hazards or to comply with certain licensure or accredita-
- 25 tion standards, provision for all completed applications
- 26 pertaining to similar types of services, facilities or equip-
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- ment to be considered in relation to each other, at least
- three times a year. 28
- 29 (d) An application for a certificate of need shall specify
- 30 the time the applicant will require to make such service or
- 31 equipment available or to obligate such expenditure and

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- 32 a timetable for making such service or equipment avail-33 able or obligating such expenditure.
  - (e) The application shall be in such form and contain such information as the state agency establishes by rule, but requests for information shall be limited to only that information which is necessary for the state agency to perform the review.
- (f) Within fifteen days of receipt of application, the state
   agency shall determine if the application is complete. The
   state agency may request additional information from the
   applicant.
- 43 (g) The state agency shall provide timely written notice 44 to the applicant and to all affected persons of the beginning of the review, and to any person who has asked the 46 state agency to place the person's name on a mailing list 47 maintained by the state agency. Notification shall include the proposed schedule for review, the period within which 48 a public hearing during the course of the review may be 49 50 requested by affected persons, which period may not be 51 less than thirty days from the date of the written notifica-52 tion of the beginning of the review required by this section, and the manner in which notification will be 53 54 provided of the time and place of any public hearing so requested. For the purposes of this subsection, the date of 55 56 notification is the date on which the notice is sent or the 57 date on which the notice appears in a newspaper of 58 general circulation, whichever is later.
  - (h) Written notification to members of the public and third-party payers may be provided through newspapers of general circulation in the applicable health service area and public information channels; notification to all other affected persons shall be by mail which may be as part of a newsletter.
  - (i) If, after a review has begun, the state agency requires the person subject to the review to submit additional information respecting the subject of the review, such person shall be provided at least fifteen days to submit the information and the state agency shall, at the request of such person, extend the review period by fifteen days.

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- $71 \quad This \, extension \, applies \, to \, all \, other \, applications \, which \, have$
- 72 been considered in relation to the application for which
- 73 additional information is required.
- 74 (j) The state agency shall adopt schedules for reviews which provide that no review may, to the extent practica-75 ble, take longer than ninety days from the date that 76 notification, as described under subsection (g) of this 77 78 section, is sent to the applicant to the date of the final 79 decision of the state agency, and in the case of expedited 80 applications, may by rules adopted pursuant to section eight of this article provide for a shortened review period. 81
- (k) The state agency shall adopt criteria for determining
  when it would not be practicable to complete a review
  within ninety days.
  - (l) The state agency shall provide a public hearing in the course of agency review if requested by any affected person and the state agency may on its own initiate such a public hearing.
- 89 (1) The state agency shall, prior to such hearing, provide 90 notice of such hearing and shall conduct such hearing in 91 accordance with administrative hearing requirements in 92 article five, chapter twenty-nine-a of this code, and its 93 procedure adopted pursuant to this section.
- 94 (2) In a hearing any person has the right to be repre-95 sented by counsel and to present oral or written arguments 96 and evidence relevant to the matter which is the subject of 97 the hearing. Any person affected by the matter which is 98 the subject of the hearing may conduct reasonable ques-99 tioning of persons who make factual allegations relevant 100 to such matter.
- 101 (3) The state agency shall maintain a verbatim record of 102 the hearing.
- (4) After the commencement of a hearing on the applicant's application and before a decision is made with respect to it, there may be no exparte contacts between (a) the applicant for the certificate of need, any person acting on behalf of the applicant or holder of a certificate of need, or any person opposed to the issuance of a certificate for

- the applicant and (b) any person in the state agency whoexercises any responsibility respecting the application.
- 111 (5) The state agency may not impose fees for such a 112 public hearing.
- 113 (m) If a public hearing is not conducted during the review of a new institutional health service, the state 114 agency may, by rules adopted pursuant to section eight of 115 116 this article, provide for a file closing date during the 117 review period after which date no other factual informa-118 tion or evidence may be considered in the determination of 119 the application for the certificate of need. A detailed 120 itemization of documents in the state agency file on a 121 proposed new institutional health service shall, on request, 122 be made available by the state agency at any time before 123 the file closing date.
- 124 (n) The extent of additional information received by the 125 state agency from the applicant for a certificate of need 126 after a review has begun on the applicant's proposed new 127 institutional health service, with respect to the impact on 128 such new institutional health service and additional 129 information which is received by the state agency from the 130 applicant, may be cause for the state agency to determine 131 the application to be a new proposal, subject to a new 132 review cycle.

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- (o) The state agency shall in timely fashion notify, upon request, providers of health services and other persons subject to review under this article of the status of the state agency review of new institutional health services subject to review, findings made in the course of such review, and other appropriate information respecting such review.
- (p) The state agency shall prepare and publish, at least annually, reports of reviews completed and being conducted, with general statements about the status of each review still in progress and the findings and rationale for each completed review since the publication of the last report.

- 146 (q) The state agency shall provide for access by the
- 147 general public to all applications reviewed by the state
- 148 agency and to all other pertinent written materials essen-
- 149 tial to agency review.
- 150 (r) (1) Any person may request in writing a public
- 151 hearing for purposes of reconsideration of a state agency
- 152 decision. No fees may be imposed by the state agency for
- 153 the hearing. For purposes of this section, a request for a
- 154 public hearing for purposes of reconsideration shall be
- 155 considered to have shown good cause if, in a detailed
- 156 statement, it:
- 157 (A) Presents significant, relevant information not
- 158 previously considered by the state agency, and demon-
- 159 strates that with reasonable diligence the information
- 160 could not have been presented before the state agency
- 161 made its decision:
- 162 (B) Demonstrates that there have been significant
- 163 changes in factors or circumstances relied upon by the
- 164 state agency in reaching its decision;
- 165 (C) Demonstrates that the state agency has materially
- 166 failed to follow its adopted procedures in reaching its
- 167 decision; or
- 168 (D) Provides such other bases for a public hearing as the
- 169 state agency determines constitutes good cause.
- 170 (2) To be effective, a request for such a hearing shall be
- 171 received within thirty days after the date of the state
- 172 agency decision, and the hearing shall commence within
- 173 thirty days of receipt of the request.
- 174 (3) Notification of such public hearing shall be sent,
- 175 prior to the date of the hearing, to the person requesting
- 176 the hearing, the person proposing the new institutional
- 177 health service, and to others upon request.
- 178 (4) The state agency shall hold public reconsideration
- 179 hearings in accordance with the provisions for administra-
- 180 tive hearings contained in:
- 181 (A) Its adopted procedures;

- 182 (B) Ex parte contact provisions of subdivision (4), 183 subsection (l) of this section; and
- 184 (C) The administrative procedures for contested cases 185 contained in article five, chapter twenty-nine-a of this 186 code.
- 187 (5) The state agency shall make written findings which 188 state the basis for its decision within forty-five days after 189 the conclusion of such hearing.
- 190 (6) A decision of the state agency following a reconsider-191 ation hearing shall be considered a decision of the state 192 agency for purposes of sections nine and ten of this article 193 and for purposes of the notification of the status of review, 194 findings and annual report provisions of subsections (o) 195 and (p) of this section.
- 196 (s) The state agency may adopt rules pursuant to section 197 eight of this article for reviews and such rules may vary 198 according to the purpose for which a particular review is 199 being conducted or the type of health services being 200 reviewed.
- (t) Notwithstanding other provisions of this article, the
  state agency shall adopt rules for determining when there
  is an application which warrants expedited review.
- 204 (u) Notwithstanding other provisions of this article, the 205 state agency shall promulgate emergency rules pursuant 206 to the provisions of section fifteen, article three, chapter 207 twenty-nine-a of this code by the first day of July, one thousand nine hundred ninety-nine, to establish a review 208 209 process for nonhealth related projects. The review process shall not exceed forty-five days. The state agency shall 210 specify in the rule which projects are eligible for this 211 212 review.

#### §16-2D-7a. Coordination and filing with consumer advocate.

- 1 Each health care facility or health care provider filing a
- 2 certificate of need application with the state agency
- 3 pursuant to sections four and seven of this article shall
- 4 notify the director of the office of consumer advocacy
- 5 established pursuant to section sixteen, article two,

- 6 chapter thirty-three of this code of said application by
- 7 submitting a copy of the same to the office of the consumer
- 8 advocate on or before the date of such filing.

#### §16-2D-8. Agency to promulgate additional rules.

- 1 (a) The state agency may promulgate additional rules:
- 2 (1) To carry out the provisions of this article; and
- 3 (2) To assure hospitals' compliance with requests for
- 4 information concerning rates charged for each of the
- 5 twenty-five most frequently used hospital services in the
- 6 State including the average semiprivate and private room
- 7 rates.
- 8 (b) All rules shall be promulgated pursuant to chapter
- 9 twenty-nine-a of this code and as described herein. In
- 10 addition, before adopting proposed rules the state agency
- 11 shall give interested persons an opportunity to offer
- 12 written comments on the rules, or any revisions thereof,
- 13 which it proposes to adopt.
- 14 (c) Subsequent amendments and modifications to any
- 15 rule promulgated pursuant to this article may be imple-
- 16 mented by emergency rule.

# §16-2D-9. Agency to render final decision; issue certificate of need; write findings; specify capital expenditure maximum.

- 1 (a) Only the state agency, or the appropriate administra-
- 2 tive or judicial review body, may issue, deny or withdraw
- 3 certificates of need, grant exemptions from certificate of
- 4 need reviews, or determine that certificate of need reviews
- 5 are not required.
- 6 (b) A certificate of need may only be issued if the 7 proposed new institutional health service is:
- 8 (1) Found to be needed; and
- 9 (2) Except in emergency circumstances that pose a threat
- 10 to public health, consistent with the state health plan.
- 11 (c) The state agency shall render a final decision on every
- 12 application for a certificate of need or application for

exemption in the form of an approval, a denial, or an approval with conditions. Any decision of the state agency with respect to a certificate of need, or exemption, shall be based solely on:

- (1) The review of the state agency conducted in accordance with procedures and criteria in this article and in rules adopted pursuant to section eight of this article; and
- (2) The record established in administrative proceedings
  held with respect to the certificate of need or exemption.
  - (d) Approval with conditions does not give the state agency authority to mandate new institutional health services not proposed by the health care facility or health maintenance organization. Issuance of a certificate of need or exemption may not be made subject to any condition unless the condition directly relates to criteria in this article or in rules adopted pursuant to section eight of this article. Conditions may be imposed upon the operations of the health care facility or health maintenance organization for no longer than a three-year period. Compliance with such conditions may be enforced through the mechanisms detailed in section thirteen of this article.
  - (e) (1) For each proposed new institutional health service it approves, the state agency shall, in addition to the written findings required in subsection (e), section six of this article, make a written finding, which shall take into account the current accessibility of the facility as a whole, on the extent to which the new institutional health service will meet the criteria in subdivisions (3), (11) and (22), subsection (a), section six of this article, regarding the needs of medically underserved population, except in the following cases:
  - (A) Where the proposed new institutional health service is one described in subsection (f) of this section to eliminate or prevent certain imminent safety hazards or to comply with certain licensure or accreditation standards; or
- 49 (B) Where the new institutional health service is a 50 proposed capital expenditure not directly related to the

- 51 provision of health services or to beds or major medical 52 equipment.
- 53 (2) If the state agency disapproves a proposed new 54 institutional health service for failure to meet the needs of 55 medically underserved populations, it shall so state in a 56 written finding.
- (f) (1) Notwithstanding review criteria in section six of this article, an application for a certificate of need shall be approved, if the state agency finds that the facility or service with respect to which such capital expenditure is proposed to be made is needed and that the obligation of such capital expenditure is consistent with the state health plan, for a capital expenditure which is required:
- 64 (A) To eliminate or prevent imminent safety hazards as 65 defined by federal, state or local fire, building or life safety 66 codes, rules or regulations;
- 67 (B) To comply with state licensure standards; or
- 68 (C) To comply with accreditation or certification stan-69 dards, compliance with which is required to receive 70 reimbursements under Title XVIII of the Social Security 71 Act or payments under the state plan for medical assis-72 tance approved under Title XIX of such act.
- 73 (2) An application for a certificate of need approved 74 under this subsection shall be approved only to the extent 75 that the capital expenditure is required to eliminate or 76 prevent the hazards described in subparagraph (A), 77 subdivision (1), subsection (f) of this section, or to comply 78 with the standards described in either subparagraph (B) or 79 (C), subdivision (1), subsection (f) of this section.
- 80 (g) The state agency shall send its decision along with 81 written findings to the person proposing the new institu-82 tional health service or exemption and shall make it 83 available to others upon request.
- 84 (h) In the case of a final decision to approve or approve 85 with conditions a proposal for a new institutional health 86 service, the state agency shall issue a certificate of need to 87 the person proposing the new institutional health service.

- 88 (i) The state agency shall specify in the certificate the 89 maximum amount of capital expenditures which may be 90 obligated under such certificate. The state agency shall 91 prescribe the method used to determine capital expendi-92 ture maximums and shall adopt rules pursuant to section 93 eight of this article for the review of approved new 94 institutional health services for which the capital expendi-95 ture maximum is exceeded or is expected to be exceeded.
- 96 (j) If the state agency fails to make a decision within the 97 time period specified for the review, the applicant may, 98 within one year following the expiration of such period, 99 bring an action, at the election of the applicant, in either 100 the circuit court of Kanawha County, or with the judge 101 thereof in vacation, or in the circuit court of the county in 102 which the applicant or any one of the applicants resides or 103 does business, or with the judge thereof in vacation to 104 require the state agency to approve or disapprove the 105 application. An application for a proposed new institu-106 tional health service or exemption may not be approved or 107 denied by the circuit court solely because the state agency 108 failed to reach a decision.

#### §16-2D-10. Appeal of certificate of need decisions.

- 1 (a) A final decision of the state agency, including a state 2 agency decision issued after a reconsideration, if such 3 reconsideration was requested and granted under subsec-4 tion (r), section seven of this article, and the record upon 5 which it was made, shall upon request of any affected 6 persons be reviewed by an agency of the State (other than 7 the state agency) designated by the governor. 8 effective, such request shall be received within thirty days 9 after the date the affected person received notice of the 10 state agency decision, and the hearing shall commence 11 within thirty days of receipt of the request.
- 12 (b) To the extent not inconsistent with this section, for 13 the purpose of administrative reviews of state agency 14 decisions, the review agency shall conduct its proceedings 15 in conformance with the West Virginia rules of civil 16 procedure for trial courts of record and the local rules for 17 use in the civil courts of Kanawha county and shall review 18 appeals in accordance with the provisions governing the

- 19 judicial review of contested administrative cases in section
- 20 four, article five, chapter twenty-nine-a of this code,
- 21 notwithstanding the exceptions of section five, article five,
- 22 chapter twenty-nine-a of this code.
- 23 (c) The decision of the reviewing agency shall be made in
- 24 writing within forty-five days after the conclusion of such
- 25 hearing.
- 26 (d) The written findings of the review agency shall be
- 27 sent to the person who requested the review, to the person
- 28 proposing the new institutional health service and to the
- 29 state agency, and shall be made available by the state
- 30 agency to others upon request.
- 31 (e) The decision of the reviewing agency shall be consid-
- 32 ered the final decision of the state agency; however, the
- 33 reviewing agency may remand the matter to the state
- 34 agency for further action or consideration.
- 35 (f) Upon the entry of a final decision by the reviewing
- 36 agency any "person adversely affected by the review" has
- 37 standing in and may within thirty days after the date such
- 38 person received notice of the decision of the review agency
- 39 take an appeal at the election of the petitioner, in either
- 40 the circuit court of Kanawha county, or in the circuit court
- 41 of the county in which the petitioner or any of the peti-
- 42 tioners resides or does business, from any decision of the
- 43 state agency granting, with or without conditions, denying
- 44 or withdrawing a certificate of need or exemption. The
- 45 decision of the review agency shall be reviewed by such
- 46 circuit court in accordance with the provisions for the
- 47 judicial review of administrative decisions contained in
- 48 section four, article five, chapter twenty-nine-a of this
- 49 code. For the purposes of this subsection, "person ad-
- 50 versely affected by the review" includes the state agency
- and any person who meets the definition of affected person
- 52 in section two of this article.

## §16-2D-11. Nontransference, time period compliance and withdrawal of certificate of need.

- 1 (a) A certificate of need is nontransferable and shall be
- 2 valid for a maximum of one year from the date of issuance.

A transfer includes the sale, lease, transfer of stock or partnership shares, or other comparable arrangement which has the effect of transferring the control of the owner of the certificate of need. Upon the expiration of the certificate or during the certification period, the 8 person proposing the new institutional health service shall provide the state agency such information on the develop-10 ment of the project as the state agency may request. The state agency shall periodically monitor capital expendi-11 12 tures obligated under certificates, determine whether 13 sufficient progress is being made in meeting the timetable 14 specified in the approved application for the certificate 15 and whether there has been compliance with the application and any conditions of certification. The certificate of 16 17 need may be extended by the state agency for additional 18 periods of time as are reasonably necessary to expedi-19 tiously complete the project. A certificate of need may no 20 longer be in effect, and may no longer be required, after 21 written notice of substantial compliance with the ap-22 proved application and any conditions of certification is 23 issued to the applicant, after the activity is undertaken for which the certificate of need was issued, and after the 24 25 state agency is provided written notice of such undertak-26 The person proposing a new institutional health 27 service may not be issued a license therefor until the state 28 agency has issued a written notice of substantial compli-29 ance with the approved application and any conditions of 30 certification, nor may a new institutional health service be 31 used until such person has received such notice. A new 32 institutional health service may not be found to be in 33 substantial compliance with the approved application and any conditions of certification if there is a substantial 34 35 change, as defined in rules adopted pursuant to subsection 36 (b), subdivision (10), section three of this article, in the 37 approved new institutional health service for which 38 change a certificate of need has not been issued.

- 39 (b) (1) The certificate of need may be withdrawn by the 40 state agency for:
- 41 (A) Insufficient progress in meeting the timetable 42 specified in the approved application for the certificate

- and for not making a good faith effort to meet it in developing the project; or
- 45 (B) Noncompliance with any conditions of certification; 46 or
- 47 (C) A substantial change, as defined in rules adopted 48 pursuant to subdivision (10), subsection (b), section three 49 of this article, in an approved new institutional health 50 service for which change a certificate of need has not been 51 issued; or
- 52 (D) Material misrepresentation by an applicant upon 53 which the state agency relied in making its decision; or
- 54 (E) Other reasons that may be established by the state 55 agency in rules adopted pursuant to section eight of this 56 article.
- 57 (2) Any decision of the state agency to withdraw a certificate of need shall be based solely on:
- 59 (A) The provisions of this article and on rules adopted in 60 accordance with section eight of this article; and
- 61 (B) The record established in administrative proceedings 62 held with respect to the state agency's proposal to with-63 draw the certificate.
- 64 (3) In the case of a proposed withdrawal of a certificate 65 of need:
- 66 (A) After commencement of a hearing on the state 67 agency's proposal to withdraw a certificate of need and 68 before a decision is made on withdrawal, there may be no 69 ex parte contacts between: (i) The holder of the certificate 70 of need, any person acting on behalf of the holder, or any 71 person in favor of the withdrawal; and (ii) any person in 72 the state agency who exercises responsibility respecting withdrawal of the certificate: 73
- 74 (B) The state agency shall follow the notification of 75 review provisions of subsections (g) and (h), the public 76 hearing provisions of subsection (l), the notification of the 77 status of review and findings provisions of subsection (o), 78 the annual report provisions of subsection (p), and the

- 79 reconsideration provisions of subsection (r), all of section
- 80 seven of this article, and the conditional decision provi-
- 81 sions of subsection (d), and the notification of decision and
- 82 findings provisions of subsection (g) of section nine of this
- 83 article; and
- 84 (C) Appeals of withdrawals of certificates of need shall 85 be made pursuant to section ten of this article.
- 86 (4) A new institutional health service may not be ac-87 guired, offered, or developed within this state if a certifi-
- 88 cate of need authorizing that new institutional health
- 89 service has been withdrawn by the state agency and the
- 90 acquisition, offering, or development of the new institu-
- 91 tional health service is subject to review under this article.

#### §16-2D-13. Injunctive relief; civil penalty.

- (a) In addition to all other remedies, and aside from
- 2 various penalties provided by law, if any person acquires,
- 3 offers or develops any new institutional health service for
- 4 which a certificate of need is required under this article
- 5 without first having a certificate of need therefor as herein
- 6 provided, or violates any other provision of this article or
- 7 any lawful rule promulgated thereunder, the state agency
- 8 may maintain a civil action in the circuit court of the 9 county wherein such violation has occurred, or wherein
- 10 such person may be found, to enjoin, restrain or prevent
- 11 such violation. No injunction bond shall be required to be
- 12 filed in any such proceeding.
- 13 (b) The state agency may assess a civil penalty for
- 14 violation of this article. Upon the state agency determin-
- ing that there is probable cause to believe that any person is knowingly offering, developing, or has acquired any new
- institutional health service subject to certificate of need
- 18 review without having first obtained a certificate of need
- 19 therefor or that any person is otherwise in violation of the
- 20 provisions of this article, or any lawful rule promulgated
- 21 thereunder, the state agency shall provide such person
- 22 with written notice which shall state the nature of the
- 23 alleged violation and the time and place at which such
- 24 person shall appear to show good cause why a civil penalty
- 25 should not be imposed, at which time and place such

person shall be afforded an opportunity to cross-examine 27 the state agency's witnesses and afforded an opportunity 28 to present testimony and other evidence in support of his position. The hearing shall be conducted in accordance 30 with the administrative hearing provisions of section four, 31 article five, chapter twenty-nine-a of this code. If, after 32 reviewing the record of such hearing, the state agency 33 director determines that such person is in violation of the 34 certificate of need law, the state agency shall assess a civil 35 penalty of not less than five hundred dollars nor more than 36 twenty-five thousand dollars. In determining the amount 37 of the penalty, the state agency shall consider the degree 38 and extent of harm caused by the violation and the cost of 39 rectifying the damage. Any person assessed shall be 40 notified of the assessment in writing, and the notice shall 41 specify the reasons for the assessment. If the person 42 assessed fails to pay the amount of the assessment to the 43 state agency within thirty days, the state agency may 44 institute a civil action in the circuit court of the county 45 wherein such violation has occurred, or wherein such 46 person may be found to recover the amount of the assess-47 ment. In any such civil action, the scope of the court's 48 review of the state agency's action, which shall include a 49 review of the amount of the assessment, shall be as pro-50 vided in section four, article five, chapter twenty-nine-a of 51 this code for the judicial review of contested administrative cases.

#### §16-2D-15. Previously approved rules.

- 1 All rules previously promulgated to implement this
- 2 article shall continue in force following the amendments
- 3 to this article; except that, where such previous rules differ
- 4 from the requirements of the amendments to this article,
- 5 then such part of those rules are hereby abrogated and
- 6 shall have no further legal effect. The state agency shall
- 7 commence a review of such rules and shall promulgate
- 8 revised rules.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originating in the Senate.

In effect ninety days from passage.

Clerk of the Senate

® GCIU 326-C

Clerk of the House of Delegates

President of the Senate

Speaker House of Delegates

The within this the Day of 1999

Governor

PRESENTED TO THE

GOVERNOR

Date 4/1/4

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