

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2000

ENROLLED

House Bill No. 4481

(By Delegates Douglas, Kuhn, Mahan, Staton, Houston and Wills)

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Passed March 11, 2000

In Effect Ninety Days from Passage



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AN ACT to amend chapter fifty-one of the code of West Virginia, one thousand nine hundred thirty-one, as amended, by adding thereto a new article, designated article ten-a; and to amend article three, chapter fifty-six of said code by adding thereto a new section, designated section thirty-four; all relating to registration of bail bond enforcers with the West Virginia state police; definitions; requiring registration of bail bond enforcers and filing of authorization to act by bail bondsmen; authorizing superintendent of the state police to enforce registration and set fees; creation of the "bail bond enforcers account" in the state treasury; effect of authorization; prohibited conduct; unauthorized acts; criminal and civil penalties; and secretary of state to be agent or attorney in fact to accept service of process on behalf of bail bondsmen and bail bond enforcers.

Be it enacted by the Legislature of West Virginia:

That chapter fifty-one of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended by adding thereto a new article, designated article ten-a; and that article three, chapter fifty-six of said code be amended by adding thereto a new section, designated section thirty-four, all to read as follows:

CHAPTER 51. COURTS AND THEIR OFFICERS.

ARTICLE 10A. BAIL BOND ENFORCERS.

§51-10A-1. Definitions.

- 1 As used in this article:
- 2 (a) "Bail bondsman" means any person, partnership or
- 3 corporation engaged for profit in the business of furnishing bail,
- 4 making bonds or entering into undertakings, as surety, for the
- 5 appearance of persons charged with a criminal offense or
- 6 violation of law punishable by fine or imprisonment before any
- 7 court within or without this state. The term "bail bondsman"
- 8 includes, but is not limited to, persons conducting a bonding
- 9 business as defined in section one, article ten of this chapter.
- 10 (b) "Bail bond enforcer" means a person who on behalf of
- 11 a bail bondsman enters this state or is present in this state for
- 12 the purposes of: (1) Assisting a bail bondsman in presenting the
- 13 defendant in court when required; (2) assisting in the apprehen-
- 14 sion and surrender of the defendant to a court; (3) keeping a
- 15 defendant under surveillance; or (4) executing bonds on behalf
- 16 of a bail bondsman when a power of attorney has been duly
- 17 recorded. The term "bail bond enforcer" does not include a duly
- 18 licensed attorney-at-law or a law-enforcement officer assisting
- 19 a bail bondsman.

§51-10A-2. Registration of bail bond enforcers and authorization by bail bondsman required; fees.

- 1 (a) No person may act in the capacity of a bail bond
- 2 enforcer within this state or perform any of the functions,
- 3 duties, or powers prescribed for bail bond enforcers under

- 4 section one of this article unless duly registered with the West
- 5 Virginia state police as provided in this section.
- 6 (b) The superintendent of the West Virginia state police 7 shall design registration, authorization and notice forms, which, 8 at minimum, shall require:
- 9 (1) Identifying information as to the registrant and at least 10 one bail bondsman on whose behalf he or she is authorized to 11 act as agent: *Provided*, That a registrant may not act on behalf 12 of any bail bondsman until authorization to act is filed with the 13 superintendent;
- 14 (2) A complete set of the registrant's fingerprints, certified 15 by an authorized law enforcement officer;
- 16 (3) A recent credential-sized, full-face photograph of the registrant;
- 18 (4) Certification, under penalties of perjury, that the 19 registrant is at least twenty-one years of age, is a citizen of the 20 United States, and has never been convicted of a felony in any 21 state of the United States;
- 22 (5) Authorization in writing, as provided in subsection (b) 23 or (c) of this section, from any bail bondsman on whose behalf 24 the bail bond enforcer is authorized to enter this state or act 25 within this state; and
- (6) Other information as the superintendent determines isreasonable and necessary.
- (c) A bail bondsman conducting a bonding business in this state may grant continuing authorization to a bail bond enforcer who is a citizen and resident of this state to act as his or her agent on a continuing basis, for a period of time not to exceed two years, either statewide or within named counties or judicial

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- circuits of the state, with respect to all defendants for whom the bail bondsman acts as surety to secure an appearance. A continuing authorization shall state the expiration date of the
- 36 authorization on the face of the document.
- 37 (d) A bail bondsman within or without this state may grant 38 authorization to a bail bond enforcer within or without this state 39 to act as his or her agent with respect to a named defendant or 40 named defendants, for a period of time not to exceed sixty days. 41 in which case notice in advance of any action to the West 42 Virginia state police of the time and place of any proposed 43 action within this state with respect to any defendant, and the 44 date any bail bond enforcer who is not a resident of this state 45 will enter the state, is required. An authorization shall state the 46 expiration date of the authorization on the face of the document.
 - (e) The superintendent may require any reasonable interrogatories or examinations relating to a registrant's qualifications or other matters which are reasonably necessary to protect the public.
 - (f)(1) The superintendent may establish and collect a reasonable registration fee not to exceed fifty dollars to accompany registration, and a filing fee not to exceed ten dollars to accompany the filing of any authorization, to be used for the purposes of defraying administrative and other expenses incurred due to the enactment of this article. No fee is authorized for the filing of notices required under this article.
- 58 (2) There is hereby created in the state treasury a special account, designated the "bail bond enforcer account". All fees collected pursuant to the provisions of this article shall be deposited in the bail bond enforcer account. Expenditures from the account shall be for the purposes set forth in this subsection and are not authorized from collections but are to be made only in accordance with appropriation by the Legislature and in

- 65 accordance with the provisions of article three, chapter twelve
- of this code and upon the fulfillment of the provisions set forth
- 67 in article two, chapter five-a of this code: *Provided*, That for the
- 68 fiscal year ending the thirtieth day of June, two thousand,
- 69 expenditures are authorized from collections rather than
- 70 pursuant to an appropriation by the Legislature.
- 71 (g) The superintendent is authorized to file and disseminate
- 72 an interpretive rule for the purpose of providing information
- 73 and guidance to prospective registrants, bail bondsmen, and the
- 74 general public with respect to the enforcement of this article.
- 75 The superintendent is charged with the enforcement of this
- 76 article in the civil and criminal courts of the state and may take
- 77 any lawful action reasonably necessary to effectuate its pur-
- 78 poses.

§51-10A-3. Effect of authorization.

- 1 A bail bond enforcer authorized or employed by a bail
- 2 bondsman to act within this state with respect to any defendant
- 3 whose custody or appearance the bail bond enforcer secures or
- 4 attempts to secure, is the agent of the bail bondsman for any act
- 5 related to the purposes set forth in section one of this article. A
- 6 bail bond enforcer who acts in that capacity within this state is
- 7 the agent of the bail bondsman with whom the bail bond
- 8 enforcer has an agreement or written or verbal contract, whether
- 9 or not authorization is filed with the West Virginia state police
- 10 as required in section two of this article.

§51-10A-4. Prohibited conduct.

- 1 A bail bond enforcer may not:
- 2 (a) Enter an occupie d residential structure without the
- 3 consent of the occupants who are present at the time of the
- 4 entry;

- 5 (b) Conduct a bail recovery arrest or apprehension without 6 written authorization from a bail bondsman:
- 7 (c) Wear, carry or display any uniform, badge, shield or 8 other insignia or emblem that implies that the bail bond 9 enforcer is an employee, officer or agent of this state, a political 10 subdivision of this state or the federal government. A bail bond 11 enforcer may display identification that indicates his or her 12. status as a bail bond enforcer only; or
- 13 (d) Conduct a bail bond apprehension or arrest without exercising due care to protect the safety of persons other than 14 the defendant and the property of persons other than the 15 16 defendant.

§51-10A-5. Unauthorized acts; penalties.

- 1 (a) A person who willfully violates any provision of section four of this article, or who acts as a bail bond enforcer within 3 this state without filing a registration, authorization or notice required by this article, is guilty of a misdemeanor and, upon 5 conviction thereof, shall be fined not less than five hundred or 6 more than ten thousand dollars, or imprisoned in the county jail 7 not more than sixty days, or both fined and imprisoned.
- 8 (b) A bail bondsman who, without filing the authorization required in this article, employs or contracts with a bail bond 10 enforcer who enters this state or acts on the bondsman's behalf 11 within this state; who authorizes an unregistered bail bond 12 enforcer to act on his or her behalf; or whose agent acts in a 13 manner prohibited in section four of this article, is subject to a 14 civil penalty of ten thousand dollars, enforceable by civil action 15 in the circuit court of Kanawha County or the circuit court of 16 any county in which the unauthorized action as a bail bond 17 enforcer has occurred. The superintendent of the West Virginia 18 state police is authorized to enforce payment of civil penalties 19 through the courts of this state. Civil penalties pursuant to this

- 20 section are payable one-half to the state police death, disability
- 21 and retirement fund and one-half to the crime victims compen-
- 22 sation fund.

CHAPTER 56. PLEADING AND PRACTICE.

ARTICLE 3. WRITS, PROCESS AND ORDER OF PUBLICATION.

§56-3-34. Actions by or against nonresident bail bond enforcement agents or bail bondsmen; appointment of secretary of state as agents; service of process.

- 1 (a) Every nonresident bail bond enforcer or bail bondsman, for the privilege of entering this state to act in the capacity of a 3 bail bond enforcer, either personally or through an agent, 4 appoints the secretary of state, or his or her successor in office, 5 to be his or her agent or attorney-in-fact upon whom may be 6 served all lawful process in any action or proceeding against him or her in any court of record in this state for any act occurring within this state resulting in injury arising out of any 8 9 breach of the applicable standard of care with respect to any 10 person other than a defendant whose custody or appearance the 11 bail bond enforcer secures or attempts to secure, or with respect 12 to the property of any person other than a defendant whose 13 custody or appearance the bail bond enforcer secures or 14 attempts to secure; or for enforcement of any civil penalty for 15 breach of a duty imposed by this code with respect to bail bondsmen employing or contracting with bail bond enforcers: 16 Provided, That in the event process against a nonresident 17 18 defendant cannot be effected through the secretary of state, as 19 provided by this section, for the purpose only of service of process, the nonresident bail bond enforcer or bondsman shall 20 21 be deemed to have appointed as his or her agent or attor-22 ney-in-fact any insurance company which has a contract of 23 liability insurance for his or her activities.
 - (b) For purposes of service of process as provided in this

section, every insurance company shall be deemed the agent or attorney-in-fact of every nonresident bail bond enforcer or bondsman insured by the company if the insured nonresident bail bond enforcer or bondsman is involved in any bail bond enforcement activity occurring within this state resulting in injury arising out of any breach of the applicable standard of care with respect to any person other than a defendant whose custody or appearance the bail bond enforcer secures or attempts to secure, or with respect to the property of any person other than a defendant whose custody or appearance the bail bond enforcer secures or attempts to secure and service of process cannot be effected upon the nonresident through the office of the secretary of state. Upon receipt of process as hereinafter provided, the insurance company may, within thirty days, file an answer or other pleading or take any action allowed by law on behalf of the defendant.

(c) A nonresident bail bond enforcer or bail bondsman entering this state, either personally or through an agent, is deemed to acknowledge the appointment of the secretary of state, or, as the case may be, his or her liability insurance company, as his or her agent or attorney-in-fact, or the agent or attorney-in-fact of his or her administrator, administratrix, executor or executrix in the event the nonresident dies, and furthermore is deemed to agree that any process against him or her or against his or her administrator, administratrix, executor or executrix, which is served in the manner hereinafter provided, shall be of the same legal force and validity as though said nonresident or his or her administrator, administratrix, executor or executrix were personally served with a summons and complaint within this state.

Any action or proceeding may be instituted, continued or maintained on behalf of or against the administrator, administratrix, executor or executrix of any nonresident who dies subsequent to bail bond enforcement activity in this state 59 by the nonresident or his or her duly authorized agent.

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- (d) At the time of filing a complaint against a nonresident bail bond enforcer or bondsman who has been involved in bail bond enforcement activity in the state of West Virginia and before a summons is issued thereon, the plaintiff, or someone for him or her, shall execute a bond in the sum of one hundred dollars before the clerk of the court in which the action is filed, with surety to be approved by said clerk, conditioned that on failure of the plaintiff to prevail in the action he or she will reimburse the defendant, or cause the defendant to be reimbursed, the necessary expense incurred in the defense of the action in this state. Upon the issue of a summons the clerk will certify thereon that the bond has been given and approved.
- 72. (e) Service of process upon a nonresident defendant shall be 73 made by leaving the original and two copies of both the 74 summons and complaint, together with the bond certificate of 75 the clerk, and the fee required by section two, article one, 76 chapter fifty-nine of this code with the secretary of state, or in 77 his or her office, and said service shall be sufficient upon the 78 nonresident defendant or, if a natural person, his or her adminis-79 trator, administratrix, executor or executrix: Provided, That 80 notice of service and a copy of the summons and complaint 81 shall be sent by registered or certified mail, return receipt 82 requested, by the secretary of state to the nonresident defendant. 83 The return receipt signed by the defendant or his or her duly 84 authorized agent shall be attached to the original summons and 85 complaint and filed in the office of the clerk of the court from 86 which process is issued. In the event the registered or certified 87 mail sent by the secretary of state is refused or unclaimed by 88 the addressee or if the addressee has moved without any 89 forwarding address, the registered or certified mail returned to 90 the secretary of state, or to his or her office, showing thereon 91 the stamp of the post-office department that delivery has been 92 refused or not claimed or that the addressee has moved without

- any forwarding address, shall be appended to the original summons and complaint and filed in the clerk's office of the court from which process issued. The court may order such continuances as may be reasonable to afford the defendant opportunity to defend the action.
- 98 (f) The fee remitted to the secretary of state at the time of service, shall be taxed in the costs of the proceeding and the secretary of state shall pay into the state treasury all funds so coming into his or her hands from the service. The secretary of state shall keep a record in his or her office of all service of process and the day and hour of service thereof.
- 104 (g) In the event service of process upon a nonresident 105 defendant cannot be effected through the secretary of state as 106 provided by this section, service may be made upon the 107 defendant's insurance company. The plaintiff must file with the clerk of the circuit court an affidavit alleging that the defendant 108 109 is not a resident of this state; that process directed to the 110 secretary of state was sent by registered or certified mail, return receipt requested; that the registered or certified mail was 111 112 returned to the office of the secretary of state showing the 113 stamp of the post-office department that delivery was refused 114 or that the notice was unclaimed or that the defendant addressee 115 moved without any forwarding address; and that the secretary 116 of state has complied with the provisions of subsection (e) of 117 this section. Upon receipt of process the insurance company may, within thirty days, file an answer or other pleading and 118 119 take any action allowed by law in the name of the defendant.
- 120 (h) The following words and phrases, when used in this 121 article, shall, for the purpose of this article and unless a 122 different intent on the part of the Legislature is apparent from 123 the context, have the following meanings:
 - (1) "Agent" or "duly authorized agent" means and includes,

- 125 among others, a bail bond enforcer who, on behalf of a bail 126 bondsman, is involved in any bail bond enforcement activity 127 occurring within this state resulting in injury arising out of any 128 breach of the applicable standard of care with respect to any 129 person other than a defendant whose custody or appearance the 130 bail bond enforcer secures or attempts to secure, or with respect 131 to the property of any person other than a defendant whose 132 custody or appearance the bail bond enforcer secures or 133 attempts to secure;
- 134 (2) "Nonresident" means any person who is not a resident 135 of this state or a resident who has moved from the state subse-136 quent to bail bond enforcement activity within this state, and 137 among others includes a nonresident firm, partnership, corpora-138 tion or voluntary association, or a firm, partnership, corporation 139 or voluntary association that has moved from the state subse-140 quent to bail bond enforcement activity;
- (3) "Nonresident defendant or defendants" means a 141 142. nonresident bail bond enforcer or bondsman who, either 143 personally or through his or her agent, is involved in any bail 144 bond enforcement activity occurring within this state resulting 145 in injury arising out of any breach of the applicable standard of 146 care with respect to any person other than a defendant whose 147 custody or appearance the bail bond enforcer secures or 148 attempts to secure, or with respect to the property of any person 149 other than a defendant whose custody or appearance the bail 150 bond enforcer secures or attempts to secure, which has given 151 rise to a civil action filed in any court in this state;
- 152 (4) "Insurance company" means any firm, corporation, 153 partnership or other organization which issues liability insur-154 ance.
- 155 (i) The provision for service of process herein is cumulative 156 and nothing herein contained shall be construed as a bar to the

- 157 plaintiff in any action from having process in the action served
- in any other mode and manner provided by law.
- (j) This section is not retroactive and its provisions are not
- 160 available to a plaintiff in a cause of action arising out of acts
- 161 occurring prior to the effective date of this section.

That Joint Committee on Enrolled Bills hereby certifies that the
foregoing bill is correctly enrolled
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