To Lan ED

2001 SEP 28 P 2: 40

OFFICE WEST VIRGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE FIFTH ESTRACTOINARY SESSION

ENROLLED

SENATE BILL NO
By Senators lomblin, Mr. President, and f Sprouse, Be Regulat of the Executive)
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PASSED September 14, 2001
In Effect <u>from</u> Passage

2001 SEP 28 P 2: 40

OFFICE WEST VIRGINIA SECRETARY OF STATE

ENROLLED

Senate Bill No. 5006

(By Senators Tomblin, Mr. President, and Sprouse, By Request of the Executive)

[Passed September 14, 2001; in effect from passage.]

AN ACT to amend and reenact section two-f, article thirteen, chapter eleven of the code of West Virginia, one thousand nine hundred thirty-one, as amended; and to amend and reenact section three-e, article thirteen-a of said chapter, all relating to privilege taxes imposed on production of coal from waste and residue of prior mining activity and coalbased synthetic fuel; making technical corrections in act passed the thirteenth day of April, two thousand one, and providing for certain changes to be retroactive; imposing annual privilege tax on activity of manufacturing synthetic fuel from coal and expiring tax as of specified date; creating funds for deposit of taxes collected; dedicating portion of tax collected for deposit in mining and reclamation operations fund, the synthetic fuel-producing counties grant fund and the synthetic fuel-nonproducing counties fund, with any additional collections to be deposited in general revenue fund; creating synthetic fuel-producing counties grant program; providing method for distributing certain synthetic

fuel tax collections to counties in which synthetic fuelmanufacturing facilities are located and requiring county commissions to use distributions for economic development and infrastructure improvements; setting forth definitions; providing for distribution of certain synthetic fuel tax collections to counties other than counties in which synthetic fuel-manufacturing facilities are located and requiring these county commissions to use distributions for payment of regional jail and correctional authority and county jail expenses and then for any lawful purpose; providing for development office to administer synthetic fuel-producing counties grant program and specifying authority of director; providing methodology for distribution of moneys or encumbrance of funds out of synthetic fuel-producing counties grant fund; authorizing promulgation of emergency regulations by tax commissioner; authorizing promulgation of emergency rules and legislative, interpretive and procedural rules by director of development office; dedicating and providing for distribution of sixty thousand dollars per fiscal year to development office for administration of synthetic fuel-producing counties grant program; specifying requirements and criteria for reallocation and repooling of funds in synthetic fuel-producing counties grant fund; specifying treatment of encumbered funds in synthetic fuel-producing counties grant fund; clarifying imposition of privilege tax on activity of extracting and processing material from waste and residue of prior coal mining activity to produce coal for sale, profit or commercial use; exempting producers who are electrical cogeneration plants from the tax; providing that waste coal tax is in lieu of annual privilege tax imposed on severance of coal under section three of the severance and business privilege tax act, the additional tax on severance, extraction and production of coal imposed by section six of said act and the minimum severance tax imposed by section three of the minimum severance tax act; dedicating waste coal tax collections to waste coal-producing counties for use in economic development and infrastructure improvements; providing for distribution of net tax collected to waste coalproducing counties by state treasurer by separate check

based on production tonnage in county for the preceding year; and requiring office of chief inspector to annually determine that county commission expenditures of moneys distributed from synthetic fuel-producing counties grant fund, synthetic fuel-nonproducing counties fund and waste coal-producing counties fund are in compliance with requirements specified by Legislature in general law.

Be it enacted by the Legislature of West Virginia:

That section two-f, article thirteen, chapter eleven of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; and that section three-e, article thirteen-a of said chapter be amended and reenacted, all to read as follows:

ARTICLE 13. BUSINESS AND OCCUPATION TAX.

- §11-13-2f. Manufacturing or producing synthetic fuel from coal; rate and measure of tax; definitions; dedication, deposit and distribution of tax; expenditure of distributions received by synthetic fuel-producing counties for economic development and infrastructure improvement pursuant to plan approved by West Virginia development office; priority for expenditure of distributions received by other county commissions; date for expiration of tax.
 - 1 (a) Rate and measure of tax. There is hereby imposed 2 an annual tax, in accordance with section two of this
 - 3 article, upon every person engaging or continuing within
 - 4 this state in the business of manufacturing or producing
 - $5\quad$ synthetic fuel from coal for sale, profit or commercial use,
 - 6 either directly or through the activity of others, in whole
 - 7 or in part, and the amount of the tax shall be equal to fifty
 - 8 cents per ton of synthetic fuel manufactured or produced
 - 9 for sale, profit or commercial use during the taxable year.
 - When a fraction of a ton is included in the measure of tax,
 - $11 \quad \mbox{the rate of tax}$ as to that fraction of a ton shall be propor-
 - 12 tional. The measure of tax is the total number of tons of
 - 13 synthetic fuel product manufactured or produced in this

- 14 state during the taxable year for sale, profit or commercial
- use regardless of the place of sale or the fact that deliveries
- 16 may be made to points outside this state. Liability for
- 17 payment of this tax shall accrue when the synthetic fuel
- 18 product is sold by the manufacturer or producer, deter-
- 19 mined by when the producer or manufacturer recognizes
- 20 gross receipts for federal income tax purposes. When there
- 21 is no sale of the synthetic fuel product, liability for tax
- 22 shall accrue when the synthetic fuel product is shipped
- 23 from the manufacturing facility for commercial use,
- 24 whether by the taxpayer or by a related party, except as
- 25 otherwise provided in legislative rules promulgated by the
- 26 tax commissioner as provided in article three, chapter
- 27 twenty-nine-a of this code.
- 28 (b) *Definitions*. For purposes of this section:
- 29 (1) "Fiscal year" means the fiscal year of this state.
- 30 (2) "Fuel" means material that produces usable heat or 31 power upon combustion.
- 32 (3) "Fuel manufactured or produced from coal" means
- 33 liquid, gaseous or solid fuels produced from coal, includ-
- 34 ing, but not limited to, such fuels when used as feedstocks.
- 35 (4) "Office of chief inspector" means the state auditor as
- 36 ex officio chief inspector and supervisor of local govern-
- 37 ment offices in accordance with section eleven, article
- 38 nine, chapter six of this code.
- 39 (5) "Provisional share" means the portion of the syn-
- 40 thetic fuel-producing counties grant fund that is available
- 41 for possible distribution to each synthetic fuel-producing
- 42 county. The amount of each county's provisional share is
- 43 derived by dividing the share computation base by the
- 44 number of synthetic fuel-producing counties in this state
- 45 during the fiscal year. The share computation base is the
- 46 sum of: (A) Net revenues deposited in the synthetic fuel-
- 47 producing counties grant fund for the fiscal year; and (B)
- 48 any amounts repooled for the fiscal year into the synthetic
- 49 fuel-producing counties grant fund under this section; less

50 (C) the amount dedicated and allotted to the director of the development office under this section for administration of the synthetic fuel-producing counties grant program. A county shall be counted as a synthetic fuel-producing county only if a synthetic fuel-manufacturing plant actively produced synthetic fuel in the county for at least one hundred eighty days during the fiscal year.

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- (6) "Synthetic fuel manufactured or produced from coal" or "synthetic fuel" means and includes, but is not limited to, any fuel that is made or formed into a briquette, fragment, sheet, flake or other solid form by combining a binder or binding substance with coal dust, coal fines. crushed coal, pulverized coal, stoker fines, waste coal, coal or material derived from slurry ponds, coal or material derived from gob piles or any combination of the aforementioned materials without regard to whether any federal tax credit is, or would have been, available for or with relation to the production of such fuel. The term "synthetic fuel manufactured or produced from coal" or "synthetic fuel" also means, but is not limited to, fuel manufactured or produced from coal for which credit is allowable for federal income tax purposes under section twenty-nine of the United States Internal Revenue Code, as in effect on the first day of January, two thousand one, or for which credit would have been allowable if the synthetic fuel was produced from a facility, or expansion of a facility, that meets the requirement of section twentynine of the Internal Revenue Code or would have met the requirements on the first day of January, two thousand one, notwithstanding that such facility or expansion of a facility may have been placed in service either prior to or subsequent to the first day of January, two thousand one. "Synthetic fuel" does not include coke or coke gas.
- (7) "Synthetic fuel-producing county" means a county of this state in which a synthetic fuel-manufacturing plant is physically located that actively produces synthetic fuel for at least one hundred eighty days during the fiscal year. For purposes of determining whether a county is a synthetic fuel-producing county, the location of the synthetic

- 89 fuel-manufacturing company headquarters, the state of
- 90 incorporation or organization of the company or the
- 91 location of any managerial office or facility or other office
- 92 or facility of the company, other than the synthetic fuel-
- 93 $\,\,$ manufacturing plant, and the physical location where the
- 94 coal or other material used in synthetic fuel manufacturing
- 95 is extracted from the earth shall not be determinative of
- 96 the designation of a county as a synthetic fuel-producing
- 97 county.
- 98 (8) "Synthetic fuel-nonproducing county" means any
- 99 county of this state other than a synthetic fuel-producing
- 100 county.
- 101 (9) "Ton" means two thousand pounds.
- 102 (10) "Director of the development office" or "director"
- 103 means the director of the West Virginia development office
- 104 created and continued under article two, chapter five-b of
- 105 this code.
- 106 (c) Credits not allowed against tax. When determining
- 107 the amount of tax due under this section, no credit shall be
- 108 allowed under section three-c or three-d of this article or
- 109 under any other article of this chapter or any other chapter
- of this code unless it is expressly provided that the credit
- 111 applies to the business and occupation tax on the privilege
- of manufacturing or producing synthetic fuel.
- 113 (d) *Emergency rule authorized*. The tax commissioner
- 114 may, in the commissioner's discretion, promulgate an
- 115 emergency rule as provided in article three, chapter
- 116 twenty-nine-a of this code that clarifies, explains or
- implements the provisions of this section.
- (e) Dedication and distribution of proceeds, creation of
- 119 funds. -
- 120 (1) The first four million dollars of the net amount of tax
- 121 collected during each fiscal year for exercise of the privi-
- lege taxed under this section shall be deposited into the
- 123 "Mining and Reclamation Operations Fund" created in the

state treasury by section thirty-two, article three, chapter twenty-two of this code.

- 126 (2) There is hereby created a fund in the state treasury 127 entitled the "synthetic fuel-producing counties grant fund" which shall be a revolving fund that shall carry over 128 each fiscal year. The net amount of tax collected for 129 130 exercise of the privilege taxed under this section in excess 131 of the first four million dollars during each fiscal year, not 132 to exceed two million sixty thousand dollars, shall be 133 deposited in the synthetic fuel-producing counties grant fund. Moneys in the synthetic fuel-producing counties 134 135 grant fund in excess of moneys allocated to the director of 136 the development office shall be dedicated to and distributed among the synthetic fuel-producing counties under 137 138 the synthetic fuel-producing counties grant program as 139 provided in this section. The county commission of a 140 synthetic fuel-producing county shall use ninety percent 141 of the funds distributed to the county out of the synthetic fuel-producing counties grant fund for infrastructure 142 143 improvement and ten percent of the funds distributed to 144 the county out of the synthetic fuel-producing counties grant fund for economic development. 145
- 146 (3) There is hereby created in the state treasury a fund entitled the "synthetic fuel-nonproducing counties fund" 147 which shall be a revolving fund that shall carry over each 148 149 fiscal year. The net amount of tax collected for exercise of 150 the privilege taxed under this section in excess of the first 151 six million sixty thousand dollars during each fiscal year, 152 not to exceed two million dollars, shall be deposited in the 153 synthetic fuel-nonproducing counties fund and equally 154 divided and distributed among the synthetic fuelnonproducing counties. The county commission of a 155 156 synthetic fuel-nonproducing county shall first use such 157 moneys for regional jail and correctional authority and 158 county jail expenses, and shall use any remainder for such lawful public purposes as the county commission may 159 160 prescribe.

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- 161 (4) The net amount of the tax collected in excess of eight 162 million sixty thousand dollars during each fiscal year shall 163 be dedicated to the general revenue fund.
- 164 (5) The office of chief inspector shall annually determine that a county's expenditures of moneys distributed under 165 this section is in compliance with the requirements of this 166 167 section.
- (6) For purposes of this subsection, "net amount of tax 168 169 collected" means the gross amount of tax collected under 170 this section less allowed refunds and credits.
- 171 (f) Administration of the synthetic fuel-producing 172 counties grant program. -
- 173 (1) The director of the development office is hereby authorized and empowered to administer the distribution 174 175 of moneys in the synthetic fuel-producing counties grant 176 fund.
- 177 (A) On or before the plan submission due date prescribed by the director of the development office, the county 178 179 commission of each synthetic fuel-producing county may 180 annually, or with such frequency as may be prescribed by 181 the director of the development office, submit a plan to the 182 director of the development office for use of the county's 183 provisional share of the synthetic fuel-producing counties 184 grant fund.
- (B) A grant of moneys out of the synthetic fuel-produc-186 ing counties grant fund shall only be distributed to a synthetic fuel-producing county or encumbered for the use of a synthetic fuel-producing county after approval by the director of the development office of the plan for use of the 189 county's provisional share of the fund, submitted to the director of the development office by the county commis-192 sion. The director of the development office shall approve the synthetic fuel-producing county's plan for use if the 193 plan for use reasonably conforms to the requirements of this section and the rules promulgated with relation thereto. 196

- 197 (C) If the county's plan is approved, the director of the 198 development office may authorize a grant of money out of 199 the synthetic fuel-producing counties grant fund to the 200 county to be used by the county as specified in the ap-201 proved plan for use.
- 202 (D) The director of the development office may autho-203 rize distribution of any amount encumbered for the use of 204 the county and carried over from a prior period in accor-205 dance with applicable plans for use previously approved.
- 206 (E) The director of the development office may authorize 207 encumbrances for any synthetic fuel-producing county of 208 moneys in the synthetic fuel-producing counties grant 209 fund, up to the amount of the county's provisional share 210 for the fiscal year, for one or more qualified uses specified in the county's plan for use if the county's approved plan 211 212 for use of the moneys sets forth a qualified use for the 213 county's provisional share over a period of several fiscal 214 years or a qualified use of the moneys calling for accumu-215 lation and distribution to the county in one or more 216 subsequent fiscal years. Encumbered funds may carry 217 over to succeeding fiscal years and may be used to accu-218 mulate reserves over a period of time for use by the county.
 - (F) In no case may an amount distributed to a synthetic fuel-producing county exceed the amount of a county's provisional share for the fiscal year plus the amount of moneys encumbered in the fund for the use of the particular county and carried over from a prior period.

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224 (2) The director of the development office may approve 225 distributions of a county's provisional share of the syn-226 thetic fuel-producing counties grant fund for use as the 227 county's share for state or federal matching funds pro-228 grams so long as, in the aggregate, ninety percent of the 229 funds distributed to the county out of the synthetic fuel-230 producing counties grant fund are used for infrastructure improvement and ten percent of the funds distributed to 231 the county out of the synthetic fuel-producing counties 232 grant fund are used for economic development: Provided, 233

- 234 That no county may use any amount distributed out of the
- 235 synthetic fuel-producing counties grant fund as money to
- 236 be matched under the funds matching program authorized
- 237 by subsection (b), section three, article two, chapter five-b
- 238 of this code.

239 (3) Repooling. -

240 (A) Any synthetic fuel-producing county that has failed 241 to have its plan, or amended and resubmitted plan or 242 plans, approved by the director of the development office 243 for a period of eighteen months immediately subsequent to 244 the initial plan submission date shall lose its entitlement 245 to the provisional share of revenues deposited in the fund 246 and attributable to the fiscal year to which that plan relates and the provisional share that would have been 247 248 attributable to that county for that fiscal year shall be 249 pooled with all other receipts in the synthetic fuel-produc-250 ing counties grant fund attributable to revenues for the 251 fiscal year during which the eighteen-month period ends 252 and shall then be reallocated equally to all synthetic fuel-253 producing counties as part of the provisional share of each, 254 as if the repooled moneys were tax revenues deposited into the fund during the fiscal year in which the eighteen-255 256 month period ended. For purposes of this subsection, the "initial plan submission date" means the earlier of: (i) The 257258 required submission date, as prescribed by the director of 259 the development office, for the initial plan for use of the 260 county's provisional share of the synthetic fuel-producing 261 counties grant fund for the fiscal year, with such exten-262 sions of time to file as may be authorized under rules 263 promulgated by the director of the development office; or 264 (ii) the actual date of submission of the initial plan for the fiscal year. For purposes of this subsection, the term 265 "initial plan" means the first plan for use that was submit-266 267 ted, or that should have been submitted, by a county for the fiscal year, before the submission of any amended, 268 269 revised or resubmitted plan by the county for that fiscal 270 year.

- 271 (B) Any synthetic fuel-producing county which fails to 272 timely submit a plan for use of its provisional share of the 273 synthetic fuel-producing counties grant fund, with such 274 extensions of time to file as may be authorized under rules 275 promulgated by the director of the development office. 276 shall lose its entitlement to its provisional share of reve-277 nues deposited in the fund and attributable to that fiscal 278 year and the provisional share that would have been 279 attributable to that county for that year shall be pooled 280 with all other receipts in the synthetic fuel-producing 281 counties grant fund attributable to revenues for the fiscal 282 year and shall be reallocated equally among the remaining 283 synthetic fuel-producing counties other than the county or 284 counties that have failed to timely file the plan for use and 285 shall be made available for distribution to those remaining 286 counties, as part of their provisional share for the fiscal 287 vear.
- 288 (C) Funds encumbered pursuant to approval of the 289 director of the development office under this subsection 290 shall not be subject to repooling: Provided, That if the 291 director of the development office determines that moneys 292 previously distributed to a county out of the synthetic 293 fuel-producing counties grant fund have not been used as 294 required under the approved plan for the county or 295 determines that previously distributed moneys derived 296 from encumbered funds have not been used for the quali-297 fied purpose for which the encumbrance was originally 298 approved or if there appears to be a reasonable probability 299 that encumbered funds will not be used for that qualified 300 purpose, the director of the development office may revoke 301 the encumbrance of any funds of that synthetic fuel-302 producing county remaining in the fund and repool the 303 funds so encumbered for reallocation to all synthetic fuel-304 producing counties. The director of the development office may, in the director's discretion, give the county an 305 306 opportunity to cure the nonqualified use of moneys derived from the synthetic fuel-producing counties grant 307 308 fund or to submit an alternative plan for use of the encum-

- bered funds which may be approved by the director if that plan complies with the requirements of this section.
- 311 (g) Promulgation of rules by the director of the develop-312 ment office authorized. - The director of the development 313 office, in his or her discretion, may promulgate an emergency rule as provided in article three, chapter twenty-314 315 nine-a of this code that clarifies, explains or implements the synthetic fuel-producing counties grant program. 316 317 distribution of moneys out of or encumbrance of moneys 318 in the synthetic fuel-producing counties grant fund. The 319 director of the development office is hereby granted 320 continuing authority to promulgate in accordance with 321 article three, chapter twenty-nine-a of this code such 322 interpretive, legislative or procedural rules, or any combi-323 nation thereof, for administration of the synthetic fuel-324 producing counties grant program as the director of the 325 development office may find necessary and appropriate. The director of the development office may prescribe 326 criteria for qualification under the infrastructure improve-327 328 ment use requirement and the economic development 329 requirement of this section.
- 330 (h) There is hereby dedicated and allocated to the West 331 Virginia development office sixty thousand dollars annu-332 ally for administration of the synthetic fuel-producing 333 counties grant program under this section. Sixty thousand dollars shall be paid out of the synthetic fuel-producing 334 335 counties grant fund to the director of the development 336 office each fiscal year for administration of the synthetic fuel-producing counties grant program. 337

338 (i) Effective date. -

339 (1) This section as enacted in the year two thousand took 340 effect upon enactment. The measure of tax shall include 341 all synthetic fuel sold or shipped after the first day of 342 January, two thousand one, regardless of when the syn-343 thetic fuel was manufactured or produced in this state.

- 344 (2) Amendments to this section enacted during the fifth 345 extraordinary session of the Legislature in the year two 346 thousand one shall have retroactive effect to the first day 347 of January, two thousand one, and the measure of tax shall 348 include all synthetic fuel sold or shipped after the first day
- of January, two thousand one, regardless of when the synthetic fuel was manufactured or produced in this state.
- 351 (j) Expiration date. The tax imposed in this section 352 shall expire and become void and of no effect for synthetic 353 fuels produced after the thirtieth day of June, two thou-354 sand seven.

ARTICLE 13A. SEVERANCE TAXES.

§11-13A-3e. Imposition of tax on privilege of extracting and recovering material from refuse, gob piles or other sources of waste coal to produce coal.

- 1 (a) The Legislature hereby finds and declares the follow-
- 2 ing:
- 3 (1) That some mining operations in this state process 4 coal to create a saleable clean coal product.
- 5 (2) That the by-product, waste or residue created from 6 processing coal is commonly deposited in what are known 7 as refuse or gob piles.
- 8 (3) That, as a result of technological developments and 9 other factors, the material contained in some refuse or gob 10 piles located in this state can be recovered and further 11 processed to produce saleable clean coal.
- 12 (4) That, under the existing laws of this state, coal 13 produced from processing material contained in refuse, 14 gob piles, slurry ponds, pond fines or other sources of 15 waste coal would be subject to the annual privilege tax 16 imposed on the severance of coal pursuant to section three 17 of this article and the minimum severance tax imposed by 18 section three, article twelve-b of this chapter.
- 19 Based on the foregoing findings, the Legislature con-
- Based on the foregoing findings, the Legislature concludes that an incentive to extracting and recovering

- material contained in refuse, gob piles and other sources of waste coal located in this state and subsequently processing, washing and preparing this material to produce coal should be implemented to encourage the production of this coal from refuse or gob piles located in this state.
 - (b) Imposition of tax. In lieu of: (i) The annual privilege tax imposed on the severance of coal imposed by section three of this article; (ii) the additional tax on severance, extraction and production of coal imposed by section six of this article; and (iii) the minimum severance tax imposed by section three, article twelve-b of this chapter for the privilege of engaging or continuing within this state in the business of extracting and recovering material from a refuse, gob pile or other sources of waste coal and subsequently processing, washing and preparing this extracted or recovered material to produce coal for sale, profit or commercial use, there is hereby levied and shall be collected from every person exercising that privilege an annual privilege tax.
 - (c) Rate and measure of tax. The tax imposed in subsection (b) of this section shall be two and one-half percent of the gross value of the coal so produced, as shown by the gross proceeds derived from the sale thereof by the producer, except as otherwise provided in this article.
- (d) *Tax in addition to other taxes.* – The tax imposed by this section applies to all persons extracting and recovering material from refuse, gob piles or other sources of waste coal located in this state and subsequently process-ing, washing and preparing this extracted and recovered material to produce coal for sale, profit or commercial use and shall be in addition to all other taxes imposed by law: *Provided*, That the tax imposed by this section is in lieu of the tax imposed by sections three and six of this article and section three, article twelve-b of this chapter.

- 57 (e) Exemption. The tax imposed in subsection (b) of 58 this section shall not apply to any electrical power 59 cogeneration plant burning material from its wholly 60 owned refuse or gob pile.
- 61 (f) Dedication of taxes collected, creation of fund. -
- 62 (1) There is hereby created in the state treasury a fund 63 entitled the "waste coal-producing counties fund" which 64 shall be a revolving fund that shall carry over each fiscal 65 year. The taxes collected under the provisions of this 66 section shall be deposited in the waste coal-producing 67 counties fund and are hereby dedicated to the county commissions of the counties in which the refuse, gob piles 68 69 or other sources of waste coal are located, from which 70 taxable waste coal production has occurred during the 71 year, for use in economic development and infrastructure 72 improvements: *Provided*, That the county shall use ninety percent of the funds for infrastructure improvement and 73 74 ten percent of the funds for economic development.
 - (2) Moneys in the waste coal-producing counties fund shall be distributed by the state treasurer annually to the counties in which the refuse, gob piles or other sources of waste coal are located, from which taxable waste coal production has occurred during the year, in an amount prorated to the number of tons of taxable waste coal produced in each such county during the preceding year. The distribution shall be paid separate from any other payment of moneys to the county by the treasurer. For purposes of this subdivision, the term "ton" means two thousand pounds.

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(3) The office of chief inspector shall annually determine
that counties' expenditures of moneys distributed under
this section is in compliance with the requirements of this
section.

The Joint Committee on Enrolled Bills hereby certifies that
the foregoing bill is correctly enrolled.
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