

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2004

ENROLLED

House Bill No. 4601

(By Delegates Mezzatesta, Williams, Tabb, Renner, Swartzmiller, Kuhn and Hartman)

Passed March 13, 2004

In Effect from Passage

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2004 APR -7 P 2: 24

CATTICE WEST VIRGINIA SECRETARY OF STATE

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H. B. 4601

(By Delegates Mezzatesta, Williams, Tabb, Renner, Swartzmiller, Kuhn and Hartman)

[Passed March 13, 2004; in effect from passage.]

AN ACT to amend and reenact §18-9A-7 of the code of West Virginia, 1931, as amended; and to amend and reenact §18-9D-2, §18-9D-6, §18-9D-8, §18-9D-15 and §18-9D-16 of said code, all relating to public education; suspending basic foundation allocation for bus replacement and providing allocation for academic trips for one school year; school building authority; redefining certain terms; correcting references; allowing expenditure of certain moneys for vocational programs at comprehensive high schools and vocational schools cooperating with community and technical college programs; encouraging cooperation relating to vocational technical facilities; authorizing appropriation of up to certain amount of school construction funds for budget purposes for next school year only; providing that excess lottery revenues not be transferred to school construction fund for the next school year only, with funds made available for legislative appropriation; project submission and evaluation; requiring facilities plan as condition of receiving funds; providing for certain guidelines and procedures by authority for plans, plan modifications and evaluating projects; clarifying that certain revenues can only be expended on projects authorized in accordance with the guidelines and procedures section; and providing for certified list of projects to joint committee.

Be it enacted by the Legislature of West Virginia:

That §18-9A-7 of the code of West Virginia, 1931, as amended, be amended and reenacted; and that §18-9D-2, §18-9D-6, §18-9D-8, §18-9D-15 and §18-9D-16 of said code be amended and reenacted, all to read as follows:

ARTICLE 9A. PUBLIC SCHOOL SUPPORT.

§18-9A-7. Foundation allowance for transportation cost.

- 1 The allowance in the foundation school program for each
 - 2 county for transportation shall be the sum of the following
 - 3 computations:
 - 4 (1) Eighty-five percent of the transportation cost within
 - 5 each high-density county and ninety percent of the transporta-
 - 6 tion cost within each low-density county for maintenance,
 - 7 operation and related costs, exclusive of all salaries: *Provided*,
 - 8 That for any county that uses an alternative fuel such as
- 9 compressed natural gas or other acceptable alternative fuel for
- the operation of all or any portion of its school bus system, the allowance in the foundation school program for the county for
- that portion of its school bus system shall be ninety-five percent
- of the transportation cost for maintenance, operation and related
- 14 costs, exclusive of all salaries, incurred by the use of the
- 15 alternatively fueled school buses: *Provided, however,* That any
- 16 county using an alternative fuel and qualifying for the addi-
- 17 tional allowance shall submit a plan regarding the intended
- 18 future use of alternatively fueled school buses;
- 19 (2) The total cost, within each county, of insurance premi-
- 20 ums on buses, buildings and equipment used in transportation:

- 21 *Provided*, That the premiums were procured through competitive bidding;
- 23 (3) An amount equal to eight and one-third percent of the 24 current replacement value of the bus fleet within each county as 25 determined by the state board. The amount shall only be used 26 for the replacement of buses. Buses purchased after the first day 27 of July, one thousand nine hundred ninety-nine, that are driven 28 one hundred eighty thousand miles, regardless of year model, 29 will be subject to the replacement value of eight and one-third 30 percent as determined by the state board: Provided, That for the 31 school year beginning on the first day of July, two thousand 32 four, only, the allowance in the foundation school program for 33 each county for transportation shall not include an amount for 34 the replacement of buses. In addition, in any school year in 35 which its net enrollment increases when compared to the net 36 enrollment the year immediately preceding, a school district 37 may apply to the state superintendent for funding for an 38 additional bus. The state superintendent shall make a decision 39 regarding each application based upon an analysis of the 40 individual school district's net enrollment history and transpor-41 tation needs: *Provided*, *however*, That the superintendent shall 42 not consider any application which fails to document that the 43 county has applied for federal funding for additional buses. If 44 the state superintendent finds that a need exists, a request for 45 funding shall be included in the budget request submitted by the 46 state board for the upcoming fiscal year;
 - (4) Eighty-five percent of the cost of contracted transportation services and public utility transportation within each highdensity county and ninety percent of the cost of contracted transportation services and public utility transportation within each low-density county;

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- 52 (5) Aid in lieu of transportation equal to the state average 53 amount per pupil for each pupil receiving the aid within each 54 county; and
- 55 (6) Ninety-five percent of the transportation cost for 56 maintenance, operation and related costs, exclusive of all 57 salaries, for transporting students to and from classes at a 58 multicounty vocational center.

59 The total state share for this purpose shall be the sum of the 60 county shares: Provided, That no county shall receive an 61 allowance which is greater than one-third above the computed 62 state average allowance per transportation mile multiplied by 63 the total transportation mileage in the county: *Provided*, 64 however, That one half of one percent of the transportation 65 allowance distributed to each county shall be for the purpose of trips related to academic classroom curriculum and not related 66 67 to any extracurricular activity: Provided further, That for the 68 school year beginning on the first day of July, two thousand 69 four, only the transportation allowance of each county shall 70 include an allocation for the purpose of trips related to aca-71 demic classroom curriculum and not related to any extracurric-72 ular activity. The allocation shall equal the amount distributed 73 to the county for this purpose in the school year beginning on 74 the first day of July, two thousand three: And provided further, 75 That any remaining funds credited to a county for the purpose 76 of trips related to academic classroom curriculum during the 77 fiscal year shall be carried over for use in the same manner the 78 next fiscal year and shall be separate and apart from, and in 79 addition to, the appropriation for the next fiscal year: And 80 provided further, That the state board may request a county to 81 document the use of funds for trips related to academic class-82 room curriculum if the board determines that it is necessary.

ARTICLE 9D, SCHOOL BUILDING AUTHORITY.

The following terms, wherever used or referred to in this article, have the following meanings unless a different meaning clearly appears from the context:

- 4 (1) "Authority" means the school building authority of 5 West Virginia or, if the authority is abolished, any board or 6 officer succeeding to the principal functions of the school 7 building authority or to whom the powers given to the authority 8 are given by law;
- 9 (2) "Bonds" means bonds issued by the authority pursuant 10 to this article;
- 11 (3) "Construction project" means a project in the further-12 ance of a facilities plan with a cost of the project greater than five hundred thousand dollars for the new construction. 13 14 expansion or major renovation of facilities, buildings and 15 structures for school purposes, including the acquisition of land 16 for current or future use in connection with the construction 17 project, as well as new or substantial upgrading of existing 18 equipment, machinery, furnishings, installation of utilities and 19 other similar items convenient in connection with placing the 20 construction project into operation: Provided, That a construc-21 tion project may not include such items as books, computers or 22 equipment used for instructional purposes, fuel, supplies, 23 routine utility services fees, routine maintenance costs, ordinary 24 course of business improvements and other items which are 25 customarily considered to result in a current or ordinary course 26 of business operating charge: Provided, however, That a 27 construction project may not include a major improvement 28 project;
- 29 (4) "Cost of project" means the cost of construction, 30 expansion, renovation, repair and safety upgrading of facilities, 31 buildings and structures for school purposes; the cost of land, 32 equipment, machinery, furnishings, installation of utilities and

other similar items convenient in connection with placing the project into operation; and the cost of financing, interest during construction, professional service fees and all other charges or expenses necessary, appurtenant or incidental to the foregoing,

- 37 including the cost of administration of this article;
 - (5) "Facilities plan" means a ten-year countywide comprehensive educational facilities plan established by the county board in accordance with guidelines adopted by the authority to meet the goals and objectives of this article that: (i) Addresses the existing school facilities and facility needs of the county to provide a thorough and efficient education in accordance with the provisions of this code and policies of the state board; (ii) best serves the needs of the individual student, the general school population and the communities served by the facilities; (iii) includes a school major improvement plan as defined in this section; (iv) is updated annually to reflect projects completed, current enrollment projections and new or continuing needs; and (v) is approved by the state board and the authority prior to the distribution of state funds pursuant to this article to any county board or other entity applying for funds;
- 53 (6) "Project" means a construction project or a major 54 improvement project;
 - (7) "Region" means the area encompassed within and serviced by a regional educational service agency established pursuant to section twenty-six, article two of this chapter;
 - (8) "Revenue" or "revenues" means moneys deposited in the school building capital improvements fund pursuant to the operation of section ten, article nine-a of this chapter; moneys deposited in the school construction fund pursuant to the operation of section thirty, article fifteen, chapter eleven of this code and pursuant to the operation of section eighteen, article twenty-two, chapter twenty-nine of this code; moneys deposited

65 in the school building debt service fund pursuant to section 66 eighteen, article twenty-two, chapter twenty-nine of this code; 67 moneys deposited in the school major improvement fund 68 pursuant to the operation of section thirty, article fifteen, 69 chapter eleven of this code; any moneys received, directly or 70 indirectly, from any source for use in any project completed 71 pursuant to this article; and any other moneys received by the 72 authority for the purposes of this article;

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(9) "School major improvement plan" means a ten-year school maintenance plan that: (i) Is prepared by a county board of education in accordance with the guidelines established by the authority and incorporated in its countywide comprehensive educational facilities plan or is prepared by the state board of education or the administrative council of an area vocational educational center in accordance with the guidelines if the entities seek funding from the authority for a major improvement project; (ii) addresses the regularly scheduled maintenance for all school facilities of the county or under the jurisdiction of the entity seeking funding; (iii) includes a projected repair and replacement schedule for all school facilities of the county or of entity seeking funding; (iv) addresses the major improvement needs of each school within the county or under the jurisdiction of the entity seeking funding; and (v) is required prior to the distribution of state funds for a major improvement project pursuant to this article to the county board, state board or administrative council; and

(10) "School major improvement project" means a project with a cost greater than fifty thousand dollars and less than five hundred thousand dollars for the renovation, expansion, repair and safety upgrading of existing school facilities, buildings and structures, including the substantial repair or upgrading of equipment, machinery, building systems, utilities and other similar items convenient in connection with such renovation, repair or upgrading in the furtherance of a school major

- improvement plan: *Provided*, That a major improvement project may not include such items as books, computers or equipment used for instructional purposes, fuel, supplies, routine utility services fees, routine maintenance costs, ordinary course of business improvements and other items which are customarily considered to result in a current or ordinary course of business operating charge.
 - §18-9D-6. School building capital improvements fund in state treasury; school construction fund in state treasury; school building debt service fund in state treasury; school improvement fund in state treasury; collections to be paid into special funds; authority to pledge the collections as security for refunding revenue bonds; authority to finance projects on a cash basis.
 - 1 (a) There is continued in the state treasury a school building
 2 capital improvements fund to be expended by the authority as
 3 provided in this article. The school building capital improve4 ments fund shall be an interest-bearing account with interest
 5 credited to and deposited in the school building capital im6 provements fund and expended in accordance with the provi7 sions of this article.

8 The school building authority may pledge all or any part of the revenues paid into the school building capital improvements 9 10 fund that are needed to meet the requirements of any revenue bond issue or issues authorized by this article prior to the 11 12 twentieth day of July, one thousand nine hundred ninety-three, 13 or revenue bonds issued to refund revenue bonds issued prior to 14 that date, including the payment of principal of, interest and redemption premium, if any, on the revenue bonds and the 15 16 establishing and maintaining of a reserve fund or funds for the 17 payment of the principal of, interest and redemption premium, 18 if any, on the revenue bond issue or issues when other moneys 19 pledged may be insufficient for the payment of the principal, 21 protective pledge of revenues that the authority in its discretion

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- 22 has provided by resolution authorizing the issuance of the
- 23 bonds or in any trust agreement made in connection with the
- 24 bond issue. Additionally, the authority may provide in the
- 25 resolution and in the trust agreement for priorities on the
- 26 revenues paid into the school building capital improvements
- 27 fund that are necessary for the protection of the prior rights of
- 28 the holders of bonds issued at different times under the provi-
- 29 sions of this article.

30 Any balance remaining in the school building capital 31 improvements fund after the authority has issued bonds 32 authorized by this article and after the requirements of all funds, 33 including reserve funds established in connection with the 34 bonds issued prior to the twentieth day of July, one thousand 35 nine hundred ninety-three, pursuant to this article have been 36 satisfied may be used for the redemption of any of the outstand-37 ing bonds issued under this article which by their terms are then 38 redeemable, or for the purchase of the bonds at the market 39 price, but not exceeding the price, if any, at which the bonds are 40 in the same year redeemable and all bonds redeemed or 41 purchased shall immediately be canceled and shall not again be 42 issued.

43 The school building authority, in its discretion, may use the 44 moneys in the school building capital improvements fund to 45 finance the cost of projects authorized in accordance with the 46 provisions of section sixteen of this article on a cash basis. Any 47 pledge of moneys in the fund for revenue bonds issued prior to 48 the twentieth day of July, one thousand nine hundred ninety-three, is a prior and superior charge on the fund over the 49 50 use of any of the moneys in the fund to pay for the cost of any 51 project on a cash basis: *Provided*, That any expenditures from 52 the fund, other than for the retirement of revenue bonds, may

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only be made by the authority in accordance with the provisions of this article.

55 (b) There is continued in the state treasury a special revenue 56 fund named the school building debt service fund into which 57 shall be deposited the amounts specified in section eighteen, 58 article twenty-two, chapter twenty-nine of this code. All 59 amounts deposited in the fund shall be pledged to the repay-60 ment of the principal, interest and redemption premium, if any, 61 on any revenue bonds or refunding revenue bonds authorized by 62 this article: Provided, That deposited moneys may not be 63 pledged to the repayment of any revenue bonds issued prior to 64 the first day of January, one thousand nine hundred ninety-four, 65 or with respect to revenue bonds issued for the purpose of 66 refunding revenue bonds issued prior to the first day of January, 67 one thousand nine hundred ninety-four. Additionally, the 68 authority may provide in the resolution and in the trust agree-69 ment for priorities on the revenues paid into the school building 70 debt service fund that are necessary for the protection of the 71 prior rights of the holders of bonds issued at different times 72 under the provisions of this article. On or prior to the first day 73 of May of each year, the authority shall certify to the state 74 lottery director the principal and interest and coverage ratio 75 requirements for the following fiscal year on any revenue bonds issued on or after the first day of January, one thousand nine 76 77 hundred ninety-four, and for which moneys deposited in the 78 school building debt service fund have been pledged, or will be 79 pledged, for repayment pursuant to this section.

After the authority has issued bonds authorized by this article and after the requirements of all funds have been satisfied, including coverage and reserve funds established in connection with the bonds issued pursuant to this article, any balance remaining in the school building debt service fund may be used for the redemption of any of the outstanding bonds issued under this article which, by their terms, are then redeem-

able or for the purchase of the outstanding bonds at the market price, but not to exceed the price, if any, at which the bonds are redeemable and all bonds redeemed or purchased shall be immediately canceled and shall not again be issued: *Provided*, That after the authority has issued bonds authorized by this article and after the requirements of debt service and all associated funds have been satisfied for the fiscal year, including coverage and reserve funds established in connection with the bonds issued pursuant to this article, any remaining balance in the school building debt service fund may be transferred to the school construction fund created in subsection (c) of this section and used by the school building authority in its discretion to finance the cost of school construction or improvement projects authorized in accordance with the provisions of section sixteen of this article on a cash basis.

(c) There is continued in the state treasury a special revenue fund named the school construction fund into which shall be deposited the amounts specified in section thirty, article fifteen, chapter eleven of this code and section eighteen-a, article twenty-two, chapter twenty-nine of this code, together with any moneys appropriated to the fund by the Legislature: *Provided*, That for the school year beginning the first day of July, two thousand and four, only, funds from the excess lottery allocated in section eighteen-a, article twenty-two, chapter twenty-nine of this code shall not be transferred to the school construction fund and, in lieu thereof, made available for legislative appropriation: Provided however, That for the school year beginning the first day of July, two thousand and four, only, up to five million dollars of the amounts in the fund may be appropriated by the Legislature for budget shortfalls. Expenditures from the school construction fund shall be for the purposes set forth in this article, including lease-purchase payments under agreements made pursuant to subsection (e), section fifteen of this article and section nine, article five of this chapter and are authorized from collections in accordance with the provisions

122 of article three, chapter twelve of this code and from other revenues annually appropriated by the Legislature from lottery 123 124 revenues as authorized by section eighteen, article twenty-two, 125 chapter twenty-nine of this code pursuant to the provisions set 126 forth in article two, chapter five-a of this code. Amounts 127 collected which are found, from time to time, to exceed the 128 funds needed for purposes set forth in this article may be 129 transferred to other accounts or funds and redesignated for other 130 purposes by appropriation of the Legislature. The school 131 construction fund shall be an interest-bearing account, with the 132 interest credited to and deposited in the school construction fund and expended in accordance with the provisions of this 133 134 article. Deposits to and expenditures from the school construction fund are subject to the provisions of subsection (k), section 135 136 fifteen of this article.

137 (d) There is continued in the state treasury a special revenue fund named the school major improvement fund into which 138 139 shall be deposited the amounts specified in section thirty, article fifteen, chapter eleven of this code, together with any moneys 140 141 appropriated to the fund by the Legislature. Expenditures from 142 the school major improvement fund shall be for the purposes set forth in this article and are authorized from collections in 143 accordance with the provisions of article three, chapter twelve 144 145 of this code and from other revenues annually appropriated by 146 the Legislature from lottery revenues as authorized by section 147 eighteen, article twenty-two, chapter twenty-nine of this code 148 pursuant to the provisions set forth in article two, chapter five-a 149 of this code. Amounts collected which are found, from time to 150 time, to exceed the funds needed for purposes set forth in this 151 article may be transferred to other accounts or funds and 152 redesignated for other purposes by appropriation of the Legisla-153 ture. The school major improvement fund shall be an interest-154 bearing account, with interest being credited to and deposited 155 in the school major improvement fund and expended in 156 accordance with the provisions of this article.

157 (e) The Legislature finds and declares that the supreme 158 court of appeals of West Virginia has held that the issuance of 159 additional revenue bonds authorized under the school building 160 authority act, as enacted in this article prior to the twentieth day 161 of July, one thousand nine hundred ninety-three, constituted an 162 indebtedness of the state in violation of section four, article X 163 of the constitution of West Virginia, but that revenue bonds 164 issued under this article prior to the twentieth day of July, one 165 thousand nine hundred ninety-three, are not invalid. The 166 Legislature further finds and declares that the financial capacity 167 of a county to construct, lease and improve school facilities 168 depends upon the county's bonding capacity (local property wealth), voter willingness to pass bond issues and the county's 169 170 ability to reallocate other available county funds instead of 171 criteria related to educational needs or upon the ability of the 172 school building authority created in this article to issue bonds 173 that comply with the holding of the West Virginia supreme 174 court of appeals or otherwise assist counties with the financing 175 of facilities construction and improvement. The Legislature 176 further finds and declares that this section, as well as section 177 eighteen, article twenty-two, chapter twenty-nine of this code, 178 have been reenacted during the first extraordinary session of the 179 West Virginia Legislature in the year one thousand nine 180 hundred ninety-four in an attempt to comply with the holding 181 of the supreme court of appeals of West Virginia.

The Legislature further finds and declares that it intends, through the reenactment of this section and section eighteen, article twenty-two, chapter twenty-nine of this code, to dedicate a source of state revenues to special revenue funds for the purposes of paying the debt service on bonds and refunding bonds issued subsequent to the first day of January, one thousand nine hundred ninety-four, the proceeds of which will be used for the construction and improvement of school building facilities. The Legislature further finds and declares that it intends, through the reenactment of this section and

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192 section thirty, article fifteen, chapter eleven of this code and 193 section eighteen, article twenty-two, chapter twenty-nine of this 194 code, to appropriate revenues to two special revenue funds for 195 the purposes of construction and improvement of school 196 building facilities. Furthermore, the Legislature intends to 197 encourage county boards to maintain existing levels of county funding for construction, improvement and maintenance of 198 199 school building facilities and to generate additional county 200 funds for those purposes through bonds and special levies 201 whenever possible. The Legislature further encourages the 202 school building authority, the state board and county boards of 203 education to propose uniform project specifications for compa-204 rable projects whenever possible to meet county needs at the 205 lowest possible cost.

The Legislature further finds and declares that it intends, through the reenactment of this section and section eighteen, article twenty-two, chapter twenty-nine of this code, to comply with the provisions of sections four and six, article X of the constitution of West Virginia; and section one, article XII of said constitution.

§18-9D-8. Use of proceeds of bonds; bonds exempt from taxation.

- 1 (a) The maximum aggregate face value of bonds that may 2 be issued by the authority, for which the moneys in the school 3 building debt service fund are to be pledged, is four hundred 4 million dollars. The issuance of revenue bonds under the 5 provisions of this article shall be authorized, from time to time, 6 by resolution or resolutions of the school building authority which shall set forth the proposed projects authorized in 7 8 accordance with the provisions of section sixteen of this article 9 and provide for the issuance of bonds in amounts sufficient, 10 when sold as provided in this section, to provide moneys considered sufficient by the authority to pay the costs, less the amounts of any other funds available for the costs or from any
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13 appropriation, grant or gift for the costs: Provided, That bond 14 issues from which bond revenues are to be distributed in accordance with section fifteen of this article for projects 15 authorized pursuant to the provisions of section sixteen of this 16 17 article are not required to set forth the proposed projects in the 18 resolution. The resolution shall prescribe the rights and duties 19 of the bondholders and the school building authority and, for 20 that purpose, may prescribe the form of the trust agreement 21 referred to in this section. The bonds may be issued, from time 22 to time, in such amounts; shall be of such series; bear such date 23 or dates; mature at such time or times not exceeding forty years 24 from their respective dates; bear interest at such rate or rates; be 25 in such denominations; be in such form, either coupon or 26 registered, carrying such registration, exchangeability and interchangeability privileges; be payable in such medium of 27 28 payment and at such place or places within or without the state; 29 be subject to such terms of redemption at such prices not 30 exceeding one hundred five percent of the principal amount of the bonds; and be entitled to such priorities on the revenues 31 32 paid into the fund pledged for repayment of the bonds as may 33 be provided in the resolution authorizing the issuance of the 34 bonds or in any trust agreement made in connection with the 35 bonds: Provided, however, That revenue bonds issued on or 36 after the first day of January, one thousand nine hundred ninety-37 four, which are secured by lottery proceeds shall mature at such 38 time or times not exceeding ten years from their respective 39 dates.

(b) The bonds shall be signed by the governor, and by the president or vice president of the authority, under the great seal of the state, attested by the secretary of state, and the coupons attached to the bonds shall bear the facsimile signature of the president or vice president of the authority. In case any of the officers whose signatures appear on the bonds or coupons cease to be officers before the delivery of the bonds, the signatures shall nevertheless be valid and sufficient for all purposes the

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- 48 same as if the officers had remained in office until the delivery.
- 49 The revenue bonds shall be sold in the manner determined by
- 50 the authority to be for the best interests of the state.
- 51 (c) Any pledge of revenues made by the school building 52 authority for revenue bonds issued prior to the twentieth day of 53 July, one thousand nine hundred ninety-three, pursuant to this 54 article is valid and binding between the parties from the time 55 the pledge is made; and the revenues pledged shall immediately 56 be subject to the lien of the pledge without any further physical 57 delivery of the revenues pledged or further act. The lien of the 58 pledge is valid and binding against all parties having claims of 59 any kind in tort, contract or otherwise, irrespective of whether 60 the parties have notice of the lien of the pledge, and the pledge 61 shall be a prior and superior charge over any other use of the 62 revenues pledged.
- (d) The proceeds of any bonds shall be used solely for the 63 64 purpose or purposes as may be generally or specifically set 65 forth in the resolution authorizing those bonds and shall be 66 disbursed in the manner and with the restrictions, if any, that 67 the authority provides in the resolution authorizing the issuance 68 of the bonds or in the trust agreement referred to in this section 69 securing the bonds. If the proceeds of the bonds, by error in 70 calculations or otherwise, are less than the cost of any projects 71 specifically set forth in the resolution, additional bonds may in 72 like manner be issued to provide the amount of the deficiency; 73 and unless otherwise provided for in the resolution or trust 74 agreement hereinafter mentioned, the additional bonds shall be 75 considered to be of the same issue and are entitled to payment 76 from the same fund, without preference or priority, as the bonds 77 before issued for the projects. If the proceeds of bonds issued 78 for the projects specifically set forth in the resolution authoriz-79 ing the bonds issued by the authority exceed the cost of the 80 bonds, the surplus may be used for any other projects autho-81 rized in accordance with the provisions of section sixteen of this

article or in any other manner that the resolution authorizing the bonds provides. Prior to the preparation of definitive bonds, the authority may, under like restrictions, issue temporary bonds with or without coupons, exchangeable for definitive bonds upon the issuance of the definitive bonds.

- (e) After the issuance of any of revenue bonds, the revenues pledged for the revenue bonds shall not be reduced as long as any of the revenue bonds are outstanding and unpaid except under the terms, provisions and conditions that are contained in the resolution, trust agreement or other proceedings under which the revenue bonds were issued.
- (f) The revenue bonds and the revenue refunding bonds and bonds issued for combined purposes, together with the interest on the bonds, are exempt from all taxation by the state of West Virginia, or by any county, school district, municipality or political subdivision thereof.
- (g) To meet the operational costs of the school building authority, the school building authority may transfer to a special revenue account in the state treasury interest on any debt service reserve funds created within any resolution authorizing the issue of bonds or any trust agreement made in connection with the bonds for expenditure in accordance with legislative appropriation or allocation of appropriation.
- (h) Any school construction bonds issued under this section
 shall be issued on parity with any existing school building
 authority bonds previously issued under this article.
- §18-9D-15. Legislative intent; allocation of money among categories of projects; lease purchase options; limitation on time period for expenditure of project allocation; county maintenance budget requirements; project disbursements over period of years; preference for multicounty arrangements; sub-

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mission of project designs; set-aside to encourage local participation; etc.

- (a) It is the intent of the Legislature to empower the school building authority to facilitate and provide state funds and to administer all federal funds provided for the construction and major improvement of school facilities so as to meet the educational needs of the people of this state in an efficient and economical manner. The authority shall make funding determinations in accordance with the provisions of this article and shall assess existing school facilities and each facility's school major improvement plan in relation to the needs of the individual student, the general school population, the communities served by the facilities and facility needs statewide.
- (b) An amount that is no more than three percent of the sum of moneys that are determined by the authority to be available for distribution during the then current fiscal year from: (1) Moneys paid into the school building capital improvements fund pursuant to section ten, article nine-a of this chapter; (2) the issuance of revenue bonds for which moneys in the school building debt service fund are pledged as security; (3) moneys paid into the school construction fund pursuant to section six of this article; and (4) any other moneys received by the authority, except moneys paid into the school major improvement fund pursuant to section six of this article, may be allocated and may be expended by the authority for projects authorized in accordance with the provisions of section sixteen of this article that service the educational community statewide or, upon application by the state board, for educational programs that are under the jurisdiction of the state board. In addition, upon application by the state board or the administrative council of an area vocational educational center established pursuant to article two-b of this chapter, the authority may allocate and expend under this subsection moneys for school major improvement projects authorized in accordance with the provisions of section

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33 sixteen of this article proposed by the state board or an adminis-34 trative council for school facilities under the direct supervision of the state board or an administrative council, respectively. 35 36 Furthermore, upon application by a county board, the authority 37 may allocate and expend under this subsection moneys for 38 school major improvement projects for vocational programs at 39 comprehensive high schools, vocational schools cooperating 40 with community and technical college programs, or both. Each 41 county board is encouraged to cooperate with community and 42 technical colleges in the use of existing or development of new 43 vocational technical facilities. All projects eligible for funds 44 from this subsection shall be submitted directly to the authority 45 which shall be solely responsible for the project's evaluation: 46 *Provided*, That the authority may not expend any moneys for a 47 school major improvement project proposed by the state board 48 or the administrative council of an area vocational educational center unless the state board or an administrative council has 49 50 submitted a ten-year facilities plan: Provided, however, That the 51 authority shall, before allocating any moneys to the state board 52 or the administrative council of an area vocational educational 53 center for a school improvement project, consider all other 54 funding sources available for the project.

(c) An amount that is no more than two percent of the moneys that are determined by the authority to be available for distribution during the current fiscal year from: (1) Moneys paid into the school building capital improvements fund pursuant to section ten, article nine-a of this chapter; (2) the issuance of revenue bonds for which moneys in the school building debt service fund are pledged as security; (3) moneys paid into the school construction fund pursuant to section six of this article; and (4) any other moneys received by the authority, except moneys deposited into the school major improvement fund, shall be set aside by the authority as an emergency fund to be distributed in accordance with the guidelines adopted by the authority.

68 (d) An amount that is no more than five percent of the 69 moneys that are determined by the authority to be available for distribution during the current fiscal year from: (1) Moneys 70 71 paid into the school building capital improvements fund 72 pursuant to section ten, article nine-a of this chapter; (2) the 73 issuance of revenue bonds for which moneys in the school 74 building debt service fund are pledged as security; (3) moneys 75 paid into the school construction fund pursuant to section six of 76 this article; and (4) any other moneys received by the authority, except moneys deposited into the school major improvement 77 78 fund, may be reserved by the authority for multiuse vocational-79 technical education facilities projects that may include post-80 secondary programs as a first priority use. The authority may 81 allocate and expend under this subsection moneys for any 82 purposes authorized in this article on multiuse voca-83 tional-technical education facilities projects, including equip-84 ment and equipment updates at the facilities, authorized in 85 accordance with the provisions of section sixteen of this article. 86 If the projects approved under this subsection do not require the 87 full amount of moneys reserved, moneys above the amount 88 required may be allocated and expended in accordance with other provisions of this article. A county board, the state board, 89 90 an administrative council or the joint administrative board of a 91 vocational-technical education facility which includes post-92 secondary programs may propose projects for facilities or 93 equipment, or both, which are under the direct supervision of 94 the respective body: Provided, That the authority shall, before 95 allocating any moneys for a project under this subsection, 96 consider all other funding sources available for the project.

97 (e) The remaining moneys determined by the authority to 98 be available for distribution during the then current fiscal year 99 from: (1) Moneys paid into the school building capital improve-100 ments fund pursuant to section ten, article nine-a of this 101 chapter; (2) the issuance of revenue bonds for which moneys in 102 the school building debt service fund are pledged as security;

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- (3) moneys paid into the school construction fund pursuant to section six of this article; and (4) any other moneys received by the authority, except moneys deposited into the school major improvement fund, shall be allocated and expended on the basis of need and efficient use of resources for projects funded in accordance with the provisions of section sixteen of this article.
- 109 (f) If a county board of education proposes to finance a project that is authorized in accordance with section sixteen of 110 111 this article through a lease with an option to purchase leased 112 premises upon the expiration of the total lease period pursuant 113 to an investment contract, the authority may allocate no moneys 114 to the county board in connection with the project: Provided, 115 That the authority may transfer moneys to the state board of 116 education which, with the authority, shall lend the amount 117 transferred to the county board to be used only for a one-time payment due at the beginning of the lease term, made for the 118 119 purpose of reducing annual lease payments under the invest-120 ment contract, subject to the following conditions:
 - (1) The loan shall be secured in the manner required by the authority, in consultation with the state board, and shall be repaid in a period and bear interest at a rate as determined by the state board and the authority and shall have any terms and conditions that are required by the authority, all of which shall be set forth in a loan agreement among the authority, the state board and the county board;
- 128 (2) The loan agreement shall provide for the state board and 129 the authority to defer the payment of principal and interest upon 130 any loan made to the county board during the term of the 131 investment contract, and annual renewals of the investment 132 contract, among the state board, the authority, the county board 133 and a lessor: Provided, That in the event a county board which 134 has received a loan from the authority for a one-time payment 135 at the beginning of the lease term does not renew the subject

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lease annually until performance of the investment contract in 136 137 its entirety is completed, the county board is in default and the 138 principal of the loan, together with all unpaid interest accrued 139 to the date of the default, shall, at the option of the authority, in 140 consultation with the state board, become due and payable 141 immediately or subject to renegotiation among the state board, 142 the authority and the county board: Provided, however, That if 143 a county board renews the lease annually through the perfor-144 mance of the investment contract in its entirety, the county 145 board shall exercise its option to purchase the leased premises: 146 Provided further, That the failure of the county board to make 147 a scheduled payment pursuant to the investment contract 148 constitutes an event of default under the loan agreement: And 149 provided further. That upon a default by a county board, the 150 principal of the loan, together with all unpaid interest accrued 151 to the date of the default, shall, at the option of the authority, in 152 consultation with the state board, become due and payable 153 immediately or subject to renegotiation among the state board, 154 the authority and the county board: And provided further, That 155 if the loan becomes due and payable immediately, the authority, 156 in consultation with the state board, shall use all means avail-157 able under the loan agreement and law to collect the outstand-158 ing principal balance of the loan, together with all unpaid 159 interest accrued to the date of payment of the outstanding 160 principal balance; and

(3) The loan agreement shall provide for the state board and the authority to forgive all principal and interest of the loan upon the county board purchasing the leased premises pursuant to the investment contract and performance of the investment contract in its entirety.

(g) To encourage county boards to proceed promptly with facilities planning and to prepare for the expenditure of any state moneys derived from the sources described in this section, any county board or other entity to whom moneys are allocated

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170 by the authority that fails to expend the money within three 171 years of the allocation shall forfeit the allocation and thereafter 172 is ineligible for further allocations pursuant to this section until 173 it is ready to expend funds in accordance with an approved 174 facilities plan: Provided, That the authority may authorize an 175 extension beyond the three-year forfeiture period not to exceed 176 an additional two years. Any amount forfeited shall be added to 177 the total funds available in the school construction fund of the 178 authority for future allocation and distribution. Funds may not 179 be distributed for any project under this article unless the responsible entity has a facilities plan approved by the state 180 181 board and the school building authority and is prepared to 182 commence expenditure of the funds during the fiscal year in 183 which the moneys are distributed.

(h) The remaining moneys that are determined by the authority to be available for distribution during the then current fiscal year from moneys paid into the school major improvement fund pursuant to section six of this article shall be allocated and distributed on the basis of need and efficient use of resources for projects authorized in accordance with the provisions of section sixteen of this article: Provided, That the moneys may not be distributed for any project under this section unless the responsible entity has a facilities plan approved by the state board and the authority and is to commence expenditures of the funds during the fiscal year in which the moneys are distributed: Provided, however, That any moneys allocated to a project and not distributed for that project shall be deposited in an account to the credit of the project, the principal amount to remain to the credit of and available to the project for a period of two years. Any moneys which are unexpended after a two-year period shall be redistributed on the basis of need from the school major improvement fund in that fiscal year.

- (i) No local matching funds may be required under the provisions of this section. However, the responsibilities of the county boards of education to maintain school facilities are not negated by the provisions of this article. To be eligible to receive an allocation of school major improvement funds from the authority, a county board must have expended in the previous fiscal year an amount of county moneys equal to or exceeding the lowest average amount of money included in the county board's maintenance budget over any three of the previous five years and must have budgeted an amount equal to or greater than the average in the current fiscal year: *Provided*, That the state board shall promulgate rules relating to county boards' maintenance budgets, including items which shall be included in the budgets.
- (j) Any county board may use moneys provided by the authority under this article in conjunction with local funds derived from bonding, special levy or other sources. Distribution to a county board, or to the state board or the administrative council of an area vocational educational center pursuant to subsection (b) of this section, may be in a lump sum or in accordance with a schedule of payments adopted by the authority pursuant to guidelines adopted by the authority.
- 225 (k) Funds in the school construction fund shall first be 226 transferred and expended as follows:

Any funds deposited in the school construction fund shall be expended first in accordance with an appropriation by the Legislature. To the extent that funds are available in the school construction fund in excess of that amount appropriated in any fiscal year, the excess funds may be expended for projects authorized in accordance with the provisions of section sixteen of this article. Any projects which the authority identified and announced for funding on or before the first day of August, one thousand nine hundred ninety-five, or identified and announced

236 for funding on or before the thirty-first day of December, one 237 thousand nine hundred ninety-five, shall be funded by the 238 authority in an amount which is not less than the amount 239 specified when the project was identified and announced.

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- (1) It is the intent of the Legislature to encourage county boards to explore and consider arrangements with other counties that may facilitate the highest and best use of all available funds, which may result in improved transportation arrangements for students or which otherwise may create efficiencies for county boards and the students. In order to address the intent of the Legislature contained in this subsection, the authority shall grant preference to those projects which involve multicounty arrangements as the authority shall determine reasonable and proper.
- 250 (m) County boards shall submit all designs for construction 2.51 of new school buildings to the school building authority for 252 review and approval prior to preparation of final bid docu-253 ments: Provided, That a vendor who has been debarred pursu-254 ant to the provisions of sections thirty-three-a through thirty-255 three-f, inclusive, article three, chapter five-a of this code, may 256 not bid on or be awarded a contract under this section.
- 257 (n) The authority may elect to disburse funds for approved 258 construction projects over a period of more than one year 259 subject to the following:
- 260 (1) The authority may not approve the funding of a school construction project over a period of more than three years;
- 262 (2) The authority may not approve the use of more than 263 fifty percent of the revenue available for distribution in any 264 given fiscal year for projects that are to be funded over a period 265 of more than one year; and

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(3) In order to encourage local participation in funding school construction projects, the authority may set aside limited funding, not to exceed five hundred thousand dollars, in reserve for one additional year to provide a county the opportunity to complete financial planning for a project prior to the allocation of construction funds. Any funding shall be on a reserve basis and converted to a part of the construction grant only after all project budget funds have been secured and all county commitments have been fulfilled. Failure of the county to solidify the project budget and meet its obligations to the state within eighteen months of the date the funding is set aside by the authority will result in expiration of the reserve and the funds shall be reallocated by the authority in the succeeding funding cycle.

§18-9D-16. Authority to establish guidelines and procedures for facilities and major improvement plans; guidelines for modifications and updates, etc.; guidelines for project evaluation; submission of certified list of projects to be funded; department onsite inspection of facilities; enforcement of required changes or additions to project plans.

- 1 (a) The authority shall establish guidelines and procedures 2 to promote the intent and purposes of this article and assure the 3 prudent and resourceful expenditure of state funds for projects 4 under this article including, but not limited to, the following:
- 5 (1) Guidelines and procedures for the facilities plans, 6 school major improvement plans and projects submitted in the 7 furtherance of the plans that address, but are not limited to, the 8 following:
- 9 (A) All of the elements of the respective plans as defined in section two of this article;

- 11 (B) The procedures for a county to submit a preliminary 12 plan, a plan outline or a proposal for a plan to the authority prior to the submission of the facilities plan. The preliminary 13 plan, plan outline or proposal for a plan shall be the basis for a 14 consultation meeting between representatives of the county and 15 16 members of the authority, including at least one citizen mem-17 ber, which shall be held promptly following submission of the 18 preliminary plan, plan outline or proposal for a plan to assure 19 understanding of the general goals of this article and the 20 objective criteria by which projects will be evaluated, to discuss 21 ways the plan may be structured to meet those goals, and to 22 assure efficiency and productivity in the project approval 23 process;
- 24 (C) The manner, time line and process for the submission 25 of each plan and annual plan updates to the authority;

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- (D) The requirements for public hearings, comments or other means of providing broad-based input on plans and projects under this article within a reasonable time period as the authority may consider appropriate. The submission of each plan must be accompanied by a synopsis of all comments received and a formal comment by the county board, the state board or the administrative council of an area vocational educational center submitting the plan;
- (E) Any project specifications and maintenance specifications considered appropriate by the authority including, but not limited to, such matters as energy efficiency, preferred siting, construction materials, maintenance plan and any other matter related to how the project is to proceed;
- 39 (F) A prioritization by the county board, the state board or 40 the administrative council submitting the plan of each project 41 contained in the plan. In prioritizing the projects, the county 42 board, the state board or the administrative council submitting

- the plan shall make determinations in accordance with the objective criteria formulated by the school building authority in accordance with this section. The priority list is one of the criteria that shall be considered by the authority deciding how the available funds should be expended;
 - (G) The objective means to be set forth in the plan and used in evaluating implementation of the overall plan and each project included in the plan. The evaluation must measure how the plan addresses the goals of this article and any guidelines adopted under this article, and how each project is in furtherance of the facilities plan and school major improvement plan, as applicable, as well as the importance of the project to the overall success of the facilities plan or school major improvement plan and the overall goals of the authority; and
- 57 (H) Any other matters considered by the authority to be 58 important reflections of how a construction project or a major 59 improvement project or projects will further the overall goals 60 of this article.
 - (2) Guidelines and procedures which may be adopted by the authority for requiring that a county board modify, update, supplement or otherwise submit changes or additions to an approved facilities plan or for requiring that a county board, the state board or the administrative council of an area vocational educational center modify, update, supplement or otherwise submit changes or additions to an approved school major improvement plan. The authority shall provide reasonable notification and sufficient time for the change or addition as delineated in guidelines developed by the authority.
 - (3) Guidelines and procedures for evaluating project proposals that are submitted to the authority that address, but are not limited to, the following:

- 74 (A) Any project funded by the authority must be in further-75 ance of the facilities plan or school major improvement plan 76 and in compliance with the guidelines established by the 77 authority;
- 78 (B) If a project is to benefit more than one county in the 79 region, the facilities plan must state the manner in which the 80 cost and funding of the project will be apportioned among the 81 counties;
- 82. (C) If a county board proposes to finance a construction 83 project through a lease with an option to purchase pursuant to 84 an investment contract as described in subsection (f), section fifteen of this article, the specifications for the project must 85 include the term of the lease, the amount of each lease payment, 86 87 including the payment due upon exercise of the option to 88 purchase, and the terms and conditions of the proposed invest-89 ment contract; and
- 90 (D) The objective criteria for the evaluation of projects 91 which shall include, but are not limited to, the following:
- 92 (i) How the current facilities do not meet and how the plan 93 and any project under the plan meets the following:
- 94 (I) Student health and safety including, but not limited to, 95 critical health and safety needs;
- 96 (II) Economies of scale, including compatibility with 97 similar schools that have achieved the most economical 98 organization, facility use and pupil-teacher ratios;
- 99 (III) Reasonable travel time and practical means of address-100 ing other demographic considerations;
- 101 (IV) Multicounty and regional planning to achieve the most 102 effective and efficient instructional delivery system;

- 103 (V) Curriculum improvement and diversification, including 104 the use of instructional technology, distance learning and access 105 to advanced courses in science, mathematics, language arts and 106 social studies:
- 107 (VI) Innovations in education;
- (VII) Adequate space for projected student enrollments;
- 109 (VIII) The history of efforts taken by the county board to 110 propose or adopt local school bond issues or special levies to 111 the extent constitutionally permissible; and
- 112 (IX) Regularly scheduled preventive maintenance; and
- (ii) How the project will assure the prudent and resourceful expenditure of state funds and achieve the purposes of this article for constructing, expanding, renovating or otherwise improving and maintaining school facilities for a thorough and efficient education.
 - (4) Guidelines and procedures for evaluating projects for funding that address, but are not limited to, the following:
- 120 (A) Requiring each county board's facilities plan and 121 school major improvement plan to prioritize all the construction 122 projects or major improvement projects, respectively, within the 123 county. A school major improvement plan submitted by the 124 state board or the administrative council of an area vocational 125 educational center shall prioritize all the school improvement 126 projects contained in the plan. The priority list shall be one of 127 the criteria to be considered by the authority in determining 128 how available funds shall be expended. In prioritizing the 129 projects, the county board, the state board or the administrative 130 council submitting a plan shall make determinations in accor-131 dance with the objective criteria formulated by the school 132 building authority;

- 133 (B) The return to each county submitting a project proposal 134 an explanation of the evaluative factors underlying the decision 135 of the authority to fund or not to fund the project; and
- 136 (C) The allocation and expenditure of funds in accordance 137 with this article, subject to the availability of funds.

- (b) Prior to final action on approving projects for funding under this article, the authority shall submit a certified list of the projects to the joint committee on government and finance.
- (c) The state department of education shall conduct on-site inspections, at least annually, of all facilities which have been funded wholly or in part by moneys from the authority or state board to ensure compliance with the county board's facilities plan and school major improvement plan as related to the facilities; to preserve the physical integrity of the facilities to the extent possible; and to otherwise extend the useful life of the facilities: *Provided*, That the state board shall submit reports regarding its on-site inspections of facilities to the authority within thirty days of completion of the on-site inspections: *Provided*, *however*, That the state board shall promulgate rules regarding the on-site inspections and matters relating thereto, in consultation with the authority, as soon as practical and shall submit proposed rules for legislative review no later than the first day of December, one thousand nine hundred ninety-four.
 - (d) Based on its on-site inspection or notification by the authority to the state board that the changes or additions to a county's board facilities plan or school major improvement plan required by the authority have not been implemented within the time period prescribed by the authority, the state board shall restrict the use of the necessary funds or otherwise allocate funds from moneys appropriated by the Legislature for those purposes set forth in section nine, article nine-a of this chapter.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.
Chairman Squate Committee Volg Bulckey Chairman House Committee
Originating in the House.
In effect from passage.
Clerk of the Senate
Sugg h. Sal
Clerk of the House of Delegates
President of the Sengite
Tobus 7:55
Speaker of the House of Delegates
The within approved this the
day of
Governor

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