SB 472



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WEST VIRGINIA LEGISLATURE

ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 472

(SENATORS UNGER, GREEN, CARUTH AND STOLLINGS, *original sponsors*)

[Passed April 11, 2009; in effect ninety days from passage.]

FILED

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OFFICE WEST VIRGINIA SECRETARY OF STATE

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[Passed April 11, 2009; in effect ninety days from passage.]

AN ACT to amend and reenact §17-22-1, §17-22-6, §17-22-7, §17-22-8, §17-22-9, §17-22-10, §17-22-11 and §17-22-13 of the Code of West Virginia, 1931, as amended, all relating to amending restrictions on outdoor advertising of businesses located on real property owned or leased by the business advertised.

Be it enacted by the Legislature of West Virginia:

That \$17-22-1, \$17-22-6, \$17-22-7, \$17-22-8, \$17-22-9, \$17-22-10, \$17-22-11 and \$17-22-13 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

ARTICLE 22. OUTDOOR ADVERTISING.

§17-22-1. Legislative finding.

1 The Legislature hereby finds and declares: (a) That 2 outdoor advertising is a legitimate, commercial use of 3 private property adjacent to roads and highways; (b) that 4 outdoor advertising is an integral part of the business and 5 marketing function and an established segment of the 6 national economy which serves to promote and protect 7 private investments in commerce and industry; and (c) that 8 the erection and maintenance of outdoor advertising signs, 9 displays and devices in areas adjacent to federal-aid 10 interstate and primary highways should be regulated in 11 order to protect the public investment in such highways, 12 to promote the recreational value of public travel, to 13 preserve natural beauty and to promote the reasonable, 14 orderly and effective display of such signs, displays and 15 devices.

The Legislature further finds and declares that fiscal 16 17 actualities reflect that the people of the State of West 18 Virginia would suffer economically if the state failed to 19 participate fully in the allocation and apportionment of 20 federal-aid highway funds, more specifically that a 21 reduction in federal-aid highway funds would necessitate 22 increased local taxation to support and maintain the 23 highway program and system, and that it is the intention 24 of this bill, among other things, to provide a statutory 25 basis for regulation of outdoor advertising consistent with 26 the public policy relating to areas adjacent to federal-aid 27 interstate and primary highways declared by the Congress 28 of the United States, in Title 23, United States Code, and 29 that the economic benefit resulting from full participation 30 in the federal highway program would constitute a benefit 31 to the community as a whole.

§17-22-6. Purchase or condemnation; powers of Commissioner of Highways; payment to claimants.

- 1 The Commissioner of Highways is hereby authorized
- 2 and empowered to make acquisition of all of the property

3 rights and interest specified in section five of this article 4 by purchase at private sale or, in the event he is unable to 5 do so, by proceeding in eminent domain. Upon any such 6 taking or acquisition pursuant to the provisions of this 7 article, just and full compensation for the sign and lease-8 hold interest shall be paid directly to the owner thereof, 9 and just and full compensation for the loss of the right to 10 erect and maintain signs shall be paid directly to the 11 owner of the affected real property. In any condemnation 12 proceeding involving such taking or acquisition by the 13 state, the commissioners or jury shall ascertain the com-14 pensation to which the owner of the sign and leasehold 15 interest is entitled, separate and apart from the compensa-16 tion to which the owner of the real property is entitled, as 17 provided and authorized in section eighteen, article two, 18 chapter fifty-four of this code.

§17-22-7. Exceptions to prohibited signs; standards for excepted signs.

1 The provisions of section three of this article shall not 2 apply to the following: (a) Directional and other official 3 signs and notices required or authorized by law, including, 4 but not limited to, signs and notices pertaining to natural 5 wonders, farm wineries, mini-distilleries, scenic and 6 historical attractions, which such signs and notices shall 7 conform to standards respecting lighting, size, number, 8 spacing and such other appropriate requirements as may 9 be designated and specified by the Secretary of Transpor-10 tation of the United States: Provided, That the Commis-11 sioner of Highways shall not establish any standards 12 respecting lighting, size, number, spacing and other 13 appropriate requirements which are stricter than such 14 standards designated and specified by the Secretary of 15 Transportation of the United States; (b) signs, displays and 16 devices advertising the sale or lease of property upon 17 which they are located; and (c) signs, displays and devices 18 advertising activities conducted on the property on which

19 they are located, including markers of underground utility20 facilities.

§17-22-8. Exempted areas; agreements between Commissioner of Highways and United States Secretary of Transportation.

1 In order to promote the reasonable, orderly and effec-2 tive display of outdoor advertising while remaining 3 consistent with the purposes of this article, signs, displays 4 and devices, whose size, lighting and spacing shall be 5 determined by agreement between the Commissioner of 6 Highways of West Virginia and the Secretary of Transpor-7 tation of the United States, may be erected and main-8 tained within six hundred sixty feet of the nearest edge of 9 the right-of-way of federal-aid interstate or primary 10 roads, within areas zoned industrial or commercial, or in 11 unzoned commercial or industrial areas, as may be deter-12 mined by agreement between the Commissioner of High-13 ways of West Virginia and the Secretary of Transportation 14 of the United States: Provided, That any such agreement 15 shall contain a definition of unzoned commercial or 16 industrial areas which reflects existing conditions in this 17 state, such as, without limiting the foregoing, existing land 18 use, availability of land for urban development, topogra-19 phy and accepted zoning practices now prevailing in this Any agreement between the Commissioner of 20 state. 21 Highways and the Secretary of Transportation relating to 22 size, lighting and spacing shall reflect customary usage in 23 this state. Any agreement between the Commissioner of 24 Highways and the Secretary of Transportation defining 25 unzoned commercial or industrial areas, or relating to size, 26 lighting and spacing, shall be no more restrictive than 27 necessary to secure to this state any federal aid contingent 28 upon compliance with federal laws, or federal rules and 29 regulations relating to outdoor advertising, and shall be 30 subject to amendment or rejection by the Legislature of 31 West Virginia: Provided, however, That the terms of any

32 such agreement shall be no more restrictive than those 33 included in any other similar agreement made by the 34 Secretary of Transportation and other states: *Provided* 35 *further*, That such agreement shall provide for its modifi-36 cation and amendment in the event and to the extent that 37 the Secretary of Transportation and any other state shall 38 thereafter agree to any provisions which shall be less 39 restrictive. The provisions of this section shall not apply 40 to signs, displays and devices referred to in clauses (b) and 41 (c), section seven of this article.

§17-22-9. Signs, displays and devices providing information for the traveling public; location.

- 1 Signs, displays and devices giving specific information
- 2 in the interest of the traveling public may be erected and
- 3 maintained, pursuant to agreement between the Commis-
- 4 sioner of Highways and the Secretary of Transportation,
- 5 within the rights-of-way of highways within the fed-
- 6 eral-aid interstate system, at appropriate distances from
- 7 interchanges on such interstate system.

§17-22-10. Special fund.

- 1 There is hereby created a special fund, to the credit of
- 2 which shall be paid such funds as, from time to time, may
- 3 be appropriated by the Legislature and all federal funds
- 4 allocated and distributed to the State of West Virginia in
- 5 implementation of the provisions of Title 23, United States
- 6 Code, relating to outdoor advertising, to be administered
- 7 by the Commissioner of Highways in the enforcement and
- 8 carrying out of the provisions of this article.

§17-22-11. Enforcement of provisions by commissioner; rules and regulations.

- 1 It shall be the function and duty of the Commissioner of
- 2 Highways to administer and enforce the provisions of this
- 3 article, and in the performance of his or her duties hereun-

4 der, he or she may assign to division engineers, and other 5 employees in his or her department, such duties as he or 6 she may deem proper. The commissioner is hereby autho-7 rized and empowered to promulgate rules and regulations 8 implementing the provisions of this article, including rules 9 and regulations permitting the state of West Virginia to 10 comply with the provisions of Title 23, United States 11 Code, relating to the payment of bonuses for the regula-12 tion of outdoor advertising adjacent to the interstate 13 system and the terms and provisions of any agreement 14 heretofore entered into pursuant to law by and between 15 the Commissioner of Highways of West Virginia and the 16 Secretary of Commerce of the United States relating to the 17 payment of such bonuses, any provisions of this article to 18 the contrary notwithstanding.

§17-22-13. Licenses required; application; expiration; exceptions; revocations; judicial review.

1 No person shall engage or continue in the business of 2 outdoor advertising in this state without first obtaining a 3 license for outdoor advertising from the commissioner; and 4 no person shall construct, erect, operate, use, maintain, 5 lease or sell any outdoor advertising sign, display or device 6 in this state without first obtaining a license from the 7 commissioner. The commissioner shall charge an annual 8 license fee in the amount of \$125, payable in advance, for 9 licensees obtaining up to twenty permits. Licensees, 10 including subsidiaries and affiliates, obtaining twenty-one 11 or more permits shall pay an annual fee of \$1,000, payable 12 in advance. Applications for licenses, or renewal of 13 licenses, shall be made on forms furnished by the commis-14 sioner and shall contain any pertinent information re-15 quired by the commissioner and shall be accompanied by 16 the annual fee. Licenses granted under this section expire 17 on June 30 of each year and shall not be prorated. Appli-18 cations for the renewal of licenses shall be made not less 19 than thirty days prior to the date of expiration. Nothing

20 in this section shall be construed to require any person to 21 obtain a license who constructs, erects, operates, uses or 22 maintains an on-premise sign, display or device solely on 23 his or her own property at the location of the advertised 24 business and within limitations established in rules 25 authorized by section eleven of this article and promul-26 gated in accordance with state law. The Commissioner of 27 Highways, in his or her discretion, may propose for 28 promulgation an emergency rule as provided in article 29 three, chapter twenty-nine-a of this code that clarifies, 30 explains or implements limitations or restrictions on the 31 construction, erection, operation, use and maintenance of 32 outdoor advertising signs, displays and devices. With the 33 prior written approval of the Commissioner of Highways, 34 a county commission may enact and enforce outdoor 35 advertising ordinances which place limitations or restric-36 tions on outdoor advertising signs, displays or devices 37 which are in addition to or more restrictive than the 38 limitations or restrictions provided by the Commissioner 39 of Highways in the emergency rule on this subject.

The commissioner may, after thirty days' notice in 40 41 writing to the licensee, make and enter an order revoking 42 any license granted by him or her upon repayment of a 43 proportionate part of the license fee, in any case where he 44 or she finds that any material information required to be 45 given in the application for the license is knowingly false 46 or misleading or that the licensee has violated any of the 47 provisions of this article, unless the licensee, before the 48 expiration of said thirty days, corrects the false or mis-49 leading information and complies with the provisions of 50 this article. The order shall be accompanied by findings of 51 fact and conclusions of law upon which the order was 52 made and entered. Any person adversely affected by an 53 order made and entered by the commissioner is entitled to 54 judicial review of the order. The judicial review shall be 55 in the circuit court for the county in which the owner of

56 the sign has his or her principal place of business in this 57 state, or in the circuit court of Kanawha County if all 58 parties agree. The judgment of the circuit court is final 59 unless reversed, vacated or modified on appeal to the 60 Supreme Court of Appeals of West Virginia. Legal counsel 61 and services for the commissioner in appeal proceedings in 62 any circuit court and the Supreme Court of Appeals shall 63 be provided by the Attorney General or his or her assis-64 tants, and in appeal proceedings in any circuit court by the 65 prosecuting attorney of the county as well, all without 66 additional compensation. The commissioner may employ 67 special counsel to represent the commissioner in a particu-68 lar proceeding.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

..... an Šenate Committee

Chairman House Committee

Originated in the Senate.

In effect ninety days from passage.

Clerk of the Senate

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President of the Senate

Speaker House of Belegates

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